

Agenda for a meeting of the Bradford South Area Committee to be held on Thursday, 22 September 2016 at 5.00 pm in Committee Room 4 - City Hall, Bradford

Members of the Committee – Councillors

CONSERVATIVE	LABOUR	THE QUEENSBURY WARD INDEPENDENTS
Carmody	Wainwright T Hussain Peart Tait Warburton Berry Dodds	L Cromie

Alternates:

LABOUR	THE QUEENSBURY WARD INDEPENDENTS
Ferriby Jabar Green Johnson V Slater Thornton Watson	P Cromie

Notes:

- This agenda can be made available in Braille, large print or tape format on request by contacting the Agenda contact shown below.
- The taking of photographs, filming and sound recording of the meeting is allowed except if Councillors vote to exclude the public to discuss confidential matters covered by Schedule 12A of the Local Government Act 1972. Recording activity should be respectful to the conduct of the meeting and behaviour that disrupts the meeting (such as oral commentary) will not be permitted. Anyone attending the meeting who wishes to record or film the meeting's proceedings is advised to liaise with the Agenda Contact who will provide guidance and ensure that any necessary arrangements are in place. Those present who are invited to make spoken contributions to the meeting should be aware that they may be filmed or sound recorded.
- If any further information is required about any item on this agenda, please contact the officer named at the foot of that agenda item.

Decisions on items marked * are not Executive functions and may not be called in under Paragraph 8.7 of Part 3E of the Constitution.

From:

To:

Parveen Akhtar

City Solicitor

Agenda Contact: Yusuf Patel

Phone: 01274 434579

E-Mail: yusuf.patel@bradford.gov.uk



A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) Officers must disclose interests in accordance with Council Standing Order 44.*



3. MINUTES

Recommended –

That the minutes of the meeting held on 30 June 2016 be signed as a correct record (previously circulated).

(Yusuf Patel – 01274 434579)

4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Yusuf Patel - 01274 434579)

5. PUBLIC QUESTION TIME

(Access to Information Procedure Rules – Part 3B of the Constitution)

To hear questions from electors within the District on any matter this is the responsibility of the Committee.

Questions must be received in writing by the City Solicitor in Room 112, City Hall, Bradford, BD1 1HY, by mid-day on Tuesday 20 September 2016

(Yusuf Patel - 01274 434579)



B. BUSINESS ITEMS

6. TOFTSHAW LANE AND TOFTSHAW NEW ROAD - PETITION 1 - 6

The Strategic Director Regeneration will submit a report (**Document “J”**) which sets out a petition requesting a reduction in vehicle speeds and the amount of through traffic on Toftshaw Lane and Toftshaw New Road.

Recommended –

That officer’s meet with the petitioner and Police and discuss the options.

Overview and Scrutiny Committee: Environment and Waste Management

(Andrew Smith - 01274 434674)

7. OBJECTIONS RECEIVED TO A PROPOSED TRAFFIC REGULATION ORDER FOR VARIOUS SITES IN BRADFORD SOUTH AND PEDESTRIAN ISLANDS ON BEACON ROAD 7 - 18

The Strategic Director Regeneration will submit a report (**Document “K”**) which sets out objections received to a recently advertised Traffic Regulation Order for various parking restrictions in the Bradford South constituency and pedestrian islands on Beacon Road.

Recommended –

(1) That the objections in respect of Beacon Road and Chapel Road be overruled and 103021 Bradford South 2015-16 order be sealed and implemented as advertised and proposed pedestrian islands on Beacon Road be installed subject to any revisions arising from the actions detailed in paragraph 2.6 to Document “K”.

(2) That the objectors be informed accordingly.

Overview and Scrutiny Committee: Environment and Waste Management

(Andrew Smith - 01274 434674)



8. LOCAL HIGHWAY MAINTENANCE - DEVOLUTION UPDATE & FUNCTION OVERVIEW 19 - 34

The Strategic Director Regeneration will submit a report (**Document “L”**) which details how the service currently manages the Local Highway Maintenance (LHM) function and allocates resources.

It also updates the committee with regard to current operations being undertaken on the network and the indicative costs of works undertaken in the current financial year.

Recommended –

- (1) That the Bradford South Area Committee notes the current operational methods adopted for Local Highway Maintenance.**
- (2) That the Bradford South Area Committee notes the indicative costs to date for the current financial year.**
- (3) That the Bradford South Area Committee approves the list of current and proposed CAT3/4 works as shown in Appendices 5 and 6 to Document “L”.**

Overview and Scrutiny Committee: Environment and Waste Management
Andrew Whelan - 01274 434409)

9. ANNUAL UPDATE ON ROAD SAFETY IN BRADFORD SOUTH 35 - 46

The Strategic Director Regeneration will submit a report (**Document “M”**) which seeks to update members on current casualty levels and trends in Bradford South and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

Recommended –

- (1) That the Bradford South Area Committee notes the information in respect of casualty trends and Road Safety activities in Bradford South.**
- (2) That the Bradford South Area Committee continues to support the evidence based approach to determine Road Safety priorities.**

Overview and Scrutiny Committee: Environment and Waste Management
(Sue Snoddy – 01274 437409)



***10. POVERTY IN BRADFORD SOUTH**

47 - 68

The Assistant Director Policy, Programmes and Change will submit a report (**Document “N”**) which provides an overview of poverty-deprivation related statistics in Bradford South, and a summary of key interventions led by the Council and partners to support vulnerable people.

It aims to enable members to consider the potential impact and what additional actions might be taken to tackle the issues raised.

Recommended –

Members to note the issues outlined within the report and make observation or comment identifying gaps or areas of improvement.

Overview and Scrutiny Committee: Corporate

(Imran Rathore - 01274 431730)

***11. EMPLOYABILITY AND SKILLS UPDATE**

69 - 80

The Strategic Director Children’s Services will submit a report (**Document “O”**) which provides an overview of employability and skills in the Bradford South Area, outlines support available for residents and gives details of future plans for the area.

Recommended –

That members note the content of this report and the future plans to continue to support South Bradford.

Overview and Scrutiny Committee – Children’s Services

(Emma Longbottom – 01274 434547)

12. DISTRICT WIDE YOUTH SERVICE PROVISION 2015-16 AND DELIVERING A NEW YOUTH OFFER FOR BRADFORD DISTRICT

81 - 112

The Strategic Director Environment and Sport will submit a report (**Document “P”**) which gives an update for 2015-16 on the Bradford District wide provision undertaken by the Youth Service, which includes, but is not specific to any one constituency area.



It also proposes a way forward for establishing a new Youth Offer for the Bradford District in response to the recommendations made in the Youth Offer Review report produced in November 2014.

Recommended –

- (1) That the district wide provision undertaken by the Youth Service as detailed in Appendices A-E to Document “P” be noted.
- (2) That the work undertaken by the Youth Offer Working Group as detailed in Appendix F to Document “P” be noted.
- (3) That the Bradford South Area Committee considers and comments on the proposals and recommendations made by the Youth Offer Working Group in Appendix F to Document “P”.

Overview and Scrutiny Committee: Corporate

(Jonathan Hayes - 01535 618008)

13. 2016/17 BRADFORD SOUTH COMMUNITY CHEST GRANTS 113 -
120

The Strategic Director Environment and Sport will submit a report (**Document “Q”**) which details the Community Chest Grants awarded from applications received prior to the 31 May 2016 deadline.

Recommended –

- (1) That the wide range of applications from groups, organisations and individuals across Bradford South are noted and welcomed.
- (2) That the Bradford South Area Co-ordinator’s Office continue to ensure the effective allocation of the Community Chest budget by providing appropriate advice and support to applicants.

Overview and Scrutiny Committee: Corporate

(Mick Charlton – 01274 431155)

THIS AGENDA AND ACCOMPANYING DOCUMENTS HAVE BEEN PRODUCED, WHEREVER POSSIBLE, ON RECYCLED PAPER



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Report of the Strategic Director, Regeneration to the meeting of Bradford South Area Committee to be held on 22 September 2016.

J

Subject:

TOFTSHAW LANE AND TOFTSHAW NEW ROAD - PETITION

Summary statement:

This report considers a petition requesting a reduction in vehicle speeds and the amount of through traffic on Toftshaw Lane and Toftshaw New Road

Ward:

25 Tong

Mike Cowlam
Strategic Director
Regeneration and Culture

Portfolio:

Regeneration, Planning and Transport

Report Contact: Andrew Smith
Principal Engineer
Phone: (01274) 434674
E-mail: andrew.smith@bradford.gov.uk

Overview & Scrutiny Area:

Environment and Waste Management



1.0 SUMMARY

1.1 This report considers a petition requesting a reduction in vehicle speeds and the amount of through traffic on Toftshaw Lane and Toftshaw New Road

2.0 BACKGROUND

2.1 Toftshaw Lane (part) and Toftshaw New Road have a prohibition of motor vehicles except for access. Toftshaw New Road also has a 7.5 tonne hgv ban accept for access. HGV access to Model Farm is restricted to Toftshaw Lane.

2.2 The route formed by these two roads is narrow and opposing vehicles often mount the footway to pass. It has a 90 degree bend, with a narrow footway on one side only. It is regularly used by horses/riders and used for access to Model Farm which has a farm shop and visitors to the bed/breakfast accommodation.

2.3 Previous concerns about abuse of the prohibition of motor vehicles except for access lead to surveys of through traffic being carried out in 2005 and 2007. The results (number of vehicles, two-way flows) were:

YEAR	7.30am-9.30am	3.30pm-4.30pm	4.30pm-7.00pm	Totals
2005	778	291	863	1932
2007	758	321	1196	2275
Change %	-3%	+1%	+39%	+18%

2.4 Speed surveys were also carried out in 2007 and 2013; the results (average speeds) were:

YEAR	LOCATION	AM Peak Period 7.30 to 9.30am	School Pick up Period 3.30 to 4.30pm
2007	Toftshaw New Road	32.3 mph	35 mph
2013	Toftshaw New Road	32.5 mph	31.5 mph
2007	Toftshaw Lane	21.8 mph	22.7 mph

- 2.5 The petition, which has 42 signatures, states “We the undersigned petition to reduce the amount of vehicles passing through and speeding on Toftshaw Lane/New Toftshaw, Bradford, BD4 so that access is for residents and visitors & deliveries to Model Farm only”
- 2.6 A subsequent e-mail from the lead petitioner states “In simple terms all the signatures to the petition only want the existing laws and traffic restrictions to be enforced. There already exists an order on Toftshaw Lane/Toftshaw New Road for residents only, therefore just enforce the existing traffic orders etc, I do not think that is too much to ask. All the residents who signed the petition have some good ideas and would find it very useful to have a meeting with the relevant Council personnel and Police.”
- 2.7 A location plan is attached as Appendix A.

3.0 OTHER CONSIDERATIONS

- 3.1 Local ward members have been consulted. Comments received from one of the ward members suggest that until there are highways improvements on Tong Street the problems at this location, and other areas on the periphery of Tong Street, will persist.
- 3.2 The Police have been consulted on the petition and request to organise a meeting. No comments had been received at the time of writing this report. Any subsequent response will be reported verbally to the Area Committee meeting.

4.0 FINANCIAL AND RESOURCE APPRAISAL

- 4.1 There are no financial implications.

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 There are no significant risks arising out of the proposed recommendation.

6.0 LEGAL APPRAISAL

- 6.1 There are no legal implications

7.0 OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Due regard has been given to Section 149 of the Equality Act when determining the recommendation in this report.

7.2 SUSTAINABILITY IMPLICATIONS

There are no sustainability implications arising from this report.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gases arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

Continuing abuse of the legal Orders at this location has a detrimental impact on community safety

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

Ward members have been consulted on the petition.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

7.8.1 The reduction of through traffic by enforcement is a priority within the Tong Ward Plans for 2016-17.

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

9.1 Members may propose an alternative course of action; in which case they will receive appropriate guidance from officers.

10.0 RECOMMENDATIONS

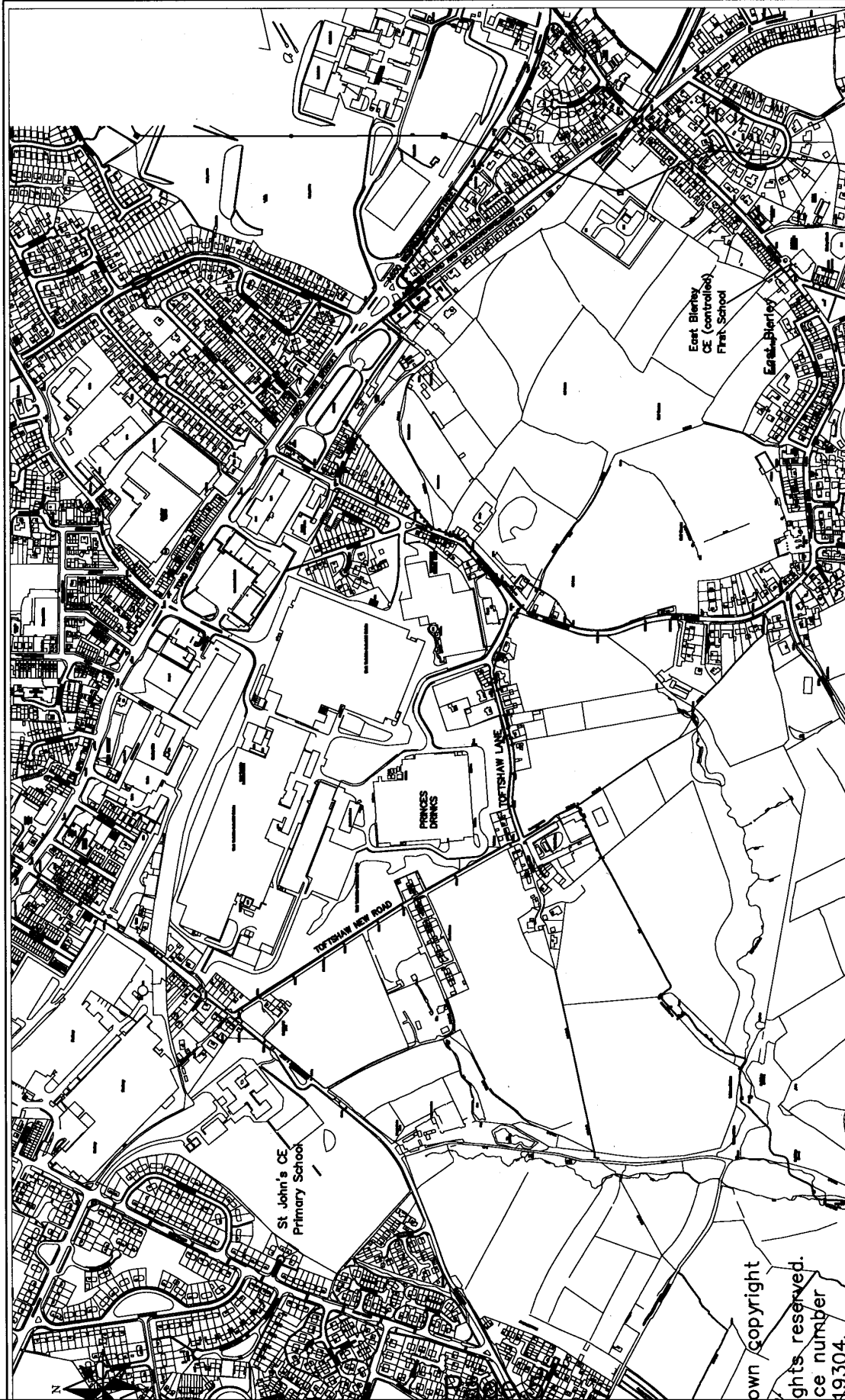
10.1 That officer's meet with the petitioner and Police and discuss the options.

11.0 APPENDICES

11.1 Appendix A – Location Plan

12.0 BACKGROUND DOCUMENTS

12.1 City of Bradford Metropolitan District Council File Ref: TDG/THS/BS48233.



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Engineer to Contract Design Unit: TRAFFIC & HIGHWAYS (SOUTH) FLOCKTON HOUSE, BRADFORD, BDA 7RY Client:		Project/Drg Title PETITION TOFTSHAW NEW ROAD/TOFTSHAW LANE, BIERLEY.	
SMO Design	MRH Draw	SMO Revisions	Date 16/7/08
Scales: A4		Date:	
Approved		Date:	
N.T.S.		Doc Sheet No R/S/BS/48233/GEN	
CITY OF BRADFORD METROPOLITAN DISTRICT COUNCIL Department of Transportation, Design and Planning Director: Alan Mainwaring			

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Report of the Strategic Director, Regeneration and Culture to the meeting of Bradford South Area Committee to be held on 22 September 2016.

K

Subject:

OBJECTIONS RECEIVED TO A PROPOSED TRAFFIC REGULATION ORDER FOR VARIOUS SITES IN BRADFORD SOUTH AND PEDESTRIAN ISLANDS ON BEACON ROAD

Summary statement:

This report considers objections received to a recently advertised Traffic Regulation Order for various parking restrictions in the Bradford South constituency and pedestrian islands on Beacon Road.

<u>Wards:</u>	11	Great Horton
	21	Royds
	27	Wibsey
	30	Wyke

Mike Cowlam
Strategic Director
Regeneration and Culture

Portfolio:
Regeneration, Planning and Transport

Report Contact: Andrew Smith
Principal Engineer
Phone: (01274) 434674
E-mail: andrew.smith@bradford.gov.uk

Overview & Scrutiny Area:
Environment and Waste Management



1.0 SUMMARY

1.1 This report considers objections received to a recently advertised Traffic Regulation Order for various parking restrictions in the Bradford South constituency and pedestrian islands on Beacon Road

2.0 BACKGROUND

2.1 At the meeting on 26th March 2015 the Bradford South Area Committee approved, as part of its Safer Roads Schemes programme, the promotion of a Traffic Regulation Order for parking restrictions on Westgate Hill Street, Birks Fold, Chapel Road, Huddersfield Road, Mandale Road, Mayfield Ave, Swift Drive, Truncliffe and Wibsey Park Ave.

2.2 To reduce overall scheme costs, Beacon Road and Brownroyd Hill Street waiting restrictions (also approved by the aforementioned Area Committee) have been added to the Traffic Regulation Order. The Beacon Road scheme also includes 3 proposed pedestrian islands. Representations in respect of these are also considered within this report.

2.3 The Traffic Regulation Order was advertised between 29th July and 19th August 2016. Affected residents were notified of the proposals by letter during the advertising period. A total of 90 properties were consulted, this includes consultation on the proposed pedestrian islands on Beacon Road. As a result 9 letters of objection have been received to the proposals.

2.4 Objections have been received for the following elements of the scheme:
 i) Chapel Road proposed no waiting at any time restrictions as shown on drawing No.TDG/THS/103021/GL-3A in appendix 1.
 ii) Beacon Road proposed pedestrian islands and no waiting at any time restrictions as show on drawing No.TDG/THS/103012/GL-11A in appendix 2.

2.5 A summary of the valid points from the objection letters and corresponding officer comments is tabulated below:

Objectors concerns	Officer comments
<p>Beacon Road <u>Objector 1</u> Currently the parking is awful as customers of the co-op and the takeaway block parking outside my house. The whole of Mill Street is treated like a car park for the businesses and I get abuse when I ask drivers politely to move. I believe the proposals will make the situation a lot worse and because customers won't be able to park outside the co-op they will move along to 4 places Mill Street, Further up and down Beacon Road, on the double yellow restricted waiting lines and back of the co-op building blocking</p>	<p>Minimal restrictions are being proposed around the co-op location to help relieve the current parking issues and protect the Beacon Road/ Mill Street junction without major disruption to residents.</p>

<p>access to delivery wagons. Or drivers will park on the footway opposite the pedestrian island. There have been many accidents on Beacon Road including one that I have been in and I believe the proposals will not make the situation any better for residents just worse. People speed up and down Beacon Road like it's a race track at times. Issue needs resolving but not like this. If you can guarantee that illegal parking would be constantly monitored and me and my husband could have two 'promised' residents only parking places then that would be a starting point.</p>	
<p><u>Objector 2</u> As a local resident, we agree that Beacon Road has traffic issues, but we believe that if the current traffic calming measures and road markings were adhered to and policed; this would help the current situation. Every occasion we enter and exit our drive way we are met with angry and impatient driver unwilling to wait a minute. We believe the proposed pedestrian island would increase the pressure and stress we already face. The biggest factor in this problem is the co-op not having sufficient parking on such a busy road. It is vary rare to see any form of traffic wardens patrolling the area. We strongly believe that this proposal will not solve and possibly create more issues. Even with the bus stop outside Wibsey Park motorist are always trying to overtake a bus if it has pulled in, so with an island slightly higher up the road this could cause accidents.</p>	<p>The proposed island should not impact on safe vehicular access to this property.</p>
<p><u>Objector 3</u> My objection is the proposed island to be built is directly opposite the entrance and exit of my drive way, which will make it hazardous to enter or exit the property from either direction. The property only has one vehicle entry and exit place which is on Beacon Road. I have a large van and a caravan as well as 2 family cars which are currently reversed onto the drive so that we are not reversing on to the main road.</p>	<p>The minimum required works/ restrictions are being introduced to provide a safe crossing point for pedestrians on Beacon Road. A review of the pedestrian island location could take place to determine the exact layout to allow unhindered access to the objector's property.</p>
<p><u>Objector 4</u> Due to the proposals I am having to spend thousands of pounds to create a small drive</p>	<p>The pedestrian island is proposed to provide a safe crossing point on Beacon</p>

<p>way as I will not be able to park outside my house. If I need to go to the hospital in a taxi they can't park outside my house or over the road. It is a wide road and does not need yellow lines.</p>	<p>Road. On-street parking will still be available nearby.</p>
<p><u>Objector 5</u> Previous works took away residents rights to park outside their own homes and managed to create a racetrack for cars and motor bikes. I believe the council are proposing to remove all parked cars from Beacon Road so that more traffic can be diverted down this road at high speeds.</p>	<p>Waiting restrictions are being proposed at a limited number of points along Beacon Road to help facilitate safe vehicular and pedestrian movement. The majority of Beacon Road will, however, remain unrestricted in terms of on-street parking.</p>
<p><u>Objector 6</u> My partner is registered disabled and often parks his vehicle outside my house as it makes easy access to the front door. My partner does not live with me but is planning on doing so shortly. I am also going to put in an application for a dropped crossing so that I can make my garden into a parking area but unable do to so if the island is right outside my house.</p>	<p>The pedestrian island is proposed to provide a safe crossing point on Beacon Road. On-street parking will still be available nearby.</p>
<p>Chapel Road <u>Objector 1</u> Me and a number of my colleagues park our cars on Chapel Road. This is very wide and allows easy access of large vehicles that wish to pass. There are CCTV cameras that operate on Chapel Road and that gives us a feeling of security. There are no homes on this street which means we do not cause residents access problems but if the proposed restrictions were to go ahead this would result in 15 cars or more having to park on Cleckheaton Road or outside residents homes.</p>	<p>Vehicles parking on Chapel Road potentially restrict access to industrial premises. Access is required at all times in the event of emergencies.</p>
<p><u>Objector 2 & 3</u> Chapel Road has now been closed to through traffic and there are already restrictions on one side of the road. If the proposals were to go ahead our staff and visitors would have to park on the main road Cleckheaton Road, or on the residential side streets such as Second Street. There maybe merit in extending the restrictions on the side of the road up to the car park entrance at BASF, but certainly not after the entrance as the road is blocked.</p>	<p>Vehicles parking on Chapel Road potentially restrict access to industrial premises. Access is required at all times in the event of emergencies.</p>

- 2.6 A review of the proposed pedestrian island outside 278 Beacon Road could take place and minor alteration may be feasible to ensure unhindered access to the objector's property. Any alternative proposals arising that would have an impact over and above the original advertised proposal will be subject to further appropriate consultations.

3.0 OTHER CONSIDERATIONS

- 3.1 Local ward members and the emergency services have been consulted. The comments received have been considered in the development of the proposals.

4.0 FINANCIAL AND RESOURCE APPRAISAL

- 4.1 Funding has been allocated from the Bradford South Area Committee Safer Roads budget for 2015/16 as follows:

- i) Area-wide TRO - £6,000
- ii) Beacon Road Islands and TRO - £27,000
- iii) Brownroyd Hill Street Island, Build-out and TRO - £15,000

5.0 RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 There are no significant risks arising out of the implementation of the proposed recommendations.

6.0 LEGAL APPRAISAL

- 6.1 The options contained in this report are within the Council's powers as Highway Authority and Traffic Regulation Authority.

7.0 OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Due regard has been given to Section 149 of the Equality Act when determining the proposals in this report.

7.2 SUSTAINABILITY IMPLICATIONS

The provision of safe pedestrian crossing points encourages sustainable transport modes.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

There is no impact on the Council's own and the wider District's carbon footprint and emissions from other greenhouse gasses arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

The proposed measures would improve road safety.

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

All ward members have been consulted on the proposals.

7.8 AREA COMMITTEE WARD PLAN IMPLICATIONS

7.8.1 The development and implementation of schemes included in this report support priorities within the Bradford South Area Committee Ward Plans.

8.0 NOT FOR PUBLICATION DOCUMENTS

8.1 None

9.0 OPTIONS

9.1 Members may propose an alternative course of action; in which case they will receive appropriate guidance from officers.

10.0 RECOMMENDATIONS

10.1 That the objections in respect of Beacon Road and Chapel Road be overruled and 103021 Bradford South 2015-16 order be sealed and implemented as advertised and proposed pedestrian islands on Beacon Road be installed subject to any revisions arising from the actions detailed in paragraph 2.6 of this report.

10.2 That the objectors be informed accordingly.

11.0 APPENDICES

11.1 Appendix 1 – Drawing No. TDG/THS/103021/GL-3A.

11.2 Appendix 2 – Drawing No. TDG/THS/103021/GL-11A.

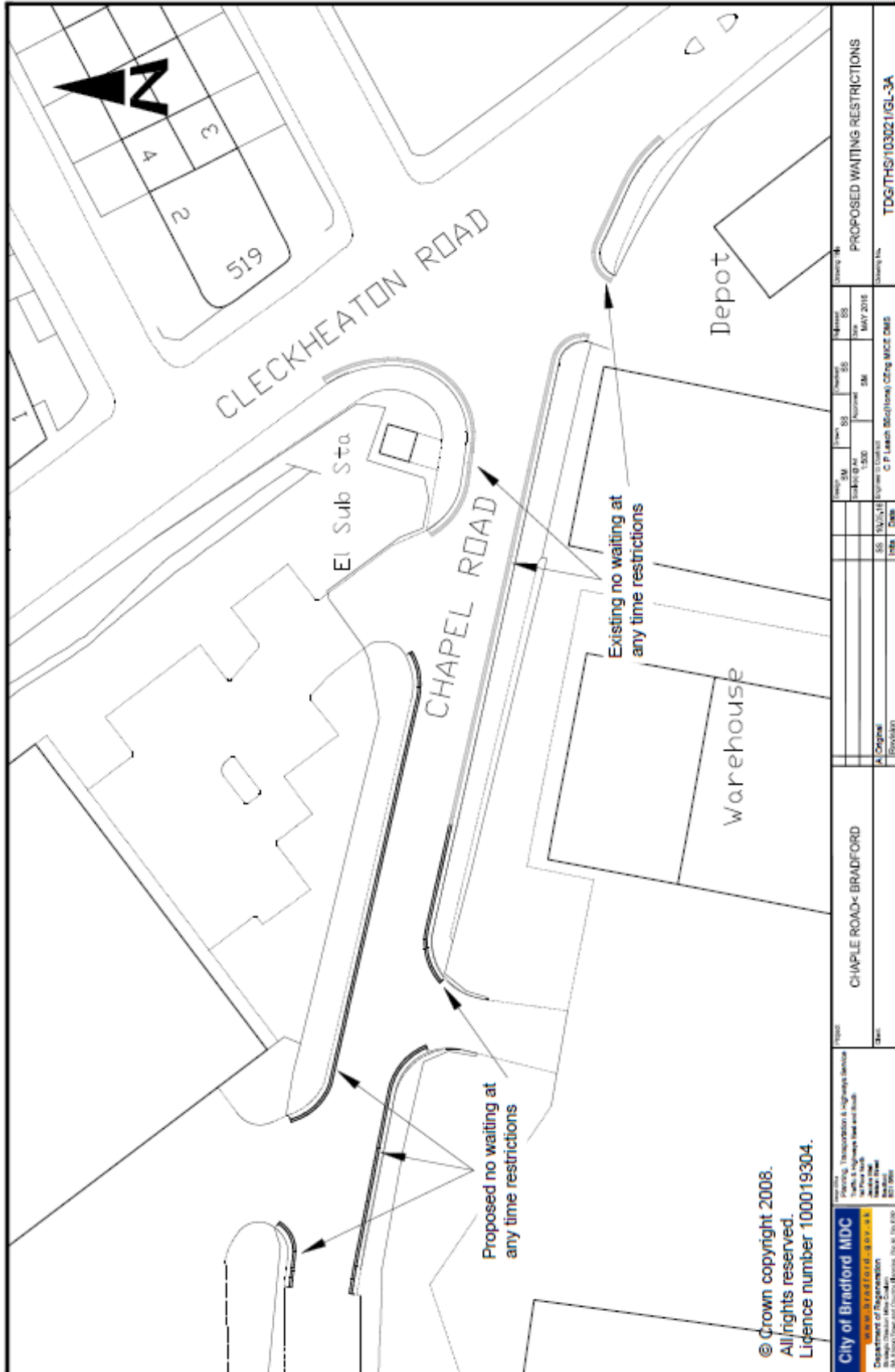
11.3 Appendix 3 – Drawing No. TDG/THS/103021/GL-11-2A.

11.4 Appendix 4 – Drawing No. TDG/THS/103021/GL-11- 3A.

11.5 Appendix 5 – Drawing No. TDG/THS/103021/GL-11- 4A.

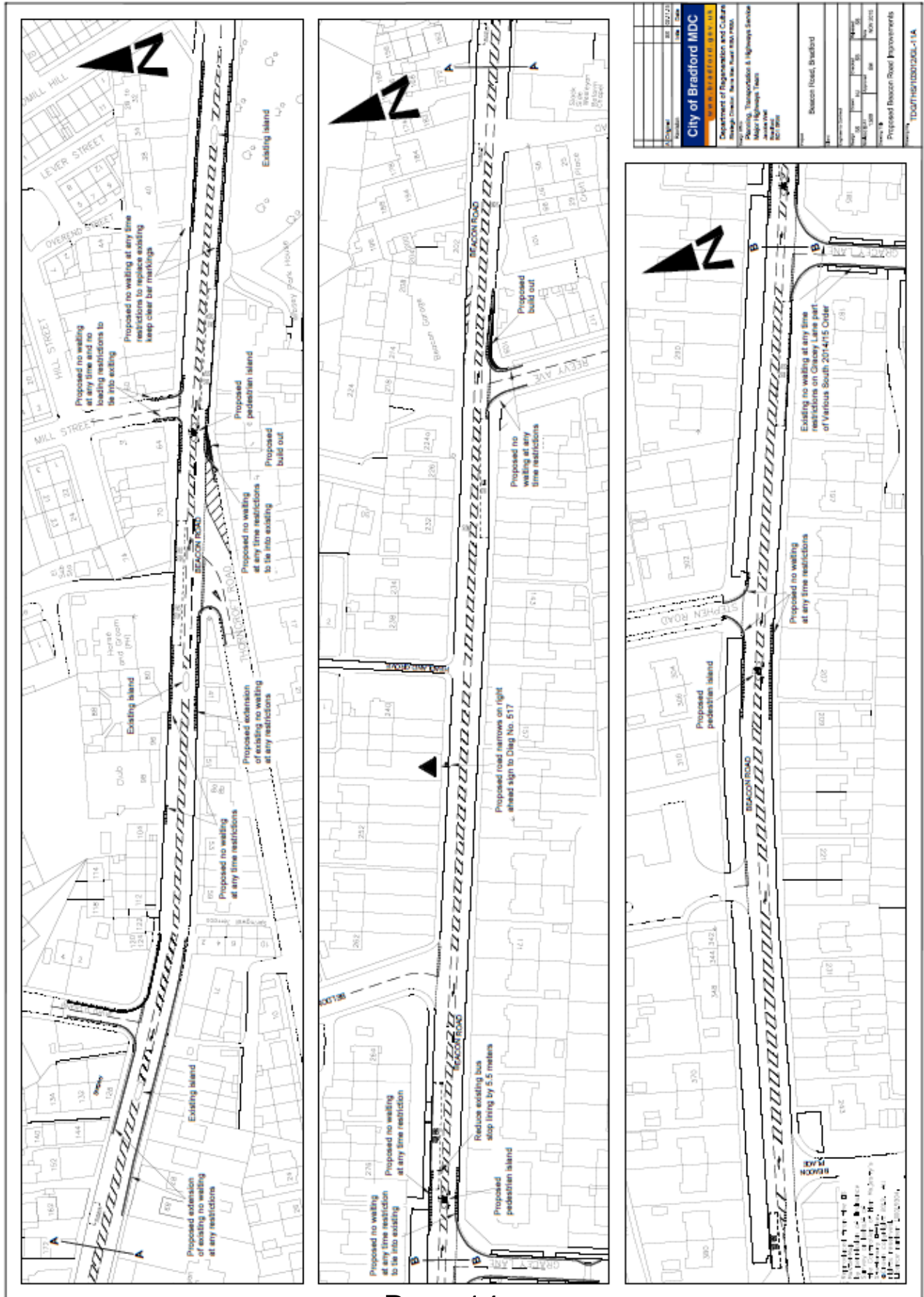
12.0 BACKGROUND DOCUMENTS

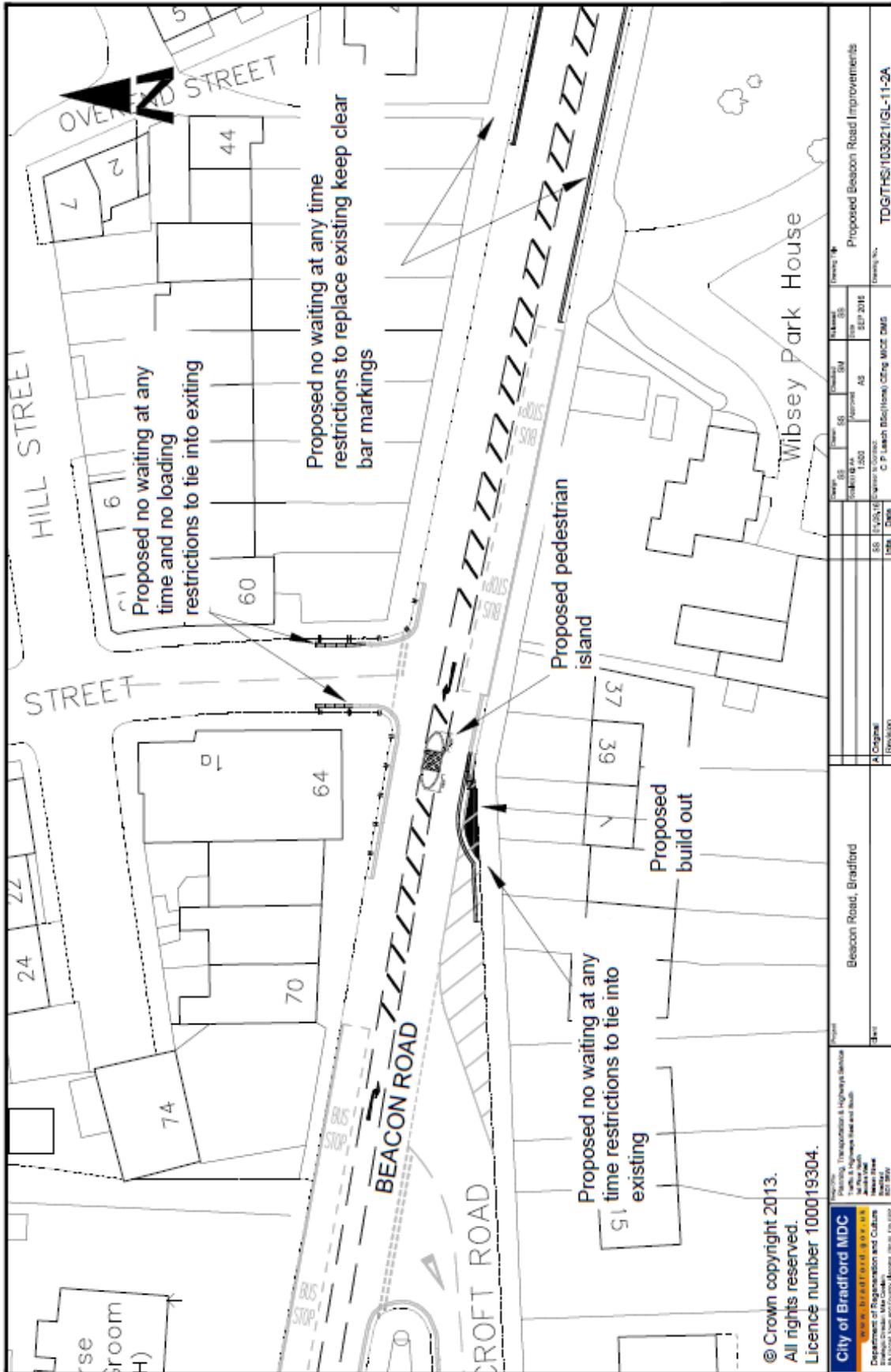
12.1 City of Bradford Metropolitan District Council File Ref: TDG/THS/103012.

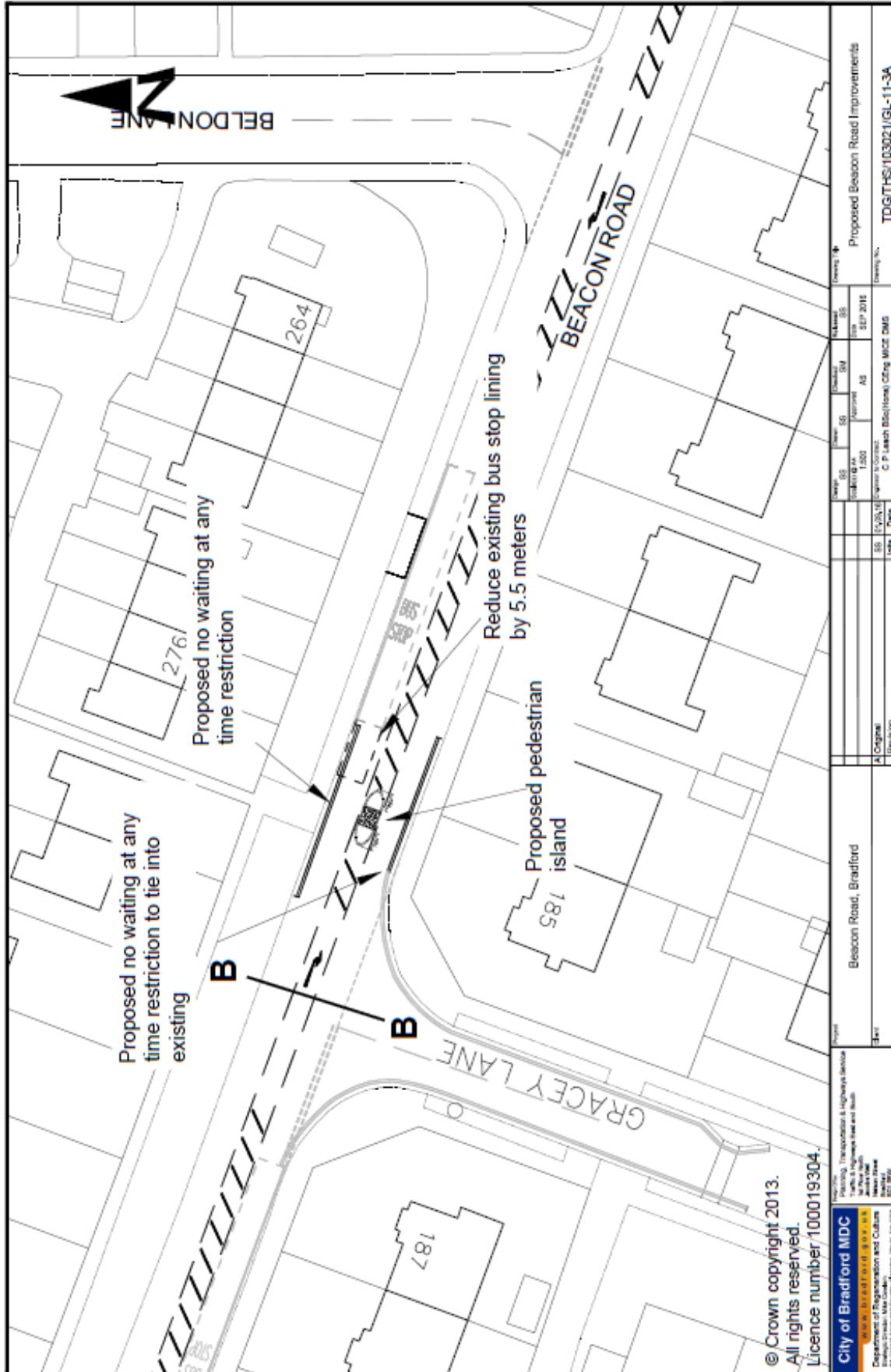


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<p>City of Bradford MDC City of Bradford Metropolitan District Council Planning and Transportation Services Planning Department of Transportation Planning Services Unit Planning Services Unit</p>	<p>CHAPLE ROAD - BRADFORD</p>		<p>Project No. TDG/THS/103021/G-L-3A</p>
	<p>Project Name</p>		
<p>Project No. TDG/THS/103021/G-L-3A</p>	<p>Project Name</p>	<p>Project Date</p>	<p>Project Status</p>







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Report of the Strategic Director of Regeneration to the meeting of the Bradford South Area Committee to be held on 22nd September 2016

L

Subject:

Local Highway Maintenance – Devolution Update & Function Overview

Summary statement:

This report details how the service currently manages the Local Highway Maintenance (LHM) function and allocates resources.

It also updates the committee with regard to current operations being undertaken on the network and the indicative costs of works undertaken in the current financial year.

Mike Cowlam
Strategic Director
Regeneration

Portfolio:

Regeneration, Planning and Transport

Report Contact: Andrew Whelan
Principal Engineer Highway Maintenance
Phone: (01274) 434409
E-mail: andrew.whelan@bradford.gov.uk

Overview & Scrutiny Area:

Environment and Waste Management



1. SUMMARY

- 1.1 This report details how the service currently manages the Local Highway Maintenance (LHM) function and allocates resources.
- 1.2 It also updates the committee with regard to current operations being undertaken on the network and the indicative costs of works undertaken in the current financial year.

2. BACKGROUND

- 2.1 Local Highway Maintenance issues were devolved to Area Committee control in 2013.
- 2.2 As part of the commitment to the devolution process, information relating to the operation of Local Highway Maintenance is to be reported to the Area Committees on a regular basis.
- 2.3 The need to undertake highway repairs throughout the District is identified through a variety of sources including:
 - General public calls to the customer contact centre;
 - Inspections as a result of service requests dealt with by the Area Teams or as a result of observations by highway officers in the course of undertaking other duties.
 - Programmed condition, safety and other surveys.
 - Safety Inspections.
 - Reports from Bradford South Ward Co-ordinators Office.
 - Enquiries by Ward Members.

Where repairs to the highway are required these are categorised depending upon the severity of the issue into one of four categories (CAT1, CAT2, CAT3 or CAT4). Each category has a target repair time which has been agreed with the Council's Insurers.

- 2.4 CAT 1 reports from the public and technical staff are passed directly through to the Highway Delivery Unit and allocated to the work crews for immediate inspection and necessary remedial works.
- 2.5 CAT 2 reports are assessed by technical staff and collated into operational zones so that operational gangs can visit and patch affected areas in a co-ordinated manner.
- 2.6 CAT 3 and 4 sites are assessed by technical staff and ranked on a priority and needs basis, with works allocated to operational staff by the DLO Operations Manager.

- 2.7 Operational resources may be redeployed at short notice to deal with specific issues. Gang sizes may vary dependant on demand, staff leave and sickness. Service Level requirements – such as the need to respond to an extensive number of CAT1 requests or the need to respond to emergency planning issues may also have an effect on the availability of operatives.
- 2.8 Technical and operational staff may be required to facilitate the needs of the winter service between November and April each year.
- 2.9 A list of work types covered by the Local Highway Maintenance budget is included in Appendix 1.
- 2.10 A breakdown of the current technical staff allocation and an overview of their duties are included in Appendix 2.
- 2.11 A breakdown of operational staff and their duties is included in Appendix 3.
- 2.12 Currently reported CAT1 and 2 details are included in Appendix 4.
- 2.13 The current list of completed and ordered CAT3 and 4 works is included in Appendix 5.
- 2.14 The list of additional CAT 3/4 works prioritised to order in the next quarter is included in Appendix 6.

3. OTHER CONSIDERATIONS

- 3.1 Due to the constantly changing state of the highway and unpredictability in new matters arising or being brought to officers' attention, there may be a requirement to amend programmes to address emerging priorities.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The overall budget for Local Highway Maintenance is **£1.702m**.
- 4.2 The 2016/17 allocation for the Bradford South constituency as outlined in the initial devolution report to Area Committee is **£311,709**.
- 4.3 Spend this financial year to **31st August 2016** on all categories in the Constituency Area is **£126,300**, (40.5 % of indicative allocation) broken down as follows:-
 - 4.4 **£37,300** has been spent on CAT 1/2 repairs.
 - 4.5 **£89,000** has been spent on CAT 3/4 repairs including footway reconstruction and planned carriageway patching.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 Alterations to work programmes that have been prioritised in accordance with condition inspections and technical assessments may lead to increased insurance liabilities at a future date.

6. LEGAL APPRAISAL

- 6.1 The Council's powers in relation to highway maintenance are contained in the Highways Act 1980.
- 6.2 All works undertaken are carried out in the Council's capacity as highways authority under the Highways Act 1980.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

- 7.1.1 Due regard is given to Section 149 of the Equality Act 2010 when formulating a programme of Highway Maintenance repairs and in particular the need to ensure highway surfaces are safe for use by all users, including those with special requirements, is prioritised.

7.2 SUSTAINABILITY IMPLICATIONS

- 7.2.1 Proactive repairs such as surface dressing / micro asphalt / carriageway patching and other routine maintenance serve to extend carriageway life.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

- 7.3.1 There are no greenhouse gas implications arising from this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

- 7.4.1 Maintenance of the local highway network is essential to ensure the safe passage of all road users.

7.5 HUMAN RIGHTS ACT

- 7.5.1 There are no human rights implications arising from this matter.

7.6 TRADE UNION

- 7.6.1 There are no trade union implications arising from this report.

7.7 WARD IMPLICATIONS

- 7.7.1 Improvements in carriageway conditions benefit all wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

- 7.8.1 The development and implementation of schemes included in this report support priorities within the Bradford South Area Committee Ward Plans.

8. NOT FOR PUBLICATION DOCUMENTS

- 8.1 None.

9. OPTIONS

- 9.1 The Area Committee may request additional information / clarification on issues to be included in the next devolved budget report.

10. RECOMMENDATIONS

- 10.1 That the Bradford South Area Committee notes the current operational methods adopted for Local Highway Maintenance.
- 10.2 That the Bradford South Area Committee notes the indicative costs to date for the current financial year.
- 10.3 That the Bradford South Area Committee approves the list of current and proposed CAT3/4 works as shown in Appendices 5 and 6.

11. APPENDICES

- 11.1 Appendix 1 - Work Undertaken as Part of the LHM Function.
- 11.2 Appendix 2 - Technical Staff Overview.
- 11.3 Appendix 3 - Operational Staff Overview.
- 11.4 Appendix 4 - CAT 1 and 2 Works Update.
- 11.5 Appendix 5 - Current CAT 3/4 Works List (completed and ordered).
- 11.6 Appendix 6 – Additional Cat 3/4 Works Prioritised to Order in Next Quarter.

12. Background Documents

- 12.1 Joint Report of the Director of Finance and Strategic Director of Environment and Sport to Corporate Overview & Scrutiny Committee 1 November 2012
- 12.2 Joint Report of the Director of Finance and Strategic Director of Environment and Sport to Corporate Overview & Scrutiny Committee, 10 April 2013 - Methodology for Allocation of Devolved Service Resources to the Five Area Committees.

- 12.3 Joint Report of the Director of Finance and Strategic Director of Environment and Sport to the meeting of Executive, 16 March 2013 – Methodology for Allocation of Devolved Service Resources to the Five Area Committees.
- 12.4 Report of the Strategic Director (Regeneration & Culture) to the meeting of Bradford South Area Committee, 22 November 2012 – The Transfer of Responsibility and Budgets to the Bradford South Area Committee for Decision Making – Highway Repairs.
- 12.5 Report of Strategic Director (Regeneration & Culture) to the meeting of Bradford South Area Committee, 28 March 2013 – The Transfer of Responsibility and Budget to the Bradford South Area Committee for Decision Making – Highway Repairs.

Appendix 1 – Work Undertaken as a Part of the LHM Function.

The following is a list of work types funded by the Local Highway Maintenance budget.

- CAT 1 Potholes reactive response - footway and carriageway.
- CAT 2 Defect response / patching - footway and carriageway.
- CAT 3/4 Repairs & works - footway and carriageway.
- Planned carriageway patching works.
- Kerbing, channelling and edging works.
- Large and small element footway repairs - block paving / flagging.
- Footway re-construction - taking up damaged flagged areas and replacing with tarmac.
- Highway Drainage repairs - exploratory trial holes, dig outs of blocked gullies, dyking, drainage connections, repairs to damaged culverts (including the cost of hiring specialist equipment/subcontractors for deep excavations).
- Emergency call out response - including road traffic accidents, recovery of dead animals, flooding, traffic management/road closures, dealing with requests from the Police, requests from Emergency Planning.
- Planned gully cleaning of 95,000 units across the district.
- Repairs to minor highway walling elements.
- Winter maintenance - Road gritting, footway gritting, ploughing, grit bins, etc. (separate budget but re-directs resources from above).

Staffing costs are also included within this budget.

Appendix 2 – Technical Staff Overview

Technical staff are currently deployed in each constituency area team reporting to the relevant Principal Engineer for Highway Maintenance.

Staffing is allocated in the following manner; *(Please note the roles and duties described are indicative only and do not represent the full spectrum of works carried out by individuals).*

Senior Engineer

- Co-ordinates the actions of the Highway Inspectors.
- Responds to queries and complaints from the public relating to Highway maintenance matters.
- Develops and co-ordinates network condition and works programme lists in conjunction with the major maintenance team.
- Investigates larger network issues across the constituency area.

Highway Inspector

- Responds to complicated complaints and issues on the highway network that require technical assessments.
- Undertakes driven and walked inspections of the network on a schedule basis.
- Undertakes general condition surveys.
- Works on a roaming basis across the constituency area.

Safety Inspectors

Four safety Inspectors operate across the whole of Bradford District working to a set inspection regime to comply with the requirements of the Councils insurance policy. These inspectors report to the Principal Engineer, Highway Maintenance, with CAT 1 & 2 repair works ordered as necessary – this supplements the LHM function.

NRASWA Inspector (Now reports to Principal Engineer Nraswa / Network Resilience)

- Inspects works carried out by statutory undertakers to ensure consistent standards of repair.
- Co-ordinates repairs with utilities.
- Works on a roaming basis across the constituency area.

Appendix 3 – Operational Staff Overview

Operational staff are contracted to work the following hours;

07.00 to 16.00 Monday – Thursday.

07.00 to 12.30 Fridays.

A standby crew is available on Friday afternoons and weekends to deal with emergency issues as and when they arise.

Operational Resources are deployed across the five constituency areas, reporting to 3 programme managers under the direct control of the DLO Operations Manager. At present, resources are allocated as follows for the operational areas of Bradford South/East/West and City Centre – 22 FTE operatives.

- Patching gang (6 FTE)

Work gangs carrying out planned patching of carriageways across the district in a structured manner, working on a 30 working day rotation between each of the constituency areas (with 10 working days each for Bradford West, East and South).

- Scheme gangs (7 FTE)

Work gang operating in each constituency area on a 45 working day rotation, carrying out larger repairs on tarmac areas, flagging, kerbing, highway drainage and miscellaneous issues on carriageway and footway (with 15 working days each for Bradford, West, East and South).

- CAT1 and 2 & City centre gang(s) (9 FTE)

Reactive crews dealing with complaints received from the public and issues raised by the area Highway Inspectors.

Category 1 work is deployed as necessary within 24 hours.

Category 2 work is carried out on a five day rotation as per the Councils standards for response.

- Sub contractors

Sub-contracted labour/personnel to augment/support operation staff plus hire equipment as necessary.

- Gully Cleansing Operations (3 Vehicles)

One vehicle based in the North and two vehicles based in the Southern constituency areas (Bradford West, East and South). These vehicles cover 95373 gullies across the district cleaning on average 80 gullies per day. Main arterial routes are cleaned annually and secondary routes and side roads are cleaned on average every two years. There is also a proactive and risk based approach to cleaning higher risk busy junctions and areas on a steep gradient.

Appendix 4

CAT1 and 2 Works Update – 01/04/16 to 31/08/16

Category 1 Defects

<i>BRAD SOUTH</i>	<u>Defect Description</u>	<u>Qty Received</u>
CAT 1	GM C/WAY	2
	GM F/WAY	5
	RECHARGE	
	EMERGENCIES	17
	NOTIFIABLE C/WAY MINOR	
	NOTIFIABLE F/W MINOR	
	OTHER	
	Area Total:	24
CAT 1F	EMERGENCY WORKS	
	GM F/WAY	
	NOTIFIABLE F/W MINOR	
	Area Total:	

Notes

- Category 1 Defects are those that require immediate attention in order to ensure public safety.
- C/W Notifiable Cat 1 & 2 works are those requiring further investigation/breaking open the carriageway.
- GM C/Way and GM F/Way are defects picked up by highway inspection.
- Emergency Works covers missing/broken covers.
- Other works include referral to third parties (eg Statutory Undertakers) for action.

Category 2 Defects

<i>BRAD SOUTH</i>	<u>Defect Description</u>	<u>Qty Received</u>
	C/W NOTIFIABLE MINOR	13
	F/W NOTIFIABLE MINOR	15
	GM C/WAY	18
	GM F/WAY	42
	DETERIORATION OF SURFACE	1
	POTHOLE	12
	EMERGENCIES	223
	Area Total:	324

Notes

- Category 2 Defects are those that require attention within five working days.
- Defects not completed within five working days require further investigations.
- C/W Notifiable Cat 1 & 2 works are those requiring further investigation/breaking open the carriageway.
- GM C/Way and GM F/Way are defects picked up by highway inspection.
- Emergency Works covers missing/broken covers.
- Other works include referral to third parties (eg Statutory Undertakers) for action.

Appendix 5 – Current CAT 3/4 Works List

The list below shows works completed and outstanding works ordered following assessment.

Address	Date Originated	Stage	Description
FOXHILL GROVE	20/07/2016	ORDERED	CR 265698 CAT 3 RENEW FAILING VEHICULAR CROSSING O/S NOS 3 AND 5
BREWERY LANE	21/04/2016	COMPLETED	CR 260312 CAT 3 C/WAY PATCH JCT PENNINE CLOSE
HIGHGATE ROAD	19/08/2016	ORDERED	CAT 3 C/WAY REPAIRS OPP NO86 AT THE BUS STOP NEAR BROOKS TERR (DOUBLE UP BASE COURSE FOR FAILING BUS STOP AREA HRA SURFACE COURSE)
EXLEY MOUNT	27/06/2016	ORDERED	CAT 3 P1. F/WAY REPAIRS FROM NOS 18 TO 24 P2. F/WAY REPAIRS O/S NOS 10 TO 12 P3. F/WAY REPAIRS O/S NOS 1 TO 11
GLENBROOK DRIVE	03/06/2016	COMPLETED	CAT 3. MJ. **F/WAY REPAIRS & ADJUST 13 X SMALL BOXES & 1 X MEDIUM BOX*
KENLEY PARADE	13/06/2016	ORDERED	CR 262962 CAT 3 F/WAY REPAIRS S/O NO.2 BELDON PARK CLOSE
REEVY AVENUE	07/03/2016	ORDERED	CONTACT FOR FULL DETAILS
REEVY ROAD	28/06/2016	ORDERED	CAT 3 F/WAY REPAIRS REPLACE DETERIORATED MACADAM AND PROVIDE CONCRETE EDGINGS IF NO SUITABLE EDGING FOUND
REEVY ROAD	20/06/2016	SELECTED	GH PROJ PURPLE HOURS REF 103357 - IMPROVEMENTS TO MINI ROUNDABOUT
HARBOUR ROAD	15/06/2016	ORDERED	CAT 3 P1. C/WAY PATCH JCT BUTTERSHAW LANE P2. C/WAY PATCH OPP L/C NO.1 P3. C/WAY PATCH OPP NO.1 P4. C/WAY PATCH OPP NO.17 P5. C/WAY PATCH JCT RAEBURN DRIVE
HARBOUR ROAD	03/06/2016	COMPLETED	CAT 3 C/WAY PATCH - TO BE DONE AT SAME TIME AS ORDER FOR VERDON ROAD
VERDUN ROAD	03/06/2016	COMPLETED	CAT 3 C/WAY PATCH
EDGE BANK AVENUE	16/06/2016	COMPLETED	CAT 3 F/WAY REPAIRS JCT FENWICK DRIVE (BY L/C NO.11)
ANNE STREET	23/06/2016	COMPLETED	CAT 3 TAKE OUT CONCRETE FLAGSTONES AND REPLACE WITH BITMAC FROM JCT HOLLYBANK ROAD TO O/S NO.16
COMMON ROAD	03/06/2016	COMPLETED	CAT 3 C/WAY PATCH AROUND SPEED CUSHIONS - LEAVE CUSHIONS IN PLACE
GREAT HORTON ROAD	19/08/2016	ORDERED	CAT 3 P1 REINSTATE AREA OF HRA C/WAY AND VEHICULAR CROSSING AREA O/S & S/O NO.611 ACCESS ROAD OPP BARTLE LANE (USE HRA ON F/WAY IF CONVENIENT. VEHICULAR CROSSING DEPTH FOR BASE COURSE
GREAT HORTON ROAD	17/08/2016	ORDERED	CAT 3 P1. F/WAY REPAIRS OPP NO.405 AT BUS STOP P2. F/WAY REPAIRS JCT TOWN END P3. F/WAY REPAIRS JCT TOWN END P4. F/WAY REPAIRS O/S ALI HAIRDRESSERS

BROOKSBANK AVENUE	07/12/2015	ORDERED	CAT 3 P1. RELAY CONCRETE FLAGS O/S NO.2 P2. RELAY FLAGS O/S NO.2 P3. F/WAY REPAIRS O/S NO.35 P4. F/WAY REPAIRS O/S NO.41
SCHOLEMOOR AVENUE	07/12/2015	ORDERED	CAT 3 RELAY FLAGS O/S NO.40 (HAZARD IDENTIFIED BY SAFETY INSPECTORS - PLEASE PRIORITISE)
HUDDERSFIELD ROAD	30/09/2015	ORDERED	CAT 3 P1. C/WAY REPAIRS FROM NO.656 TO NO.694 P2. C/WAY REPAIRS O/S NOS 622 TO 626 P3. C/WAY REPAIRS O/S NO.620 P4. C/WAY REPAIRS O/S NO.616 P5. C/WAY REPAIRS
CLECKHEATON ROAD	23/12/2015	ORDERED	CAT 3 P1. C/WAY REPAIRS OPP NO.802 P2. C/WAY REPAIRS OPP NO.802 P3. C/WAY RPAIRS OPP NO.802 P4. C/WAY REPAIRS O/S NO.781 P5. C/WAY REPAIRS O/S NO.740 P6. C/WAY REPAIRS
CARR BOTTOM AVENUE	18/02/2016	ORDERED	CR 256880 CAT 3 (NCT's - NCT2a, NCT5a, NCT6a) (PLEASE PRIORITISE) VARIOUS PATCHES REQUIRED TO MAKE AREAS SAFE FROM NO.56
BOY LANE	26/02/2016	ORDERED	CAT 3 (NCT11a - PERMIT NUMBER) C/WAY PATCHING JCT BIERLEY LANE
SHETCLIFFE LANE	26/02/2016	COMPLETED	CAT 3 P1. C/WAY PATCHING NEAR L/C NO.25 P2. C/WAY PATCHING OPP SUBSTATION P3. C/WAY PATCHING OPP L/C NO.26 P4. C/WAY PATCHING
POT HOUSE ROAD	01/03/2016	COMPLETED	CR257533 CAT 3 F/WAY & GULLY REPAIRS
PARK BOTTOM	23/03/2016	COMPLETED	CAT 3 JET HIGHWAY DRAINS USING HAIGHS
SAITHGATE LANE	22/03/2016	COMPLETED	CAT 3 NEW 150MM GULLY COVER & FRAME REQUIRED SUNDAY WORKING
CHASE WAY	22/03/2016	COMPLETED	CAT 3 NEW 150MM COVER & FRAME REQUIRED - SUNDAY WORKING (NCT2a - SUNDAY WORK. NCT10a - LANE CLOSURE)
ST PAULS AVENUE	31/03/2016	ORDERED	CR 259698 CAT 3 P1. REPAIRS TO SPEED BUMP PLATEAU NEAR L/C NO.9 NEAR SCHOOL P2. REPAIRS TO SPEED BUMP PLATEAU NEAR L/C NO.7 NEAR CHURCH
CLECKHEATON ROAD	11/04/2016	ORDERED	C/WAY PATCHING
BALME LANE	13/04/2016	COMPLETED	VIA CR260566 CAT 3 F/WAY REPAIRS OPP NO.20
BREWERY LANE	21/04/2016	COMPLETED	CR 260312 CAT 3 C/WAY PATCH JCT PENNINE CLOSE
NORTH ROAD	21/04/2016	ORDERED	PRE-SURFACE DRESSING PATCHING
WHEATER ROAD	24/04/2016	ORDERED	SURFACE DRESSING PATCHING BY STREET SCENE

Appendix 6 – Additional Cat 3/4 Works Prioritised to Order in Next Quarter

SITE	WARD	PROPOSED WORKS
Silver Birch Ave/Drive	Wyke	Footway refurbishment
Clare Road	Wyke	Footway refurbishment
Elizabeth Close	Wyke	Footway refurbishment
Perseverance Street	Wyke	Footway refurbishment
Rockhill Lane	Tong	Carriageway patching
Knowles Lane	Tong	Carriageway patching
Currer Avenue	Tong	Carriageway patching
Newhall Road	Tong	Carriageway patching
Dorchester Crescent	Tong	Carriageway patching
Reevy Road (Part)	Royds	Footway resurfacing
Exley Mount (Part)	Great Horton	Footway refurbishment
Southmere Drive (Part)	Great Horton	Footway refurbishment
Corporal Lane/Green Lane	Queensbury	Carriageway Patching
Pennine Close	Queensbury	Install new gullies (Flooding)
Harbour Road	Royds	Carriageway patching
Raeburn Drive	Royds	Footway refurbishment

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Report of the Strategic Director, Regeneration to the meeting of the Bradford South Area Committee to be held on 22 September 2016

M

Subject:

Annual update on Road Safety in Bradford South

Summary statement:

This report seeks to update members on current casualty levels and trends in Bradford South and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

Mike Cowlam
Strategic Director Regeneration

Portfolio:

Regeneration, Planning & Transport

Report contact: Sue Snoddy
Casualty Reduction & Road Safety
Partnership Manager
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E-mail: sue.snoddy@bradford.gov.uk

Overview & Scrutiny Area:

Environment and Waste Management



1. SUMMARY

- 1.1 This report seeks to update members on current casualty levels and trends in Bradford South and on the Road Safety education, training and publicity initiatives aimed at reducing these casualties.

2. BACKGROUND

- 2.1 A report on proposals for the devolution of Road Safety funding was considered by the Bradford South Area Committee on 22 November 2012. At the meeting members resolved to support an evidence based approach to determine Road Safety priorities. It was also resolved to present an annual 'State of the Nation' style report detailing casualty numbers/trends and details of ongoing and proposed road safety education, training and publicity initiatives to the Area Committee.
- 2.2 The West Yorkshire Local Transport Plan has set a target to reduce the number of fatal and serious road casualties in West Yorkshire by 50% by 2026. This reduction target uses the 2005 – 2009 average figure as a baseline. For the Bradford district this equates to a reduction from 248 to 124 casualties.
- 2.3 A 'Road Casualties' report is published annually. Based on Police Road Traffic Collision records the report identifies casualty reduction priorities for the District. This report takes into account the most recent full year data available, i.e. 2015, and trends in comparison to preceding years.
- 2.4 In 2015 there was an overall decrease in casualties in the Bradford District and the long term downward trend has been maintained. This mirrors the long term downward trend for West Yorkshire. Appendix 1 shows the present position for the Bradford District.
- 2.5 In Bradford South there was an overall decrease in casualties and, as with the District, the long term trend is downward. Appendix 2 shows the present position for Bradford South.
- 2.6 Public Health (PH) now provides financial support for the Road Safety Team. An Inter Departmental Agreement has been agreed linking the Road Safety Team programme with PH outcomes which include; killed and serious injuries, hospital admissions caused by unintentional injury, infant mortality and mortality rate from causes considered preventable.
- 2.7 The Road Safety Team operates on a district-wide basis. Staff and financial resources are allocated to education, training and publicity programmes based on priorities identified for greatest impact on casualty reduction. Between August 2015 and July 2016 the team delivered the programmes set out in Appendix 3. These programmes are highlighted in the Bradford Metropolitan District Road Safety Plan, which is supported by the Area Committees.



- 2.8 Car occupants account for the highest number of casualties and are targeted through publicity campaigns and enforcement. Education and training initiatives, delivered at local level, target the 0-19 age group through work with schools, other educational establishments, youth organisations, multi-agency partnerships and Area Coordinator teams.

3. OTHER CONSIDERATIONS

Children's Services Overview & Scrutiny Committee

- 3.1 A resolution from the Bradford West Area Committee on 16 September 2015 requested that the Annual Road Safety report be referred to the Children's Services Overview & Scrutiny Committee to discuss limited school engagement with the Road Safety Team in Bradford West and across the district.
- 3.2 The Road Safety Report provides a record of activity in schools in the latest academic year, however, it would not be expected that the team would visit a school every academic year. A two year rotation is more viable given the delivery capacity of the team in relation to the size of the Bradford District.
- 3.3 The team effectively provides a 3 tier district wide service. The first tier is the priority ward work, where the schools in the eight Bradford wards with the highest levels of child casualties are specifically targeted. The second tier is the offer of presentations delivered by the team or Theatre Company which are booked in on a first come first served basis. The basic level of service includes the provision of resources and information for all schools across the district to work with and distribute but does not necessitate the presence of a road safety officer to deliver.
- 3.4 This was the subject of a report to the Children's Services Overview & Scrutiny Committee on 10 November 2015 where it was resolved that:
- (i) That the Strategic Director, Children's Services be requested to ensure that schools in priority areas (based on child casualty rates) continue to engage with the Road Safety team.
 - (ii) That the Strategic Director, Children's Services be requested to contact all school Governing Bodies to ensure that they engage with the Road Safety Team.
 - (iii) That the Strategic Director, Regeneration be requested to modify the format for presenting road safety activities in schools within the Annual Road Safety report to reflect the more realistic 2 year rotation system and priority ward considerations. This information is set out in Appendix 4.

Activities in Bradford South during 2015 - 2016

- 3.5 In Bradford South activities in primary schools focused on pedestrian safety sessions and there was a strong take up for the practical pedestrian training for Year 3. Secondary schools received Theatre in Education performances for Year 7 which addressed pedestrian safety.



- 3.6 In 2016 - 2017 the team will continue to address key issues in Bradford South identified from the Annual Road Casualties Report, through the activities outlined in Appendix 3.
- 3.7 Given the relatively small data set for user and demographic groups for individual constituencies, district wide casualty data is more generally used to inform some intervention priorities.
- 3.8 The West Yorkshire Safer Roads Delivery Group, which comprises of Road Safety Officers from each district, the police and Fire and Rescue, delivers regional road safety campaigns which are data led. Analysis of casualties and causation factors highlighted the vulnerability of 9 -12 year old pedestrians with failure to look properly being a major contributory factor. This was addressed in the group's most recent campaign through Theatre in Education targeting year 7 students.
- 3.9 A Project Officer, jointly funded by the West Yorkshire Local Authorities, operates at West Yorkshire level to address cycling and motorcycling issues. The officer's activities are outlined in Appendix 3.

Safer Roads schemes

- 3.10 The Traffic & Highways Area Teams deliver a programme of Safer Roads engineering measures such as traffic calming, pedestrian and cycle facilities, speed limit reductions and parking management. These schemes are funded through the Local Transport Plan and are largely evidence-based to ensure best value in terms of casualty reduction. The Safer Roads schemes programmes are the subject of separate reports to the Area Committees.

4. FINANCIAL & RESOURCE APPRAISAL

- 4.1 The Road Safety budget allocation for education, training and publicity resources for 2016/17 is £32,800. This also covers contributions to wider West Yorkshire and Yorkshire and Humber campaigns and initiatives that have an impact on the Bradford District.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

- 5.1 Budget spend on Road Safety is currently prioritised against overall district casualty reduction priorities which are based on analysis of statistical data relating to road casualties. This analysis, underpinned by the District Road Safety Plan priorities, is used to establish key themes of a district-based approach for the following 12 month period. It is anticipated that a failure to maintain this approach would have a detrimental effect on future casualty prevention/reduction.
- 5.2 Without continued strategic use of resources the ability of the Council to achieve value for money through procurement savings as well as participating in partnership working on West Yorkshire and Yorkshire and Humber campaigns, initiatives and events would be at risk.



6. LEGAL APPRAISAL

6.1 The ongoing activities of the Road Safety team contribute to the Council's duties under the Road Traffic Act 1988.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

The Road Safety Team provides a diverse range of road safety programmes and activities that engage with individuals from across the Bradford South area.

7.2 SUSTAINABILITY IMPLICATIONS

Improvements in road safety conditions encourage a shift to more sustainable transport modes.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

Any increases in walking, cycling or public transport use encouraged by road safety improvements would have a positive impact on reducing Greenhouse Gas emissions.

7.4 COMMUNITY SAFETY IMPLICATIONS

The work of the Road Safety team contributes towards improving community safety in the following areas:

- Drivers and passengers – speed, seatbelt wearing
- Pedestrian safety
- Vulnerable road users: children, cyclists; and motorcyclists
- Safety around schools

7.5 HUMAN RIGHTS ACT

None

7.6 TRADE UNION

None

7.7 WARD IMPLICATIONS

The information in this report is relevant to all wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS

Road Safety Team activities contribute to the Safer Communities priorities within the Bradford South Area Committee Action Plan. Through education, training, publicity and partnership working with other agencies and local people, the Road Safety Team address speeding and parking issues around schools.



8. NOT FOR PUBLICATION DOCUMENTS

None

9. OPTIONS

- 9.1 That the Bradford South Area Committee identifies additional priority areas that could be addressed by the Road Safety team as part of their annual programme.

10. RECOMMENDATIONS

- 10.1 That the Bradford South Area Committee notes the information in respect of casualty trends and Road Safety activities in Bradford South.
- 10.2 That the Bradford South Area Committee continues to support the evidence based approach to determine Road Safety priorities.

11. APPENDICES

- 11.1 Appendix 1 – Road Casualties Bradford District 2010 to 2015
- 11.2 Appendix 2 – Road Casualties Area Committee: Bradford South 2010 to 2015
- 11.3 Appendix 3 - Road Safety Education Training and Publicity Programmes
- 11.4 Appendix 4 – Engagement with schools by ward

12. BACKGROUND DOCUMENTS

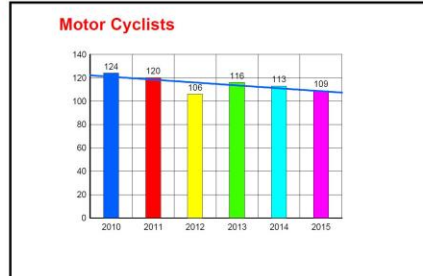
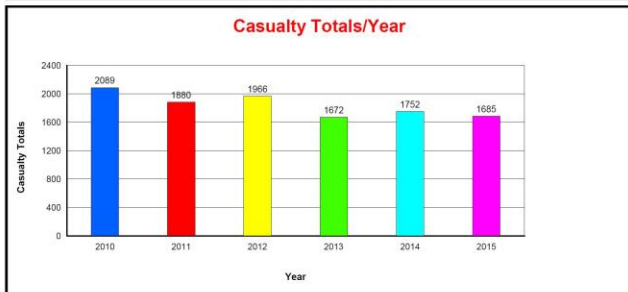
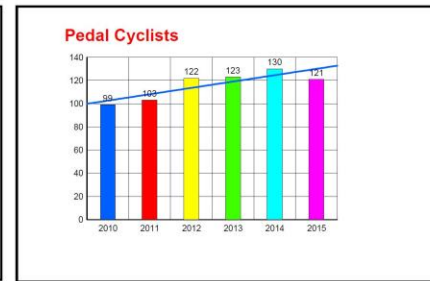
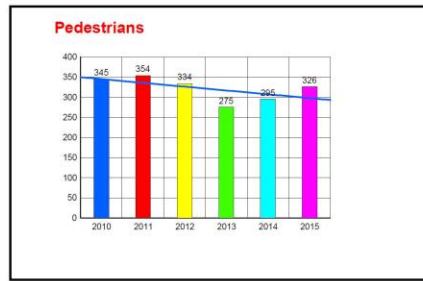
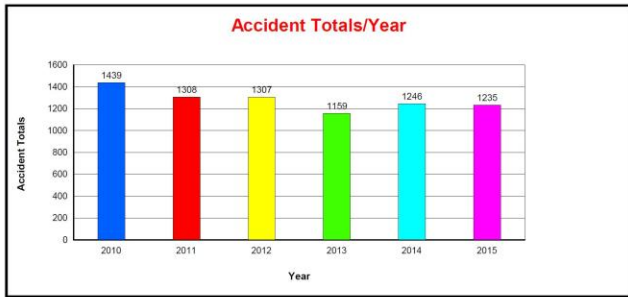
- 12.1 Devolution Report



APPENDIX 1

Bradford District. RTC between 2010 and 2015. Run on 17.05.2016

Accident Year <= 2015 AND Local Authority = E08000032



Casualty Data

Acc	2010	2011	2012	2013	2014	2015	Total
Fatal	10	12	13	10	14	7	66
Serious	177	197	193	168	174	169	1078
Slight	1252	1099	1101	981	1058	1059	6550
Damage	0	0	0	0	0	0	0
Total	1439	1308	1307	1159	1246	1235	7694

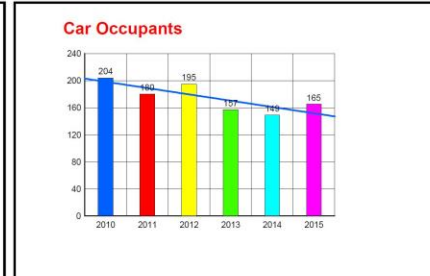
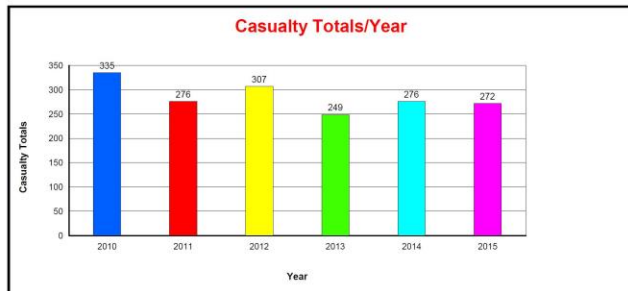
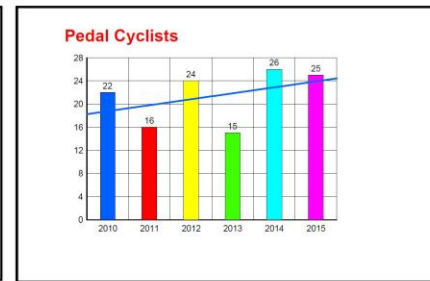
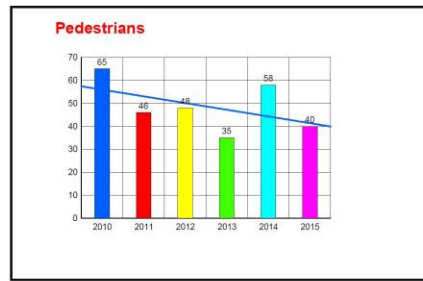
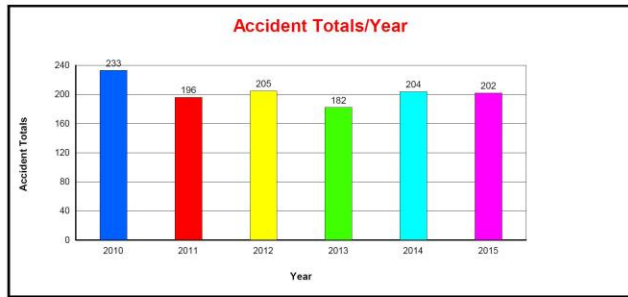
Cas	2010	2011	2012	2013	2014	2015	Total
Fatal	10	12	15	13	15	7	72
Serious	198	204	206	177	190	181	1156
Slight	1881	1664	1745	1482	1547	1497	9816
Total	2089	1880	1966	1672	1752	1685	11044



APPENDIX 2

Bradford South Const. RTC between 2010 and 2015. Run on 17.05.2016

Accident Year <= 2015



Casualty Data

Acc	2010	2011	2012	2013	2014	2015	Total
Fatal	2	2	3	1	4	2	14
Serious	28	31	33	27	39	36	194
Slight	203	163	169	154	161	164	1014
Damage	0	0	0	0	0	0	0
Total	233	196	205	182	204	202	1222

Cas	2010	2011	2012	2013	2014	2015	Total
Fatal	2	2	4	1	4	2	15
Serious	29	32	36	27	44	37	205
Slight	304	242	267	221	228	233	1495
Total	335	276	307	249	276	272	1715

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APPENDIX 3

ROAD SAFETY EDUCATION TRAINING AND PUBLICITY PROGRAMMES

Resources

- Starting School and Transition
- School Gate Parking information, banners and boards
- Be Bright Be Seen (Early years centres, schools, Mosques and Madrassas)
- Teddy Takes a Tumble Packs – Annual
- ‘Getting around safely together’ road safety book - Annual circulation through Health Visitors
- Information for Mosques and Madrassas

Early Years and Primary School

- Childrens Centres/Nursery/Reception – Getting to school safely story
- Childrens Centres/Nursery/Reception – Teddy Takes a Tumble story and Role Play
- Year 1 and 2 – Role Play
- Year 3 – Pedestrian Training – Practical on road skills
- Year 3 and 4 – Role Play ‘It’s Your Choice (pedestrian safety)
- Year 5 and 6 – Tom’s Accident
- In Car Safety – Years 1 - 6
- Cycling Training
- Parent/Carer Sessions
- Car Seat Checks and information sessions

Secondary School

- Year 7 – Theatre in Education (Pedestrian Distractions)
- Year 12/13 – First Car Resource

Publicity

Drivers, passengers, adult cyclists, motorcyclists and pedestrians are targeted through publicity activities. Press releases, advertising on buses, radio, JC Decaux boards, and leaflets are used to put out key messages related to seat belt wearing, speed, the use of mobile phones, drink and drug driving, distractions and awareness of other road users.

The team work with the other West Yorkshire and Yorkshire and Humber authorities on publicity campaigns and support the Governments ‘Think’ campaigns.

‘Failure to Look’ - targets all road users and is an ongoing campaign from the West Yorkshire Safer Roads Delivery Group encouraging all road users to share the roads safely and to look out for each other.



West Yorkshire Project Officer

- **Tour de Yorkshire** – The smartphone app created for the Grand Depart and 1st Tour de Yorkshire, the Cycle Yorkshire: Ride the Routes is now available on the web. This allows easier access to users wishing to access the information, videos providing tips and techniques useful for safe riding in rural areas. (<http://www.ridetheroutes.co.uk/>)
- **Exchanging Places** - These events aim to give vulnerable road users an insight into the visibility issues drivers of large vehicles experience.
- **Look Out Campaign** – The latest phase of the campaign targeted drivers encouraging them to look out for cyclists, especially when pulling in or out of minor roads.
- **Cycle Tips** – A campaign run with Go:Cycling and CTC (CyclingUK) utilising street media, bus backs and radio adverts to inform drivers and cyclists about best practice, such as road positioning, advanced stop lines, opening doors, and giving cyclists adequate space.
- **Be Bright, Be Seen** – The campaign ran throughout the winter encouraging cyclists to make themselves visible especially during the darker winter months. Some events were successfully hosted alongside West Yorkshire Fire Service
- **Driver CPC (Certificate of professional competence)** - Working with CityConnect and fleet training providers initial steps have been made to develop practical cycling elements in CPC courses. The first courses should be available this summer/autumn.

National and Local Partnership Events and Initiatives

- Child Safety Week
- Brake Road Safety Week
- Stay Safe
- Positive Lifestyle
- Summer Holiday Programmes
- Area Coordinator Team Initiatives
- Multi Agency Events and Health Fairs
- Drivers Awareness Courses
- NHS Wheelchair Tests
- Adoption and Fostering Car Seat Training Sessions



APPENDIX 4

Engagement with schools by ward	
1	CITY (West) All Saints CE PS, Copthorne PS, Farnham PS, Horton Grange PS, Princeville PS, St William's RC PS, St Joseph's RC PS, Princeville CC, Dixons Music PS, Dixons Trinity Academy
2	MANNINGHAM (West) Abbey Green Nursery & Children's Centre, Midland Road Nursery & Children's Centre, Atlas PS, Green Lane PS, Iqra PS, Miriam Lord PS, Springwood PS, Westbourne PS, Rainbow PS, St Joseph's Catholic College, Oasis Academy Lister Park, Bradford Grammar
3	BOLTON AND UNDERCLIFFE (East) Wellington PS, Swain House PS, Grove House PS, Poplars Farm PS, Peel Park PS, St Francis RC PS, Hanson Upper, Feversham College
	BRADFORD MOOR (East) Dixons Marchbank Academy, Killinghall PS, St Mary's & St Peter's Catholic, Thornbury PS, Lapage PS, Delius Special, Feversham PS, Laisterdyke Business & Enterprise College
5	LITTLE HORTON (East) Bankfoot PS, Newby PS, Horton Park PS, Marshfield PS, St Stephen's CE PS, Bowling Park (New Cross St) Crystal Gardens (Greave St), Eternal Light, The Fountain, Canterbury Nursery School & CC, Burnett Field's CC, Dixons City Academy
6	TOLLER (West) Lilycroft Nursery, Girlington PS, Lilycroft PS, Lister PS, Margaret McMillan PS, St Cuthbert & The First Martyr's Catholic PS, St Philip's CE PS, Whetley PS, St Edmunds Nursery & Children's Centre, Farcliffe & Lilycroft Children & Family Centre
7	GREAT HORTON (South) Brackenhill PS, Hollingwood PS, Lidget Green PS, Southmere PS, St Oswald's CE PS, Grange Technology College, Southfield Grange (Specialist), Dixons Kings Academy
8	BOWLING AND BARKEREND (East) Bowling Park (Usher St) PS, Byron PS, Barkerend PS, Lower Fields PS, Carlton Bolling College, Olive, Bradford Academy, Barkerend CC, Fearnville PS, Westminster CE PS, Oastler Special, The Children's Place Day Nursery
9	KEIGHLEY CENTRAL (Keighley) Eastwood PS, Holycroft PS, Keighley St Andrew's CE PS, St Anne's RC PS, St Joseph's RC PS, Victoria PS, The Holy Family Catholic, University Academy Keighley, Keighley College
10	TONG (South) Carrwood PS, Knowleswood PS, Newhall PS, Ryecroft PS, St Columba's RC PS, St John's CE PS, Woodlands CE PS, Tong High
11	HEATON (West) Frizinghall PS, Heaton PS (Last in Feb '13), Heaton St Barnabas CE PS, Lady Royd Prep School, Bradford Girls Grammar (KS1&2), Bradford Girls Grammar (KS3&4), Belle Vue Boys, Belle Vue Girls (Booked but cancelled), St Bede's Catholic Grammar, Chellow Heights Special, The Children's Place Day Nursery Heaton
12	WIBSEY (South) St Matthew's CE PS, St Paul's CE PS, St Winefride's RC PS, Wibsey PS
	CLAYTON AND FAIRWEATHER GREEN (West) Clayton CE PS, Clayton Village PS, Crossley Hall PS, St Anthony's RC PS, Dixons Allerton Academy, Bradford Central PRU



	ECCLESHILL (East) Holybrook PS , Our Lady & St Brendan's RC PS, St Luke's CE PS, Fagley PS, St Clare's RC PS, Fagley CC, Gateway CC
	KEIGHLEY WEST (Keighley) Ingrow PS, Laycock PS, Merlin Top PS, Nessfield PS, Our Lady of Victories RC PS, Worth Valley PS, Rainbow CC, Oakbank
16	ROYDS (South) Farfield, Hill Top CE PS, Reevy Hill PS, Woodside PS, Buttershaw Business & Enterprise College
17	IDLE AND THACKLEY (East) Greengates PS , Parkland PS, Thorpe PS, Thackley PS, Blakehill PS, Idle CE PS, Immanuel College, Ellar Carr PRU, Parkland CC
	THORNTON & ALLERTON (West) Allerton PS, Keelham PS, Ley Top PS (Last in June '12) , Sandy Lane PS, St James' Church PS, St Matthew's RC PS, Thornton PS, Thornton Grammar
19	BINGLEY RURAL (Shipley) Cottingley Village PS (Last in May '13) , Cullingworth Village PS, Denholme PS (Last in September '12) , Harden PS, Wilsden PS , Beckfoot, Samuel Lister, Parkside
	SHIPLEY (Shipley) Hirst Wood Nursery, Glenaire PS, Saltaire PS, Shipley CE PS, St Walburgas RC PS , Wycliffe CE PS, Titus Salt, Bradford Central PRU, Tracks PRU
	WINDHILL & WROSE (Shipley) High Crag PS, Low Ash PS, Christchurch Academy, Owlet Children & Family Centre, Bradford Christian School, St Anthony's RC PS
22	CRAVEN (Keighley) Addingham PS, Aire View Infant, Eastburn J&I, Hothfield Junior, Steeton PS, Daisy Chain CC
	WYKE (South) Low Moor CE PS, Shirley Manor PS, Worthinghead PS, Appleton Academy (Primary), Appleton Academy (Secondary), Wyke Children's Centre
24	BINGLEY (Shipley) Crossflatts PS, Eldwick PS, Myrtle Park PS, Priestthorpe PS , St Joseph's RC PS, Trinity All Saints CE PS, Bingley Grammar
	ILKLEY (Keighley) All Saints CE PS, Ashlands PS, Ben Rhydding PS, The Sacred Heart RC PS (Last March 2013) , Ghyll Royd, Ilkley Grammar (Last July 2013)
26	BAILDON (Shipley) Baildon CE PS, Hoyle Court PS, Sandal PS
	KEIGHLEY EAST (Keighley) Strong Close Nursery &CC, East Morton CE PS, Long Lee PS, Parkwood PS, Riddlesden St Mary's CE PS
	QUEENSBURY (South) Foxhill PS, Home Farm PS, Russell Hall PS, Shibden Head PS, St John the Evangelist RC PS, Stocks Lane PS, Queensbury
29	WHARFEDALE (Shipley) Burley & Woodhead CE PS, Burley Oaks PS, Menston PS
30	WORTH VALLEY (Keighley) Haworth PS, Lees PS, Oldfield PS, Oxenhope CE PS, Stanbury PS, Oakworth PS

Report of the Assistant Director Policy, Programmes and Change to the meeting of the Bradford South Area Committee to be held on 22nd September 2016.

N

Subject:

POVERTY IN BRADFORD SOUTH.

Summary

The report provides an overview of poverty-deprivation related statistics in Bradford South, and a summary of key interventions led by the Council and partners to support vulnerable people.

It aims to enable members to consider the potential impact and what additional actions might be taken to tackle the issues raised.

Sam Plum
Interim Assistant Director
Policy, Programme and Change

Portfolio:

**Regeneration,
Planning and
Transport**

Report Contact:
Imran Rathore, Interim Programme Lead (Strategy and Engagement)
Tel: 01274 431730

**Overview &
Scrutiny Area:
Corporate**



1. SUMMARY

- 1.1 The report provides an overview of poverty-deprivation related statistics in Bradford South, and a summary of key interventions led by the Council and partners to support vulnerable people.
- 1.2 It aims to enable members to consider the potential impact and what additional actions might be taken to tackle the issues raised.

2. BACKGROUND

- 2.1 Poverty can be defined and measured in various ways, however the most common definitions used by public and voluntary sector organisations include:
- **Absolute Poverty:** People living below a certain income threshold or unable to afford certain basic goods and services i.e. the 'minimum income standard'.
 - **Relative Poverty:** People whose financial resources fall below an average income threshold for the economy, i.e. in families with income below 60% of the median.
 - **Persistent Poverty:** People who experience long periods of relative poverty.
 - **Destitution:** People who are unable to afford essentials like food and clothing and have no recourse to any statutory support.
- 2.2 However, a broader appraisal would look at access to all the resources available to an individual or a family and not just income levels. This would include access to decent housing, community amenities and social networks, and assets, i.e. what people own. Somebody who lacks these resources can be said to be in poverty in a wider sense.
- 2.3 The negative impact of poverty on the individuals and families can include:
- Not having sufficient income to make ends meet, causing severe hardship, stress, anxiety and depression.
 - Having to make difficult decisions between eating, heating the home, clothing the children, paying the bills or paying debts.
 - Not having any savings at all so when the need arises to replace something the only option is to borrow on expensive credit terms - compounding the financial struggle.
 - Living in poor housing conditions, which impact on the health of the whole family and can lead to even higher fuel bills - if they choose to heat the house at all.
 - Children feeling isolated, bullied and vulnerable because they can't enjoy the same activities as their friends at school.
 - Children not having the right type of nutrition or enough food to ensure they are healthy which can have an impact on their learning and wellbeing.
 - Older people and those suffering from mental health issues feeling isolated.

3. POVERTY IN BRADFORD SOUTH – KEY STATISTICS

Appendix 1 attached to this report includes a detail breakdown of poverty related statistics for Bradford South and where data is available it also includes comparative statistics at the Bradford District, Yorkshire and Humberside and England level.

However key facts include:

- The Index of Multiple Deprivation, published in 2015 ranks Bradford South as 41st out of 533 constituencies, where 1 is the most deprived (Liverpool, Walton) and 533 is the least deprived (North East Hampshire). When the last indices were prepared in 2010, Bradford South was ranked 64th – so its position has worsened by 23 places in the intervening period.
- As per the National Child Poverty Data 2013, there are 5,775 children from Bradford South living in poverty which is 17.2% of the districts total of 33, 565 children. The Tong ward had the highest number of children in poverty in this constituency at 2,285 children followed by Royds who had 1315 children living in poverty.
- Bradford South has higher rates of unemployment at 2.3% when comparing to the district level of 2.2% and regional and national averages of 1.8% and 1.4 %. When looking at Job Seekers Allowance (JSA) claimants by age in the Bradford South area the age group with the biggest numbers in claimants is aged 25 to 49. This group has 71.1% of JSA claimants, this is similar to the district where JSA claimants aged 25 to 49 were 70.5 % of the total.
- In June 2016 there were 375 young people aged between 16 and 24 years old claiming Jobseekers Allowance or out of work Universal Credit benefits in Bradford South. This was 21.12% of total claimants in Bradford South. This is higher than the percentage of 16 to 24 year olds in the Bradford District which was 20.98% and Great Britain which was 20.34% but not as high as in the Yorkshire and Humber Region which had a rate of 21.36 %.
- Only 15.1 % of people who live in the Bradford South constituency have achieved NVQ level 4 qualification which is approximately 10,200 people. This is a low percentage compared to the Bradford District (26.8 %) the Yorkshire and Humber region (30.6 %) and the national figure of (37.1%). However Bradford South's residents had a similar level of qualifications for NVQ1, NVQ2 and NVQ 3 to the Bradford District.
- Males born in Bradford South can expect to live on average for 77.3 years, compared to the district average of 77.6 years. Of the five areas, Bradford South has the third lowest life expectancy at birth in the district. While, females born in Bradford South can expect to live on average for 80.4 years, compared to the district average of 81.4 years. Of the five areas, Bradford South has the third lowest life expectancy at birth in the district.
- Bradford South has the second lowest infant mortality rate in the district (5.0 deaths per 1,000 live births compared to the district average for 5.8 deaths per 1,000 live births), however rates at a ward level vary. Infant mortality rates are above average in Great Horton and have remained similar for a number of years whilst rates in Wibsey had fallen but have now increased.
- The Decent Homes Standard is a programme aimed primarily at improving the social rented housing sector. Using 'disrepair' as a proxy for non-decent homes reveals that a total of 2,840 properties (6.5%) in Bradford South are non-decent.

Looking at non-decent homes by tenure reveals that 10% of the private rented sector can be classed as non-decent followed by 6% of the owner-occupier sector and 5% of the social rented sector

- The latest official **fuel poverty** stats show that there were 4,982 households considered to be in fuel poverty in the Bradford South ward in 2014 (or 12.1% of the total number of householders in the area). This compares to a fuel poverty rate of 13.2% in the whole of the Bradford District, 11.8% in the Yorkshire & Humber Region and 10.6% in England.
- The caseload for the Bradford South area with Revenues and Benefits team is 12,223 claims. These claims are for **Housing Benefit and Council Tax Benefit**. The claimants are split by 7,520 working age claims and 4,703 pension age claims. The Tong ward has the highest level of claimants with 3,490 claims for housing and council tax benefits.
- **Debt:** 38% of households in Bradford South are more likely to find it very difficult to cope with their household income, compared to 28% within the District and 27% England wide. Over 50% of households in Royds (51%) and Tong (64%) wards are finding it very difficult to cope. Only 16% of Bradford South's households are more likely to be coping comfortably with their household income this compares to 26% throughout the District and 41% in England.

5. ANTI POVERTY INTERVENTIONS IN BRADFORD SOUTH

The supporting actions to address poverty related issues in South Bradford are outlined below:

- **Financial Exclusion and debt management:**
 - Recommissioning of advice services to include a redesigned coordinated service in Bradford South which will include income maximisation and debt management and outreach into Childrens centres.
 - Funding of the Credit Union (through Revenue and Benefits) to deliver access to affordable credit.
 - Commissioned Incommunities and Citizen Advice Bureau to deliver Personal Budgetary support as part of the support arrangements for Universal Credit claimants.

- **Food Poverty**

- Encourage pupils to grow their own food: Bradford Community Environment Project have been commissioned to deliver a project which is working with schools in South Bradford to encourage pupils to grow their own food.
- As part of a wider project that is aiming to ensure all Bradford pupils have access to breakfast club provision, 4 schools in Bradford South have been allocated £100 per pupil in food poverty to set up a breakfast club
- There are food banks in Wyke, Great Horton, Holme Wood, St Columbus Catholic church, Wibsey, Buttershaw and East Bowling. These food banks are managed by voluntary and community sector organisations with the aim to provide support to vulnerable groups.

- **Obesity**

The Health and Wellbeing Board at its meeting on 26th July 2016, agreed proposals for developing a system-wide approach to address obesity within the District. The work will include undertaking a review of policies and practices of their respective agencies that might impact on healthy weight to ensure that they are brought in line with a whole system approach and that the involvement and endorsement of their governing bodies is secured.

In terms of young people the key areas for action for Bradford District to reduce childhood obesity and increase levels of physical activity and healthy eating in children and young people include the following:

- Encourage and support the healthy growth and weight of children
- Promote healthier food choices and improve the nutritional quality of food in schools
- Increase everyday play and physical activity opportunities for children
- Promote environments and practices that support children to eat healthier foods and to be active throughout each day
- Provide personalised advice and support for children and their families through a child healthy weight pathway
- Increase support and training for education and childcare staff to implement health improvement activity and increase availability and accessibility of evidence based children's lifestyle weight management services

- **Housing**

- The Council has been successful in bidding for funds from the Local Growth Fund for a scheme providing external wall insulation to households judged to be fuel poor using the Low Income High Cost definition living right to buy properties on former social housing estates. The scheme is currently operating in Thorpe Edge, but it is intended to move into the Bierley area in early 2017.

- The Council continues to work with home owners where issues have been identified that need to be resolved. The table below provides a breakdown of the inspections undertaken in Bradford South which confirms the **improvement and hazard count** by Ward.

Ward	Count Of Inspections	Count Of Hazards
Great Horton	52	362
Queensbury	12	54
Royds	25	170
Tong	40	125
Wibsey	26	130
Wyke	19	82
Total	174	923

- Employability and Skills**

Please see the report of the Strategic Director, Children’s Services to the meeting of Bradford South Area Committee to be held on 22nd September 2016. This report provides a detail overview of the current and planned interventions both within South Bradford and the rest of the District with regards to employability and skills enhancement.

6. ISSUES TO CONSIDER

At their meeting on 29th June 2015, the [Corporate Overview and Scrutiny Committee approved recommendations from the “Bradford Poverty Scrutiny Review”](#). The review took place during 2014-15 and focussed on the effectiveness of Bradford Council and its partners in addressing poverty across the District.

The committee recognised the good work taking place in the District to mitigate against poverty but pointed out that this needs to be brought together in a co-ordinated way to maximise the impact of our interventions.

The committee also identified a further 21 recommendations which cover the following areas of activity:

Coordination and governance	Workforce skills
Food poverty	Quality of housing stock
Benefit support	Health & Wellbeing – mental health
Advice provision	Affordable credit

The Council's Executive on 19 July considered the recommendations put forward by the Corporate O&S Committee and agreed that the Portfolio Holder for *Regeneration, Planning and Transport Portfolio* and the Strategic Director for Regeneration to take this work forward.

Work is now being undertaken to set up a multi agency group to oversee the coordination of our interventions through a shared anti poverty framework. The new group will need incorporate the recommendations outlined within the review findings and also the following issues as part of the development of its terms and reference and work plans.

- The increase in demand on support agencies due to introduction of the Welfare Reforms, continued austerity and Brexit means that the Council and partners will need to support this work in the future. This has been reflected in the Council's approach to the re-commissioning of advice services. The aim of this approach is to ensure that a coordinated network of support services is developed, with an emphasis on practical change, which builds the capacity of providers and residents.
- The implementation of Universal Credit will provide a greater incentive to work for those on benefit. The Council and partners will need to use this as an opportunity to help influence and change behaviours. This will be a fundamental element of the interventions delivered through the LSSF.
- Educational attainment and skills is a key success factor in the labour market, we need to continue to focus on raising educational ambition and attainment across the District. Better and higher skills will help people secure higher paid jobs and also encourage the growth of higher skills job within the district. For young people entering the labour market for the first time, we need to build on the work done through 14-19 strategy, ICE and E3 to work with the University, Colleges, schools and the business community to maximise opportunities for young people.
- The public sector is a significant player, but is experiencing major resource pressures. This means it is even more critical that our procurement and workforce development strategies need to be joined up and place a stronger emphasis on the local resources / local economy.
- We need to build on models of capacity and skills development such as: Families First - which enable wrap-around support for vulnerable families and helps them secure employment opportunities and Family Learning Programme – which provides courses to parents and children in the most deprived areas of Bradford to improve the maths, English and ESOL skills. Other approaches that need to be explored are around co-location and community based delivery.
- We know that there are some characteristics which make it more likely that a person will be living in poverty. For example, carers, people with disabilities, BME communities, single parents and low wage earners, are more likely to experience poverty. Our planned interventions need to address these groups in particular.

- Poverty reduction measures need to take a problem solving approach, helping service providers and residents to provide solutions. This is best done through mainstreaming actions as part of the business planning process.

7. OTHER CONSIDERATIONS

N/A

8. FINANCIAL & RESOURCE APPRAISAL

N/A

9. RISK MANAGEMENT AND GOVERNANCE ISSUES

N/A

10. LEGAL APPRAISAL

N/A

11. OTHER IMPLICATIONS

11.1 EQUALITY & DIVERSITY

12. RECOMMENDATIONS

- ### **12.1**
- Members to note the issues outlined within the report and make observation or comment identifying gaps or areas of improvement.

13. APPENDICES

Appendix 1: Poverty in Bradford South – Key Statistics

APPENDIX 1:

POVERTY IN BRADFORD SOUTH – KEY STATISTICS

1. Population in Bradford South

Bradford South has a total population of 103,1001. 24% of the population is aged 0 – 15, 58% of the population is aged 16 – 59 and 19% is aged 60+.

The results of the 2011 Census found that 89% of the people living in Bradford South were born in the UK. 2% were born in the EU Accession countries, 1% was born in the earlier EU countries and 8% were born elsewhere.

79% of people living in Bradford South are of white ethnic origin, 10% are Pakistani, 3% are Indian, 3% are of Mixed heritage, 2% are Black and 3% have other ethnic origins.

2. Deprivation (IMD 2015)

According to the Index of Multiple Deprivation (IMD) 2015 **Bradford** is the 19th most deprived district nationally (where 1 is the most deprived authority and 326 is the least deprived).

Bradford's position relative to other English districts has worsened by seven places since IMD 2010. Of the 31 districts in the Yorkshire and Humber region, Bradford is the second most deprived behind the City of Hull. This relative position remains unchanged from both IMD 2007 and IMD 2010. A number of districts have improved their positions in the ranking: Doncaster, Sheffield, Leeds, Kirklees, North Lincolnshire, Craven, York, Harrogate. All other districts in Yorkshire & Humber have worsened.

The most deprived area continue to be concentrated in and around central Bradford, in outlying Bradford housing estates such as Holme Wood, Ravenscliffe, Buttershaw and Allerton and in Keighley. The least deprived areas are found mainly to the north of the district in Ilkley, Burley in Wharfedale and Menston, but also Bingley and rural villages to the west of the district. Please see the map outlined in Annex 1

Bradford has four LSOAs which are consistently within the most deprived 1% of areas nationally based on the IMD updates for 2015, 2010, 2007 and 2004.

In terms of employment deprivation, Bradford ranks 6th most employment deprived in England, this the same position as in both 2007 and 2010. On the income deprivation measure, Bradford marks 5th most income deprived local authority in England, this is the same position as in 2010.

The Index of Multiple Deprivation, published in 2015 ranks **Bradford South** as 41st out of 533 constituencies, where 1 is the most deprived (Liverpool, Walton) and 533 is the least deprived (North East Hampshire).

When the last indices were prepared in 2010, Bradford South was ranked 64th – so its

¹ ONS Mid-2014 based population estimates aggregated from ward level to Bradford South area.

position has worsened by 23 places in the intervening period.

It is possible to use the data to identify pockets of deprivation and areas which are relatively less deprived. Bradford South has 61 Lower level Super Output Areas² (LSOAs), 33% of which fall within the 10% most deprived in England.

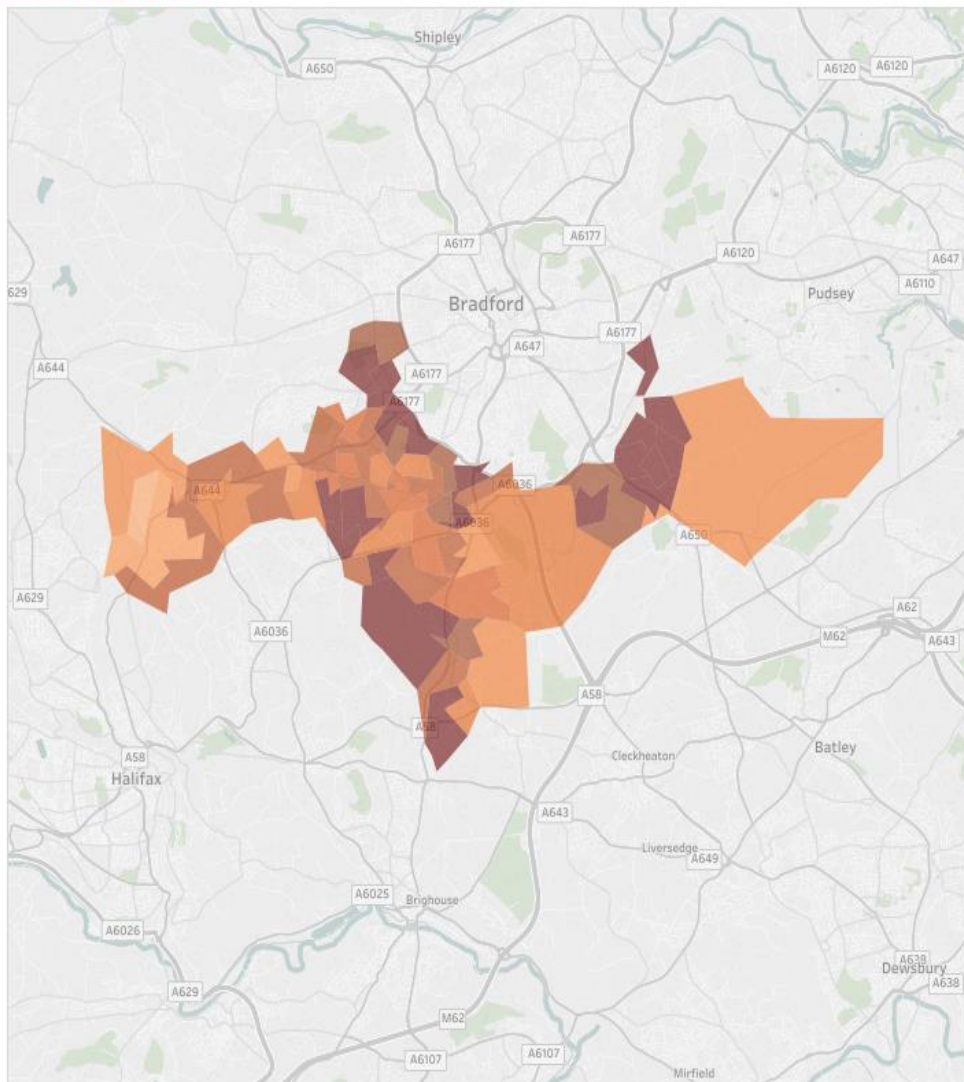
The following map shows the Index of Multiple Deprivation for Bradford South with the 10% most deprived LSOAs shown in dark brown and 10% least deprived LSOAs shown in cream.

Index of Multiple Deprivation 2015

The English Indices of Deprivation 2015 measure relative levels of deprivation for 32,844 neighbourhoods across England. The overall Index of Multiple Deprivation is constructed from seven distinct types of deprivation: use the drop down menus to see how neighbourhoods in your constituency or region compare on each type of deprivation.

Constituencies Regions/England

Constituency Map



Choose a deprivation indicator

Index of Multiple Deprivation

Choose the constituency

you are interested in

Bradford South

Deciles

- 1 (10% most deprived)
- 2
- 3
- 4
- 5
- 6
- 7
- 8
- 9
- 10 (10% least deprived)

Source: Department for Communities and Local Government, *English Indices of Deprivation 2015*

Notes: The map divides all neighbourhoods (LSOAs) in England into 10 equal groups (deciles) based on their deprivation rank. Data are only meaningful in so far as they show whether one area is more or less deprived than another: there is no scale to show the depth of deprivation between areas may be very small.

LSOAs boundaries have been simplified - they do not represent the exact boundary.

² Lower Level Super Output Area – a geography devised by the Office of National Statistics with a target population of 1,500 and 600 households.

The most deprived areas are generally concentrated in and around the outlying housing estates including Holme Wood, Buttershaw and Shirley Manor in Wyke. There are also concentrations along the A6177 (Beckside Road, Hudson Avenue and Southfield Road).

The Indices of Deprivation found that 23% of the population in Bradford South experience Income Deprivation (this includes people who are out of work and those that are in work but have low earnings). 30% of children (aged 0 – 15) and 24% of older people (aged 60 and over) live in income deprived households.

The Indices of Deprivation found that 18% of the working age population in Bradford South experience Employment Deprivation (this includes people who would like to work but are unable to do so due to unemployment, sickness or disability or caring responsibilities).

3. Child Poverty

The most recent national child poverty data for 2013 (Published October 2015) reported a child poverty rate of 23.6% for **Bradford District** compared to 18.0% for England – with 33,500 children and young people aged 0-19, living in households with less than 60% of average (median) household income. In 2013 the District's child poverty rate was the third highest in the Yorkshire and Humber region, behind only Hull and North-East Lincolnshire.

This is a level of income that creates difficulties in meeting the basic cost of living, and creates serious difficulties in meeting unexpected costs or coping with emergencies.

The proportion of Bradford's children living in poverty has dropped almost 8 percentage points - from 31.4% in 2007. Over the same period there has been only a 3.6% percentage point decline in the England rate. However, until recently, two factors indicated that local child poverty rates would start to rise from 2012 through to 2020. First: the Institute for Fiscal Studies projected a national upswing in child poverty rates from 2012-2020 on current economic models; and second, in Bradford District the child population growth is higher than average, driven by high birth rates, and is concentrated in the most deprived areas of the District.

Children are counted in the child poverty statistics (known as the 'Children in Low-Income Families Local Measure') if they are living in families within the UK that are either in receipt of out-of-work benefits or in receipt of tax credits and with a reported income below 60 per cent of national average income. National and local changes may help to explain the reduction in the District's child poverty rates.

Child poverty is highly concentrated in the inner-city and urban wards of the District. Since 2007, approximately half of all children living in poverty in the District have been found to live in 9 of the District's 30 wards. Some wards have been in the top 9 for several consecutive years. Living in persistent poverty is defined as living in poverty for 3 out of the previous 4 years. Although the figures for children living in persistent poverty are not available for local areas, it is likely that many children in these wards have been living in persistent poverty.

In 2013, 57% of the 33,565 children and young people living in poverty lived in nine of the District's 30 wards. In order of the highest number of children in poverty per ward these were: Little Horton (2,560); Bowling and Barkerend (2,480); Bradford Moor (2,450); Tong

(2,285); Manningham (2,280); Great Horton (1,885); Toller (1,810); Eccleshill (1,635) and City (1,630) wards.

However, Tong ward has the highest proportion of its children living in poverty with 37.5% of all children living in poverty. In 2012, 20 out of 30 wards had a higher proportion of children living in poverty than the England average of 18.0%. Ilkley ward had the lowest number of children in poverty (115) and the lowest child poverty rate at just 3.9%.

As per the National Child Poverty Data 2013, there are 5,775 children from **Bradford South** living in poverty which is 17.2% of the districts total of 33, 565 children.

The Tong ward had the highest number of children in poverty in this constituency at 2,285 children followed by Royds who had 1315 children living in poverty.

4. Unemployment

The following table provides a comparison of the JSA claimants by age and duration in Bradford South against the numbers for Bradford, Yorkshire and Humberside and Great Britain.

	Bradford South (level)	Bradford South (%)	Bradford (level)	Bradford (%)	Yorks & Humber (%)	Gt Britain (%)
All ages	1,540	2.3	7470	2.2	1.8	1.4
Aged 18 to 24	255		1180			
Aged 25 to 49	1095		5270			
Aged 50 to 64	190		1020			

The (%) rate is only available for all ages until population figures have been updated

The following table provides a breakdown of the Bradford South Unemployment rates by ward as at July 2016

Area	Ward	Claimant numbers	Rate
South Bradford	Great Horton	360	3.2%
	Queensbury	175	1.6%
	Royds	350	3.3%
	Tong	530	4.0%
	Wibsey	205	2.3%
	Wyke	225	2.4%
Total		1845	2.9%

The data outlined above shows that Bradford South has higher rates of unemployment at 2.3% when comparing to the district level of 2.2% and regional and national averages of 1.8% and 1.4 %. When looking at JSA claimants by age in the Bradford South area the age group with the biggest numbers in claimants is aged 25 to 49. This group has 71.1% of JSA claimants, this is similar to the district where JSA claimants aged 25 to 49 were 70.5 % of the total.

When looking at youth unemployment in June 2016 there were 375 young people aged between 16 and 24 years old claiming Jobseekers Allowance or out of work Universal Credit benefits in Bradford South. This was 21.12% of total claimants in Bradford South. This is higher than the percentage of 16 to 24 year olds in the Bradford District which was 20.98% and Great Britain which was 20.34% but not as high as in the Yorkshire and Humber Region which had a rate of 21.36 %.

The June 2016 figures for long term unemployment show that 495 people in Bradford South have been claiming Jobseekers Allowance for longer than 12 months which is a rate of 0.8%. . The rate for Bradford district was 0.7% and nationally for Great Britain was 0.4 %.

When looking at the claimant count figures which are JSA Claimants plus out of work Universal Credit claimants it shows that the rate of claimants in Bradford South has fallen from 6.3% in June 2013 to 2.8% in June 2016. This equates to 2,255 less people claiming JSA and Universal Credit in June 2016 compared to June 2013. The table below shows that although there has been a reduction in these claimants the current rate of 2.8% in Bradford South is higher than the Bradford district, Yorkshire and Humber and Great Britain.

The table below provides comparison of claimants as proportion of residents age 16-64 in Bradford South against the numbers for Bradford, Yorkshire and Humber and Great Britain.

	Jun-13	Jun-14	Jun-15	Jun-16
Bradford South	6.3	4.8	3.3	2.8
Bradford	5.9	4.6	3.2	2.7
Yorks & Humber	4.5	3.2	2.4	2.1
Great Britain	3.5	2.4	1.8	1.8

From March 2014 onwards the number of young people not in education or training (NEETs) has been low and consistently below that for the same month in the previous year. The July figure was 686; 213 below the figure for July 2015. The adjusted NEET rate for July was low at 3.7%; 1.8 percentage points below the figure for July 2015. The NEET rate for South Bradford was slightly higher than the District rate at 4.6%, however Tong had one of the highest rates in the District at 5.7%. Please see table 2 below for further information. The table below provides details for the NEET rates by wards as at July 2016.

Area	Ward	Total	Unknown	%	NEET	%	% of NEET total
South Bradford	Great Horton	683	23	3.4%	33	4.8%	4.8%
	Queensbury	543	19	3.5%	13	2.4%	1.9%
	Royds	640	32	5.0%	33	5.2%	4.8%
	Tong	715	46	6.4%	41	5.7%	6.0%
	Wibsey	529	19	3.6%	24	4.5%	3.5%
	Wyke	429	34	7.9%	19	4.4%	2.8%
Total		3539	173	4.9%	163	4.6%	23.8%

5. **Median weekly earnings**

Bradford has a low –wage, low skills economy and over the next 10 years the working age population of the district is projected to rise by 1200 people per year. This is driving a real need for high paid jobs growth. However Median weekly earnings in Bradford remain relatively low with a Median weekly gross pay of £451.60. The Median weekly gross pay for Bradford South is lower still at £422.10 especially when comparing to both the Yorkshire and Humber median earnings (£480.50) and the UK average earnings (£ 529.60).

Numbers earning living wage. The most recent data produced shows that 21.4% of workers in Bradford are paid less than the living wage. This is close to the national figure of 21%. On average 24% of women in Bradford take home less than the living wage compared to 18% of men.

Data not available at Bradford South level.

6. **Skills and qualifications**

Research shows that compared to those with adequate skills adults with poor basic skills are up to 5 times more likely to be unemployed or out of the labour market .

Only 15.1 % of people who live in the Bradford South constituency have achieved NVQ level 4 qualification which is approximately 10,200 people. This is a low percentage compared to the Bradford District (26.8 %) the Yorkshire and Humber region (30.6 %) and the national figure of (37.1%). However Bradford South’s residents had a similar level of qualifications for NVQ1, NVQ2 and NVQ 3 to the Bradford District. The level of people in the Bradford South constituency with no qualifications was 12.9% a lower figure than the Bradford District who had 15% of people with no qualifications.

The table below provides a breakdown of key statistics:

% with this qualification	Bradford South	Bradford Dist	Yorks & Humb	Great Britain
NVQ4	15.1	26.8	30.6	37.1
NVQ3	42.6	46.1	53.5	57.4
NVQ2	60.2	62.7	70.1	73.6
NVQ1	75.6	75.0	83.1	84.9
Other qualifications	11.5	10.0	7.2	6.5
No qualifications	12.9	15.0	9.8	8.6

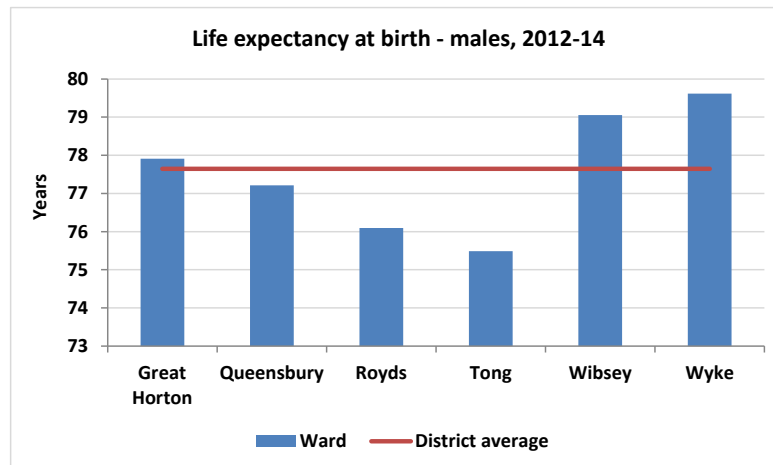
7. Poverty and health

Poverty is an important issue for public health, with evidence suggesting that childhood poverty in particular leads to premature mortality and poor health outcomes for adults. There are many health factors, which can be affected by poverty, some of which are listed below.

- **Life expectancy male and female**

Life expectancy at birth is the average number of years a person would expect to live from birth based on current mortality rates and are important measures of illness and death. Although life expectancy at birth for males has been rising in Bradford, life expectancy at birth is lower than the average for England.

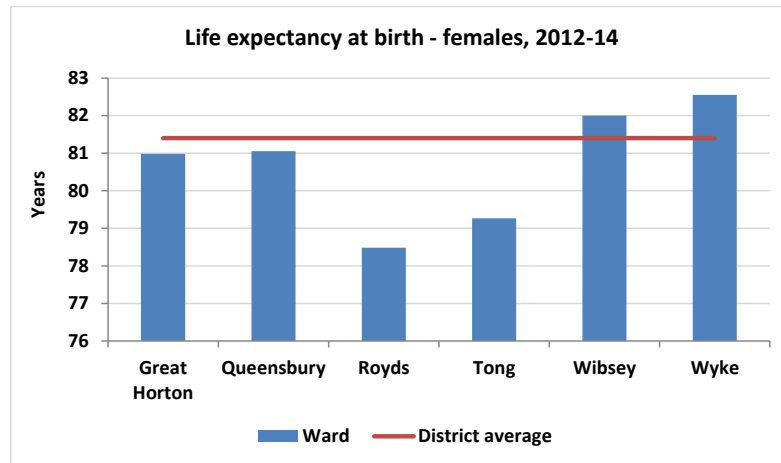
Males born in Bradford South can expect to live on average for 77.3 years, compared to the district average of 77.6 years. Of the five areas, Bradford South has the third lowest life expectancy at birth in the district.



Source: Bradford Public Health Analysis

Life expectancy at birth for males varies across Bradford South, with particularly low life expectancy seen in Tong and Royds and higher than average life expectancy seen in Wyke and Wibsey.

Females born in Bradford South can expect to live on average for 80.4 years, compared to the district average of 81.4 years. Of the five areas, Bradford South has the third lowest life expectancy at birth in the district.



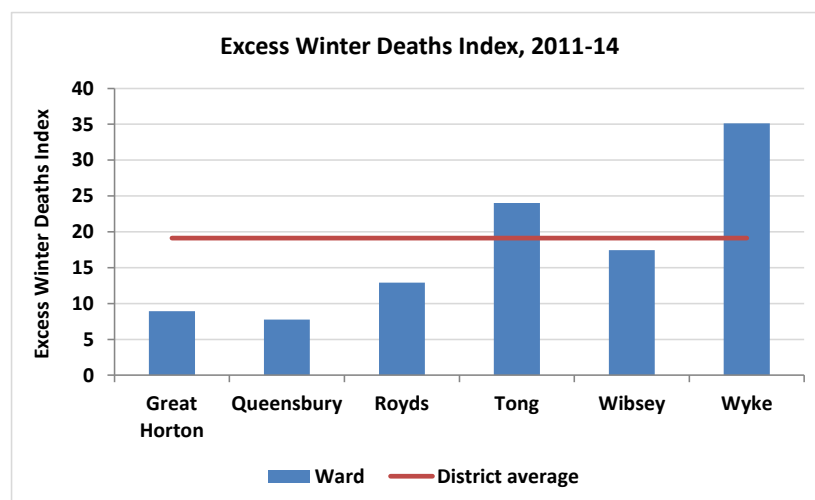
Source: Bradford Public Health Analysis

Life expectancy at birth for females varies across Bradford South in a similar way to males, with particularly low life expectancy seen in Royds and Tong and higher than average life expectancy seen in Wyke and Wibsey.

- **Excess winter deaths**

The number of excess winter deaths (EWD) depends on the temperature and the level of disease in the population as well as other factors, such as how well equipped people are to cope with the drop in temperature. The number of excess winter deaths has been slowly rising in Bradford and has been above the average for England in the last three years.

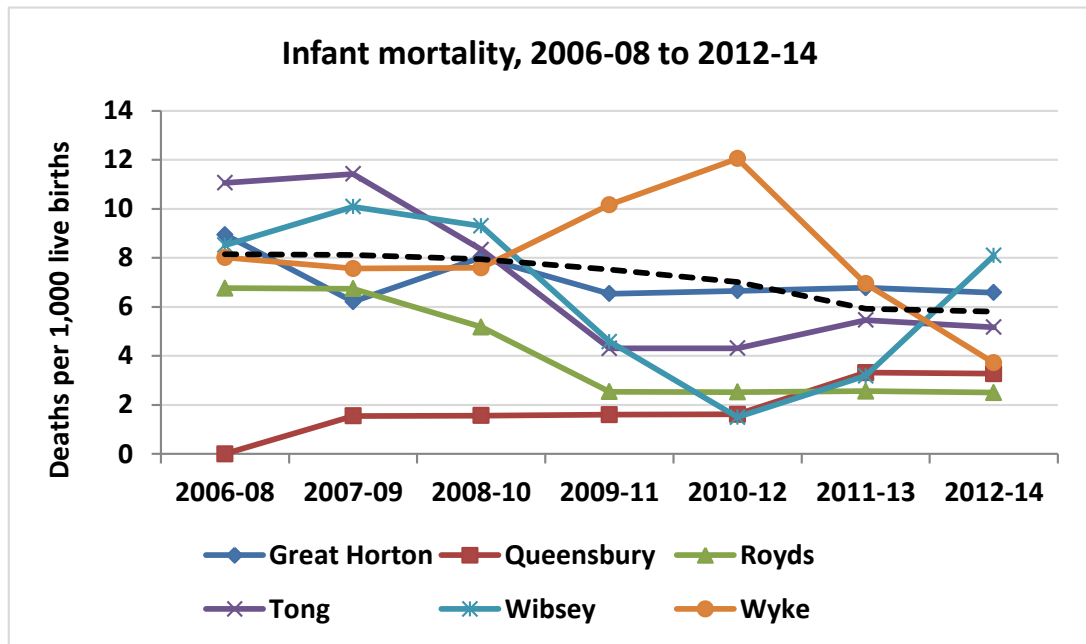
Although as an area Bradford South has the lowest Excess Winter Death Index of 17.3 (143 excess winter deaths) compared to a district average of 19.1, it varies considerably at a ward level. High EWD can be seen in Wyke and Tong, with Wyke having the third highest EWD in the district between 2011-14. Low EWD can be seen in Queensbury and Great Horton, with Queensbury having the fourth lowest EWD in the district between 2011-14.



- **Infant mortality**

Infant mortality is an indicator of the general health of an entire population and it reflects the relationship between causes of infant mortality and the wider determinants of population health such as economic, social and environmental conditions. Although infant mortality rates are falling in Bradford they are still above the average for England.

Although Bradford South has the second lowest infant mortality rate in the district (5.0 deaths per 1,000 live births compared to the district average for 5.8 deaths per 1,000 live births), rates at a ward level vary. Infant mortality rates are above average in Great Horton and have remained similar for a number of years whilst rates in Wibsey had fallen but have now increased.



Source: Bradford Public Health Analysis

- **Obesity**

Obesity is one of the biggest challenges to the health of our residents today. It is a particular issue in the Bradford area with income, ethnicity and social deprivation known to have an impact on an individual's weight.

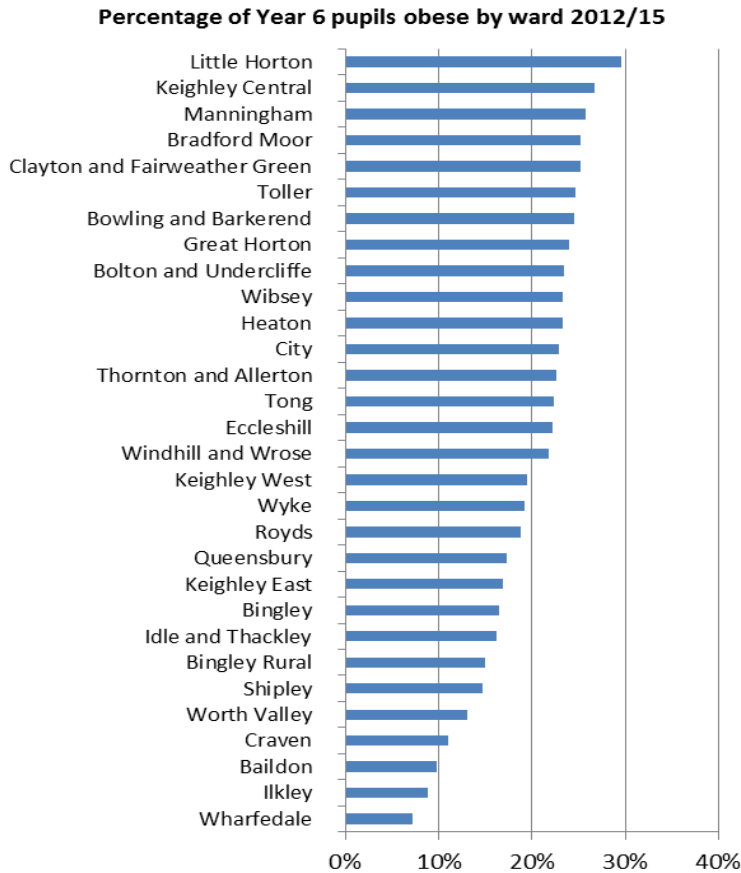
Overall, for women, obesity prevalence increases with greater levels of deprivation, regardless of the measure used. For men, only occupation-based and qualification-based measures show differences in obesity rates by levels of deprivation.

Highest level of educational attainment can be used as an indicator of socioeconomic status. For both men and women obesity prevalence decreases with increasing levels of educational attainment.

Research has shown that there is a strong link between poverty and childhood obesity; at 5 years of age, poor children were nearly twice as likely to be obese, compared with their peers from better socioeconomic backgrounds. Research has also shown that children who are overweight or obese are far more likely to suffer

serious illnesses like Type 2 diabetes, heart disease and cancer later in life.

The diagram below provides the percentage of year 6 pupils obese by ward 2012/15. The data shows that for year 6 pupils, obesity rates are highest in; Little Horton, Keighley central, Manningham and Bradford Moor and lowest in; Wharfedale, Ilkley, Baildon and Craven.



At a district wide level based on Quality Outcomes Framework QOF data, registrations with GPs by condition 56,891 adults are registered as obese with their GP. This is equivalent to 12% of the District population aged 17plus

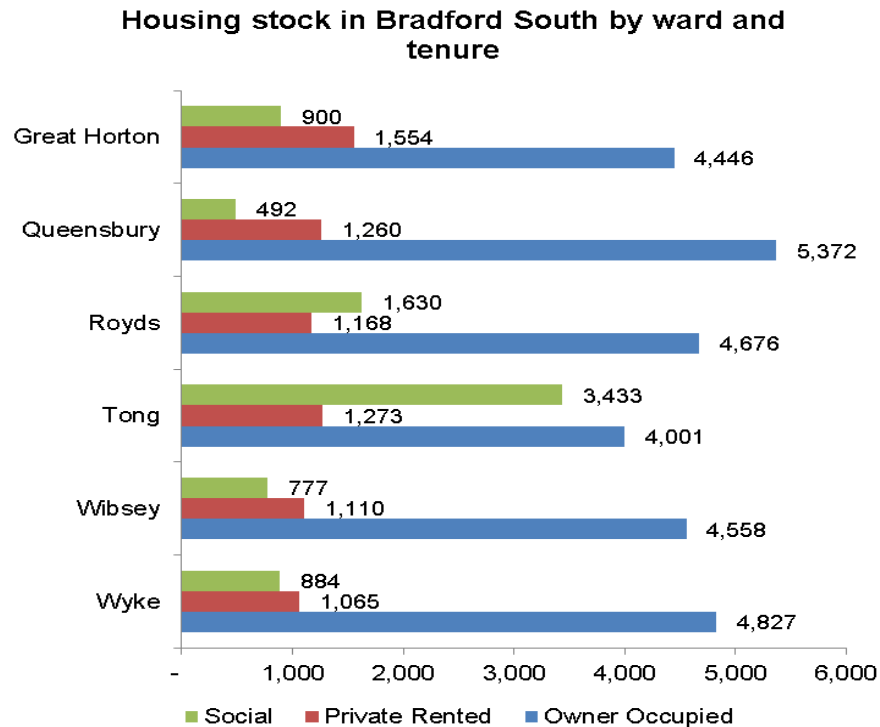
8 Housing

There is a large body of evidence which has highlighted relationships between housing and poverty related implication, which include:

- largest concentrations of those in poverty after housing costs and the highest poverty rates
- number of people in the private rented sector in poverty has doubled in the last ten years
- Private renters are most likely to be in fuel poverty, have least money left over once they have paid their housing costs and live in the worst housing conditions
- large numbers of people in poverty are owners
- poor housing conditions affect some aspects of child development and elements of adult health.

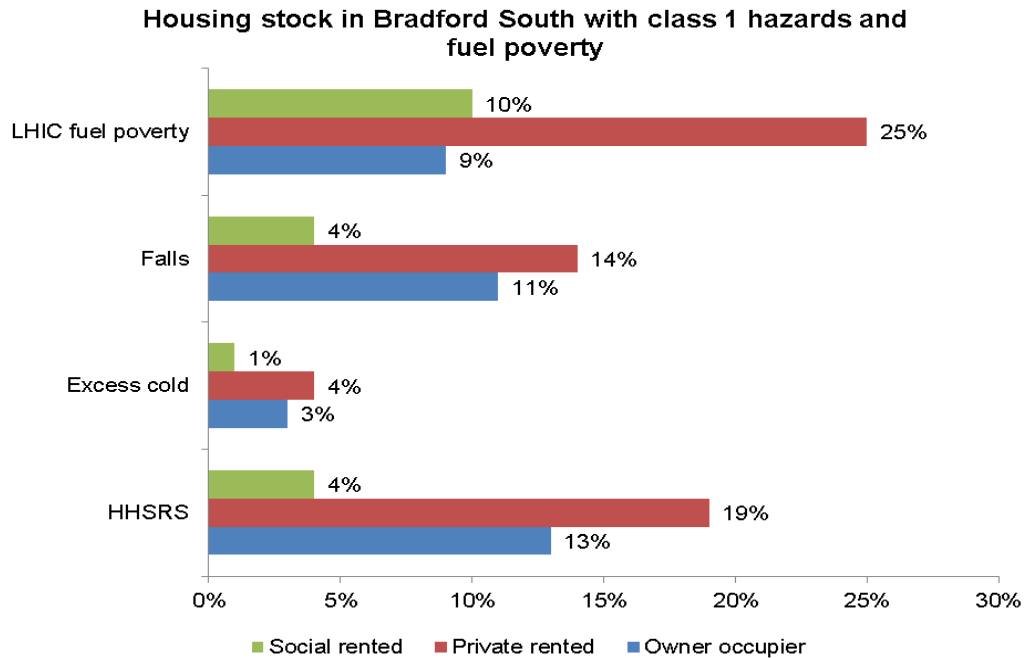
As such it is important to understand the make up of housing stock and condition to explore potential linkages to poverty related issues. The key housing related issues for South Bradford are outlined below:

- There are a total of 42,426 dwellings in Bradford South. The majority of properties are owner-occupied (64%). 19% are rented from social landlords (including Incommunities) and 17% are rented from private-sector landlords. The graph below provides a breakdown of Housing Stock in South Bradford by ward and tenure.



- Tong ward has the largest housing stock and the largest number of social rented dwellings in Bradford South – this is due to the presence of the Holme Wood housing estate in the ward. Royds has the second highest number of social rented properties – due to the Buttershaw housing estate. The remaining wards have higher numbers of private rented than social rented housing, although each ward is dominated by owner-occupiers.
- An analysis of class 1 hazards³ and low income high costs fuel poverty by housing stock type shows that properties in the private rented sector are more likely to be adversely affected than the owner occupier or social rented sectors. Recent government initiatives to improve the condition of the social rented sector has led to improvements and this is probably why the figures for this sector are lower.

³ Some properties may have more than one hazard. **Page 65** excess cold and danger of trips and falls



- The first column (count of inspections) shows the total number of inspections carried out within the ward that confirm that necessary improvements have been made, while the second column identifies the number of ‘hazards’ (essentially defects that have been identified using the statutory Housing Health and Safety Rating System) that have been removed.
- The **Decent Homes Standard** is a programme aimed primarily at improving the social rented housing sector. Using ‘disrepair’ as a proxy for non-decent homes reveals that a total of 2,840 properties (6.5%) in Bradford South are non-decent.

Looking at non-decent homes by tenure reveals that 10% of the private rented sector can be classed as non-decent followed by 6% of the owner-occupier sector and 5% of the social rented sector

- The latest official **fuel poverty** stats show that there were 4,982 households considered to be in fuel poverty in the Bradford South ward in 2014 (or 12.1% of the total number of householders in the area). This compares to a fuel poverty rate of 13.2% in the whole of the Bradford District, 11.8% in the Yorkshire & Humber Region and 10.6% in England.

- **Housing and Council tax benefits**

The caseload for the Bradford South area with Revenues and Benefits team is 12,223 claims. These claims are for Housing Benefit and Council Tax Benefit. The claimants are split by 7,520 working age claims and 4,703 pension age claims. The Tong ward has the highest level of claimants with 3,490 claims for housing and council tax benefits.

10. Debt

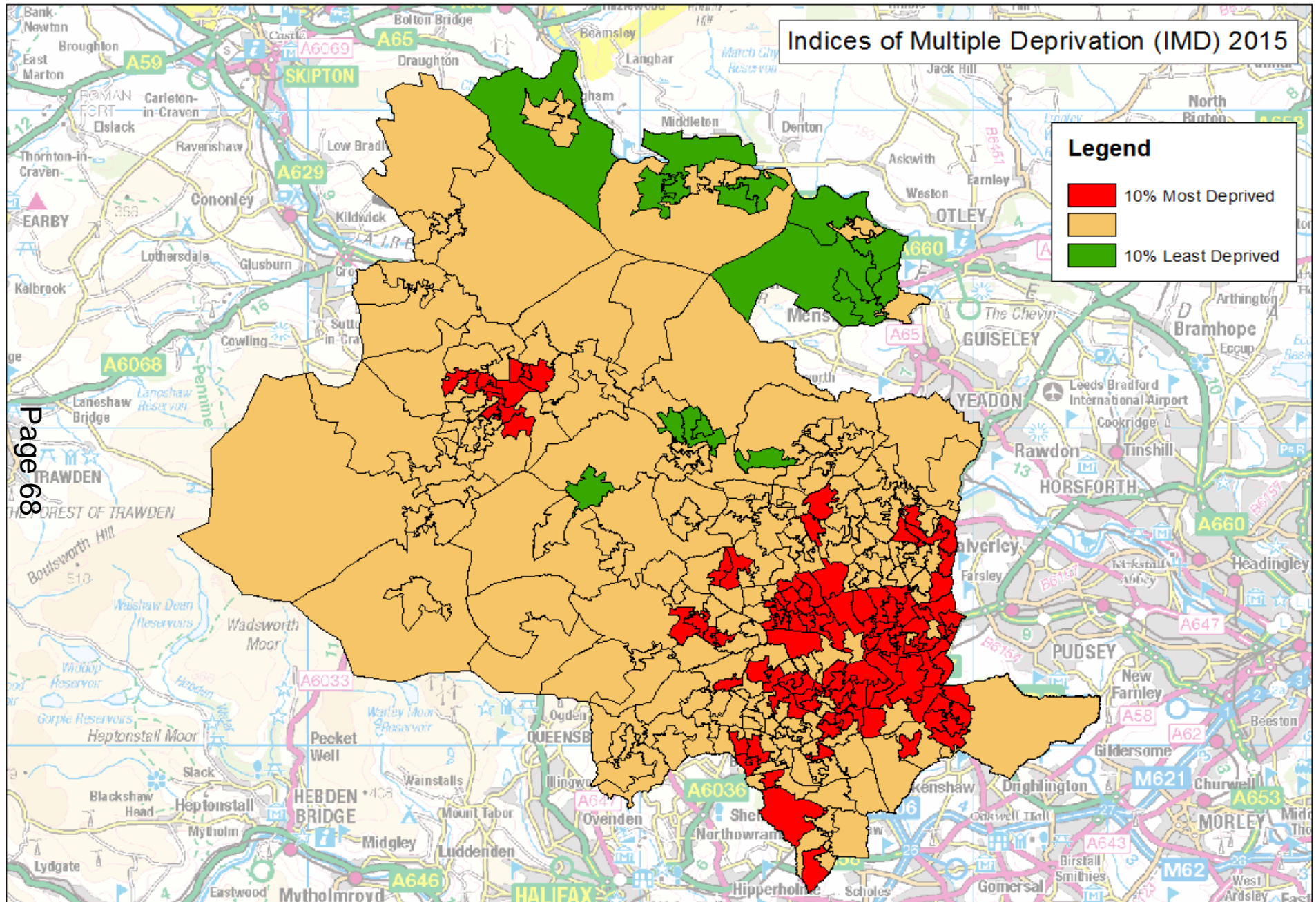
Debt: 38% of households in Bradford South are more likely to find it very difficult to cope with their household income, compared to 28% within the District and 27% England wide. Over 50% of households in Royds (51%) and Tong (64%) wards are finding it very difficult

to cope. Only 16% of Bradford South's households are more likely to be coping comfortably with their household income this compares to 26% throughout the District and 41% in England.

Citizens Advice figures show the nature of the debt problems people are facing has changed significantly in the last few years, with traditional credit problems being overtaken by a shift to arrears on household bills. This reflects the growing numbers of people across the country having difficulties paying for essentials like rent, water and fuel bills. There has also been a particularly marked increase in council tax arrears which has serious consequences for citizens.

Council tax collection dropped, in Bradford South, from 94% at the end of 2014/15 to 93% at the end of 2015/16. District wide collection increased from 94.17% to 94.24%. All the Wards in Bradford South experienced a decrease in Council Tax collection, the biggest drops were in Tong and Great Horton.

Annex 1 – Indices of Multiple Deprivation 2015



Page 68

Report of the Strategic Director, Children's Services to the meeting of Bradford South Area Committee to be held on 22nd September 2016.

O

Subject:

Employability and Skills Update

Summary statement:

This report provides an overview of employability and skills in the Bradford South Area, outlines support available for residents and gives details of future plans for the area.

Michael Jameson
Strategic Director, Children's Services

Portfolio: Education, Skills and Culture

Report Contact: Emma Longbottom
Lead Officer Education, Employment
and Skills
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**Overview & Scrutiny Area:
Regeneration/Children's Services**



1. SUMMARY

- 1.1 Across the Bradford District recovery from recession has slowed following an initial bounce back in 2011. The employment rate has levelled off at around 65% which is below the rates seen prior to recession that reached 69%, the gap with regional and UK employment rates has also widened in last two years.
- 1.2 The number of businesses has increased significantly in the last two years rising from 15,145 in 2013/14 to 17,050 in 2015/16. This was an increase of 12.6% that was higher than Leeds City Growth of 12.1% and UK growth of 10.7%. Retail, Hospitality, Professional & Scientific Services and Business Administration saw the largest increases. Growth in businesses is not however, reflected by jobs growth. The number of private sector jobs increased by 2,300 between 2013 and 2014 – a 1.6% rise that was lower than UK growth of 5.1%. Job density has fallen over the last decade and remains below Regional and national rates.
- 1.3 Skills are still a key issue for Bradford District despite low predicted jobs growth due to replacement demand. Whilst Manufacturing is the only major sector currently forecast to see an actual fall in employment, replacement demand as workers retire and move jobs will see a big demand for labour across all sectors over the next ten years with Health and Social Care and Financial and Business Services requiring 16,900 and 10,500 new employees respectively.
- 1.4 This report provides an overview of employability and skills in the Bradford District, with specific reference to the Bradford South Area, outlining support available for residents and gives details of future plans for the area.

2. BACKGROUND

- 2.1 In July 2016 the unemployed claimant rate in Bradford was 2.8 % of residents aged 16-64. The annual change in the Bradford District saw a (0.1 %) fall in claimants equating to (1,065) fewer people claiming unemployment benefits when compared to the same month last year. In July 2016 South Bradford had an unemployment rate of 2.9 % (1845 individuals) please see Table 1 below for further information. Though unemployment in the District has improved, it still remains higher than the Leeds City Region rate of 2.5% and the national rate of 2.3%.
- 2.2 In July 2016 there were 1,125 18- 24 year olds claiming JSA in Bradford. This is down from 2,345 in July last year representing a 52 % fall in youth claimants. When looking at the Yorkshire and Humber region there was a similar fall of 49.7% in youth JSA claimants in the same period of time.
- 2.3 The July 2016 figures show that there are 2,405 people claiming JSA for longer than 12 months, in Bradford. This is 20 less claimants than the previous month.

Table 1: South Bradford Unemployment rates by ward July 2016

Area	Ward	Claimant numbers	Rate
South Bradford	Great Horton	360	3.2%
	Queensbury	175	1.6%
	Royds	350	3.3%
	Tong	530	4.0%
	Wibsey	205	2.3%
	Wyke	225	2.4%
Total		1845	2.9%

- 2.4 From March 2014 onwards the number of young people not in education or training (NEETs) has been low and consistently below that for the same month in the previous year. The July figure was 686; 213 below the figure for July 2015. The adjusted NEET rate for July was low at 3.7%; 1.8 percentage points below the figure for July 2015 and a record low for the District in July. The NEET rate for South Bradford was slightly higher than the District rate at 4.6%, however Tong had one of the highest rates in the District at 5.7%. Please see table 2 below for further information.

Table 2: South Bradford NEET rates by ward July 2016

Area	Ward	Total	Unknown	%	NEET	%	% of NEET total
South	Great Horton	683	23	3.4%	33	4.8%	4.8%
Bradford	Queensbury	543	19	3.5%	13	2.4%	1.9%
	Royds	640	32	5.0%	33	5.2%	4.8%
	Tong	715	46	6.4%	41	5.7%	6.0%
	Wibsey	529	19	3.6%	24	4.5%	3.5%
	Wyke	429	34	7.9%	19	4.4%	2.8%
Total		3539	173	4.9%	163	4.6%	23.8%

- 2.5 For additional demographic data please see the report of the Interim Assistant Director, Policy, Programme and Change to the meeting of Bradford South Area Committee to be held on 22nd September 2016.

3. OTHER CONSIDERATIONS

3.1 Get Bradford Working in South Bradford

3.1.1 Get Bradford Working is an Employment Investment Programme for the Bradford District. It draws together key initiatives which tackle the issues and barriers facing Bradford's residents in the labour market. Get Bradford Working represents in excess of £13.5 million of investment, by Bradford Council and our partners, to provide employment opportunities by creating: jobs; apprenticeship places; a transformational curriculum for 14-19 year olds; and a range of support measures for employers and those furthest from the labour market. These measures endorse the Council's commitment and contribution to addressing the underpinning issues outlined in the Employment and Skills Strategy (ESS), the 14-19 strategy and the Economic Strategy, as well as building on Bradford's role as a partner within the Leeds City Region.

3.1.2 As at 30th July 2016 Get Bradford Working programmes have supported over 2500 individuals into employment across Bradford and 441 in South Bradford (17% of total jobs).

3.1.3 The Get Bradford Working programme consists of 7 strands:

- SkillsHouse – Bradford's retail academy
- The Employment Opportunities Fund
- The Apprenticeship Training Agency & Apprenticeship Hub
- Routes into Work
- Industrial Centres of Excellence
- The Advanced Skills Fund
- Step up to Business

3.1.4 Details in relation to each strand are provided in Appendix 1. Data relating to the job outcomes achieved in South Bradford are provided in Appendix 2.

3.2 Future plans

3.2.1 Bradford Pathways

3.2.1.1 Bradford Pathways is a model that will be embedded in the education, skills and employment infrastructure in Bradford District and is intended to prepare individuals for changing business and economic needs. It will support young people and adults into a wide range of high-wage, high-skills and high demand careers in sectors that are important in Bradford and the surrounding economies. It combines academic, employability, leadership and technical skills and allows participants to explore different career pathways designed around high-demand sectors and occupations. It helps them gain the real-world experience needed to compete and achieve success in education and life.

3.2.1.2 The model works by facilitating collaboration between education, businesses and industry partners to provide support and activities aimed at meeting the needs of both employers and job-seekers. Ultimately it helps to fill positions that are available today, whilst closing skills gaps and preparing a flexible and skilled workforce for the changing needs of the 21st Century, including jobs that do not yet exist.

3.2.1.3 In the academic year 2015/16 the Bradford Pathways model has been piloted with a number of schools and will begin in earnest from September 2016. A number of schools from the South Bradford area have shown interest in the model and we will continue to work with them to develop pathways for young people.

3.2.2 NEET

3.2.2.1 As of 1st September central government has changed the reporting format for NEET and this will now be a combined figure for NEET and Not Known. In terms of the District as a whole as at July we are below the national rate for Not Known as well as NEET (as set out at 2.4) and both figures represent an improvement on July 2015.

3.2.2.2 When combined Royds, Tong and Wyke wards will all have a higher rate than the District average, although the whole South area combined rate is on a par with the District rate.

3.2.2.3 As part of this year's budget setting process it was agreed that the Tier 1 NEET service would become part of the Connexions service and that a reduction of 30% would be made to the contract value. Also as of 1st September the tracking requirements on the Council have been changed by the Department for Education and the Council is no longer obliged to track academic age 18 and 19 year olds as it was previously. This will help mitigate any impact from the budget reduction.

3.2.2.4 There are certain vulnerable groups of young people which are more likely to be NEET or Not Known. The Council has taken the decision to continue to track and monitor these groups at academic age 18 above and beyond the new requirement.

3.2.2.5 The Council has recently undertaken an exercise to re-commission the Service. The specification for this process was clear in requiring that the Service continue to meet statutory duties of the Council and schools that opted to jointly commission the service with us, improve outcomes for young people, meet requirements set out in the Ofsted framework. The Key Performance Indicators in the specification were in respect of increasing participation and reducing NEET and Not Known.

3.2.2.6 The specification was also clear that we needed to prioritise those vulnerable groups that are at higher risk of NEET without being prescriptive as to how this is achieved.

3.2.2.7 There was also an expectation that the Service provider would review how NEET hotspots are targeted. In the past year there was a very successful focus on Keighley and the reduction of NEET there through partnership working, use of data and promotion of positive role models in the area. The Council is keen to explore how other areas with consistently high NEET and Not Known such as Tong and Royds can be tackled

3.2.2.8 The Council was also clear that it expects that the service provider will identify good practice from elsewhere to further drive down NEET and Not Known rates and identify other resources and funding to maximise the impact of the Council funding for the Service.

3.2.3 European Funding

3.2.3.1 Around £338m is available from European Structural and Investment Funds for the period 2014 to 2020 to support the Leeds City Region [ESIF strategy](#).

3.2.3.2 The programme launched in March 2015. There is a two-stage application process. Intervention rates are 50% apart from opt-in programmes which are co-financed by Skills Funding Agency, Department of Work & Pensions and Big Lottery Fund.

3.2.3.3 Projects which respond to calls and pass the outline stage are invited to work up full applications. Geographical coverage of calls depends on the particular programme activity, ranging from delivery across the entire city region to provision at individual local authority area.

3.2.3.4 Details of all the projects which have been approved, those which are awaiting sign-off or are at risk for the Bradford District are provided in Appendix 3. Officers are currently working with successful organisations to ensure that delivery within the District meets needs. CBMDC have submitted a number of bids for funding alongside partners and are the lead applicant for Local Flexibilities for the Unemployed. If successful this funding will enable elements of Get Bradford Working to run until 2020.

4. FINANCIAL AND RESOURCE APPRAISAL

4.1 There are no financial issues.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

5.1 Risks associated with this report are primarily reputational should programmes be unsuccessful. This risk will be mitigated by stringent contract monitoring procedures, undertaken by the Education, Employment and Skills Team.

6. LEGAL APPRAISAL

6.1 There are no legal issues.

7. NOT FOR PUBLICATION DOCUMENTS

None

8. RECOMMENDATIONS

8.1 That members note the content of this report and the future plans to continue to

support South Bradford.

9. APPENDICES

9.1 Get Bradford Working Overview

9.2 Get Bradford Working Equality & Diversity Data for South Bradford

9.3 ESIF Funding in the Leeds City Region

10. BACKGROUND DOCUMENTS

None

Appendix 1: Get Bradford Working Programmes Overview

SkillsHouse

As a result of Westfield's The Broadway development and the continued regeneration of the City Centre, significant employment opportunities for local people are being generated. In order to maximise these opportunities, SkillsHouse has been established to support retail, hospitality and visitor economy businesses and to help local people find jobs.

SkillsHouse was launched on 1st June 2015. Its priority is to engage with employers who have vacancies and support unemployed people in the district, by up skilling them and providing them with qualifications in Retail, Hospitality and World Host Principles of Customer Service. Individuals undertaking pre-employment training with SkillsHouse are also guaranteed an interview and additional support in order to secure employment in the district.

Though the core team members who work within SkillsHouse are Bradford council staff, assessments, support and training are delivered in partnership with a range of providers across the District, including Jobcentre Plus, Aspire-i, Bradford College, Shipley College, Skills for Work and Interserve.

SkillsHouse operates as a 'finishing school', up skilling individuals to ensure they are ready to meet the specific needs of employers. As such the model is reliant on stakeholders referring suitable clients onto the Assessment days. SkillsHouse is currently working with around thirty organisations from across the District who refer individuals to the assessment days.

Since launching, SkillsHouse have supported over 617 unemployed individuals into work.

The Employment Opportunities Fund

The Employment Opportunities Fund (EOF) is a partnership between CBMDC, Incommunities, Jobcentre Plus and associated partners. It uses £4.521m of Council resources, alongside £3m of funding from Incommunities, £561k from Job Centre Plus and £1.038m from the Leeds City Region Headstart programme. The fund specifically targets Bradford residents who are unemployed, claiming active benefits and have been out of work for at least six months. The main aim of the fund is to provide a bridge into work for these individuals and to support them towards sustainable employment

To date 912 jobs have been created and filled within the EOF. The roles are within a range of sectors including horticulture, catering, ICT, community development and childcare.

Bradford Apprenticeship Training Agency (ATA) & Apprenticeship Hub

As a response to the allocation of £4.6 million funding awarded to the Leeds City Region (LCR) as part of the Cities Deal "Skills Ask", the Department of Business Innovation and Skills (BIS) approved the proposal to establish an ATA and Apprenticeship Hub within Bradford. The funding allocated to Bradford was £958,128.

The Apprenticeship Training Agency acts as a recruitment agency and seeks out organisations to employ apprentices on an agency basis, thereby helping them to minimise the risk associated with employing staff more permanently. The model provides the opportunity to grow apprenticeships in businesses to help develop their workforce and also to reduce youth unemployment at a faster pace than planned.

The main aim of the Apprenticeship Hub is to raise the profile of apprenticeships and increase take up of Apprenticeship provision across the District.

The original City Deal contract ended on 31st March 2016, at which time the Hub and ATA had supported 541 young people to commence apprenticeship within SMEs. Both the ATA and Hub have continued to support businesses and young people.

Industrial Centres of Excellence

Industrial Centres of Excellence (ICE) are discrete Centres within existing schools or colleges. The Centres have their own management Board which has responsibility for matters such as curriculum, quality assurance and finance of the Centre delegated from school governing bodies or college corporations. Ultimately, the target is that each centre will have at least 300 14-19 year olds accessing their provision.

A Board of an ICE typically, though not prescriptively, comprises of at least five lead business partners, at least two 14-19 education and training providers (schools or colleges) and at least one Higher Education partner. This enables employers to help provide vision, leadership and commitment through direct investment & support, and shape the ethos, key policies and practices in the Centre. There is further scope for more businesses to be involved at a more operational level as associate partners helping to deliver key elements of the ICE curriculum.

The ICE model therefore enables employers to take an increased leadership role in the design and delivery of 14 to 19 learning in their sector and articulate and stimulate the demand for skills. Each ICE aims to address the future strategic workforce needs of local businesses through learning, training and work experience that provides outstanding preparation for entry into employment in our priority sectors, either directly through Apprenticeships or indirectly via higher education. The curriculum integrates real-life business-led project activities that foster team working, problem-solving and creative skills as part and parcel of developing technical knowledge and expertise.

Routes into Work

Routes into Work (RIW) fund is now complete but was a commissioned fund that sought to meet the gaps in the Employment and Skills provision in the District that were identified in the Employment and Skills Strategy and offer additionality to National and Regional Programmes. RIW contracts targeted those furthest away from the labour market such as individuals with a disability, mental ill-health and drug and alcohol dependency.

In total 509 individuals were supported into employment through RIW programmes.

Advanced Skills Fund

The Advanced Skills Fund provides support to businesses in key growth sectors to enable them to recruit skilled staff. It works to strengthen Bradford's economy by providing the advanced skills Bradford's businesses need, opening up employment opportunities for Bradford's residents.

The first opportunity to use the Fund is to support Borg Warner, a Bradford based engineering company who have recently been successful in securing a multi-million pound contract with Jaguar-Land Rover to manufacture turbo chargers for their new engines. Borg Warner have made a commitment to ensure that this contract secures 100 jobs for Bradford residents. The Advanced Skills Fund will also support other employers in the District who are developing their businesses and are looking to recruit skilled employees.

The Centre of Excellence for Business and the Centre of Excellence for Environmental Technologies are both engaged in developing higher education provision, higher level Apprenticeship and other advanced pathways using links with some of the lead partners working on the programme.

Step up to Business

The Step up to Business project engaged with 16-24 year olds who were working in the shadow economy, its aim was to support them to establish legitimate business enterprises. The programme commenced in November 2013 and ended in March 2015. The project outcomes are provided below.

Project Outcomes: Supporting Bradford's Young Entrepreneurs

- 23 young entrepreneurs progressed in their business activities;
- 50 young people attended 'how to start your own business' workshops
- 18 young people received training on presentation skills
- 13 young people won awards for their ideas or business activity

Project Outcomes: Building Capacity across Bradford's Youth Professionals

- 101 youth practitioners (from 14 different organisations) received training in supporting young people in basic business 'start up'.

Appendix 2: Get Bradford Working Equality and Diversity Data South Bradford

GENDER		
Male	242	55%
Female	199	45%
Total	441	

ETHNICITY		
White British	349	79%
Mixed	14	3%
Indian	8	2%
Pakistani	50	11%
Bangladeshi	1	0%
White Other	6	1%
Black	5	1%
Black Other	2	0%
Asian Other	3	1%
Mixed - Black Other	1	0%
Unknown	2	0%
Total	441	

DISABILITY		
No Disability	385	87%
Multiple Disabilities	3	1%
Physical Disability	18	4%
Mental Ill Health	15	3%
Learning Difficulty	10	2%
Unspecified Disability	10	2%
Total	441	

AGE		
16 - 18	34	8%
19 - 24	215	49%
25 - 49	118	27%
50 Plus	61	14%
Unknown	13	3%
Total	441	

ETHNICITY		
BAME Group	90	20%
Non-BAME Group	351	80%
Total	441	

DISABILITY		
Disabled	56	13%
Non-Disabled	385	87%
Total	441	

Appendix 3: ESIF Funding in the Leeds City Region

The tables below provides an update of the Leeds City Region European and Structural Investment Funds and gives details of the projects which have been approved, and those which are awaiting sign-off or at risk for the Bradford district.

Approved projects	Value of ESIF grant	ERDF / ESF	Delivery level
Construction Training Programme	£500,000	ESF	Leeds City Region; delivery started, ends 31 July 2017
NEET programme	£2.9m ESF (via Skills Funding Agency Opt-in)	ESF	Separate projects for each LA area in Leeds City Region; delivery started, ends 31 March 2018
Export for Growth	£ 5,077,000	ERDF	Leeds City Region
Manufacturing Growth Programme	£ 500,000	ERDF	Leeds City Region
Digital Infrastructure Expansion Programme	£ 8,000,000	ERDF	WYorks & York
Ad:Venture enterprise programme	£ 6,161,084	ERDF	Leeds City Region
Digital Business Support Programme	£ 4,231,475	ERDF	Leeds City Region
Resource Efficiency Fund Programme	£ 1,140,000	ERDF	Leeds City Region
Back to Work programme	£9.48m total (DWP opt-in, including ESF & match) covering Bradford, Leeds, Calderdale, Kirklees & Wakefield	ESF	Maximum budget Leeds & Bradford £5,767,000; payment by results model. Delivery planned to commence in October 2016.
Building Better Opportunities: Early Intervention with Troubled Families Programme & Marginalised and Vulnerable Migrants Programme	£8.9m total (Big Lottery Fund Opt-in, including ESF & match)	ESF	Early Intervention programme covering Leeds & Bradford value £3,501,200; currently at 2 nd stage application Marginalised & Vulnerable Migrants Programme delivery across Leeds City Region, value £2,817,200; currently at 2 nd stage application

Recent calls	Value	ERDF / ESF	Delivery level	Comments
Community Led Local Development	£6m – Bradford Central, including match £6m – Keighley, including match	ERDF & ESF	Bradford Central covers 20% most deprived areas in Manningham, Great Horton & City wards; Keighley covers 20% most deprived areas in Keighley wards	5 year local development strategies to be submitted 26 August 2016 and assessed during September. If approved, indicative timetable states Accountable Body (in Bradford & Keighley this will be BMDC) will be invited to submit full applications for the ERDF & ESF funding by end October. No indication that this would be subject to accelerated process for submissions prior to Autumn Statement
Local Flexibility for Reducing Unemployment programme	£11.19m ESF in total for Leeds City Region	ESF	Projects to operate across one or more of following geographies Leeds / Bradford, Kirklees / Calderdale / Wakefield, Craven / York / Harrogate / Selby	Outline application submitted by Bradford Council as lead partner for delivery covering Bradford & Leeds Bids now in appraisal. Not known whether these will be subject to an accelerated process for full application submission before Autumn statement
Widening Participation in	£3.5m ESF	ESF	One project will deliver across Leeds	Outline bids now in appraisal. Not known whether these will be subject

Higher Level Skills Programme			City Region	to an accelerated process for full application submission before Autumn statement
Skills Support for In-Work claimants	£2m ESF	ESF	One project will deliver across Leeds City Region	Outline bids now in appraisal. Not known whether these will be subject to an accelerated process for full application submission before Autumn statement
Skills Support for Redundancy	£0.92m (Skills Funding Agency Opt-in)	ESF	One project will deliver across Leeds City Region	Bids now being appraised by SFA. Delivery to 31 March 2018
Promoting Enterprise and Innovation in Young People Programme	£4.259m (Skills Funding Agency Opt-in)	ESF	One project will deliver across Leeds City Region	Bids now being appraised by SFA. Delivery to 31 March 2018
Apprenticeship Hub Programme	£2.5m (Skills Funding Agency Opt-in)	ESF	One project will deliver across Leeds City Region	Bids now being appraised by SFA. Delivery to 31 March 2018

Other	Indicative value	ERDF / ESF	Delivery level	Comment
Tour de France Legacy Support Programme – support for small and micro businesses in the Visitor Economy	£ 2,000,000 EAFRD	N/A	Rural areas within Leeds City Region	Not known if / when this may be issued
SME Competitiveness – further manufacturing SMEs supply Chain	£ 2,000,000	ERDF	Leeds City Region	Not known if / when this may be issued
Skills Hub – Skills Service	Approx. £7m	ESF	Leeds City Region	Not known if / when this may be issued
Sustainable Urban Development (SUD) Call to develop ecologically sound and resilient site development	Approx. £19.6m for SUD and separate open call	ERDF	West Yorkshire and York for SUD; Leeds City Region for open call	Not known if / when this may be issued
Third Sector Infrastructure Support Programme – Social Inclusion Agenda	To be confirmed	ESF	To be confirmed	Not known if / when this may be issued

Report of the Strategic Director of Environment and Sport to the meeting of Bradford South Area Committee to be held on 22nd September 2016

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Subject:

District wide Youth Service provision 2015-16 and Delivering a new Youth Offer for Bradford District

Summary statement:

This report gives an update for 2015-16 on the Bradford District wide provision undertaken by the Youth Service, which includes, but is not specific to any one constituency area. It also proposes a way forward for establishing a new Youth Offer for the Bradford District in response to the recommendations made in the Youth Offer Review report produced in November 2014.

Steve Hartley
Strategic Director – Environment & Sport

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Overview & Scrutiny Area:
Corporate



1. SUMMARY

- 1.1 This report gives an update for 2015-16 on the Bradford District wide provision undertaken by the Youth Service, which includes, but is not specific to any one constituency area. It also proposes a way forward for establishing a new Youth Offer for the Bradford District in response to the recommendations made in the Youth Offer Review report produced in November 2014.

2. BACKGROUND

- 2.1 Whilst being a devolved service and mainly working in Area teams, the Youth Service maintains elements of district wide provision that are considered to be either best provided at that level, or address common needs/issues to all young people across the District.
- 2.2 Each Advanced Practitioner takes on a district wide responsibility as follows:
- Duke of Edinburgh Award Project – Bradford South
 - Equality and Diversity - Keighley
 - Information, Advice and Guidance - Bradford West
 - Voice and Influence - Bradford East
 - Volunteering and Accreditation - Shipley
- 2.3 Appendices A-E describes the work that has taken place during 2015-16 in regard to each of these areas of work and some plans for developing this work during 2016-17.
- 2.4 In June 2015 the Youth Offer Working Group was formed following the independent Youth Offer Review and reports and recommendations that were taken to the Council's Executive in March 2015. The aim of the Youth Offer Working Group is to bring people together from across the youth sector to explore the review findings, and develop closer working arrangements in order to enable recommendations from these reports to become reality. The Youth Offer Working Group has representatives from the voluntary sector, the council, the police, community and faith sectors and feeds into the Core Strategic Group of the Young Lives Bradford Network.
- 2.5 In March 2016 the Youth Offer Working Group produced it's report 'Delivering a New Youth Offer for Bradford District' which outlines the summary of discussions in relation to what are considered to be key elements of the Bradford Youth Offer, what this looks like now and where the opportunities are to make changes. It has used the findings of the review to formulate the recommendations in light of a changing environment in which youth work operates and the pressures on public sector funding. Appendix F contains a copy of this report.
- 2.6 This report was considered by the Children's Services Overview & Scrutiny Committee at its meeting held on 12 April 2016 which resolved:
"That the report be welcomed and the young people and volunteers be thanked for their significant contribution to the meeting.



That a joint meeting be held with this Committee and the Health and Social Care Overview and Scrutiny Committee to consider young people's mental health issues and that young people be invited to attend that meeting.

That a progress report on the new Youth Offer be submitted to the Committee in 12 months time.

That the Service encourages young peoples voices to continue to be heard in influencing the provision of Youth Services.”

3. OTHER CONSIDERATIONS

3.1 On 25 February 2016 Bradford Council approved a budget which included proposals in relation to the Youth Service to make savings by: reducing the numbers of full-time and part-time youth workers, moving from a model of providing Information, Advice and Guidance through two Information Shops to a District-wide Information service, reducing the amounts available to Area Committees for allocation to activities and Youth Opportunity Fund grants, removing the budget for Youth Service vehicles and reducing Youth Service Finance administration.

3.2 The outcome of these savings over the next two years will mean that the capacity of the Youth Service to support District-wide work will be reduced.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Financial

4.1.1 Financial provision to adequately resource district wide provision has been allocated within the budgets devolved to the respective Area Committees with responsibility for that aspect of district wide provision.

4.1.2 In 2015-16 an amount of £2,000 was reserved centrally from each Area budget in order to provide some resources for district wide provision in a consistent and transparent way, thus ensuring an equitable spread across the five constituencies.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

No risk management and governance issues within the context of this report.

6. LEGAL APPRAISAL

No legal issues apparent within the context of this report.

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

Equal Rights legislation has been considered as part of the detailed proposals for the devolution of services. The Youth Service has a responsibility to ensure that the services are accessible to all young people and that participation in the service



reflects this approach. Specific targeted work takes place to encourage participation from under represented groups.

7.2 SUSTAINABILITY IMPLICATIONS

The Youth Service delivery enables local initiatives to be supported, encouraging groups and individuals to undertake activities that improve the social, economic and environmental well being of their communities.

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

No Greenhouse gas emissions apparent within the context of this report.

7.4 COMMUNITY SAFETY IMPLICATIONS

Providing positive experiences for young people helps to build self-confidence, raise aspiration and can provide and encourage 'diversionary activities' that builds and helps to support safer and stronger communities.

7.5 HUMAN RIGHTS ACT

There are no direct Human Rights implications arising from the recommendations below.

7.6 TRADE UNION

There are no implications for Trade Unions arising from this report.

7.7 WARD IMPLICATIONS

District-wide Youth Service work and activities support young people and communities within all the Wards in the Bradford District.

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

9.1 That Bradford South Area Committee notes the recommendations outlined in this report.

9.2 That Bradford South Area Committee seeks additional information on aspects of these services that are delivered at a district wide level by the Youth Service.

10. RECOMMENDATIONS



- 10.1 That the district wide provision undertaken by the Youth Service as detailed in Appendices A-E of this report be noted.
- 10.2 That the work undertaken by the Youth Offer Working Group as detailed in Appendix F of this report be noted.
- 10.3 That the Bradford South Area Committee considers and comments on the proposals and recommendations made by the Youth Offer Working Group in Appendix F of this report.

11. APPENDICES

- 11.1 Appendix A: Duke of Edinburgh Award Project
- Appendix B: Equality and Diversity
- Appendix C: Information, Advice and Guidance
- Appendix D: Voice and Influence
- Appendix E: Volunteering
- Appendix F: Delivering a new Youth Offer for Bradford District

12. BACKGROUND DOCUMENTS

- 12.1 District wide Youth Service Provision, Document 'x', Bradford South Area Committee, 23 July 2015.
- 12.2 Bradford Youth Offer Review, Document 'BQ', Council Executive, 10 March 2015



Appendix A

Bradford MDC Duke of Edinburgh Award Project

Outcomes met in 2015/16

- The project has increased access by young people with additional needs through a partnership cultivated with Bradford Council's specialist Inclusion Project.
- The project has expanded the camp store by 25% to increase this offer to even more young people who would otherwise be excluded.
- In partnership with the DofE National Charity, Bradford has seen an increase of 8 new schools this year.
- Through the development of a new volunteers group we are expecting a large increase in recruitment and support of volunteers. Additionally, the project is also planning a young volunteers program, where young people would gain tangible outdoor qualifications and contribute to a greater increase in capacity for the city.
- Between the period of February 2015 to March 2016 the project has delivered seven training courses to help skill up new and existing staff involved in The Award across the city, including a new Bradford Leaders Course.

Increase in numbers

2015/16 has seen the highest levels of enrolment of young people onto the DofE Award programme. With the Bradford MDC Project and schools who have direct licences with the DofE the regional office has reported that Bradford currently has over 1500 new young people enrolled on the Award.

Campstore

Bradford DofE award project maintains and manages a large camp store to help remove a financial barrier to participation and ensure that all young people are equipped appropriately for the expeditions as part of the award.

Individually, an expedition kit would cost over £300, however, the camp store provides access to items such as boots, rucksacks, waterproofs and tents for a cost of £3 per person, per use (regardless of amount of equipment borrowed).

This store is used primarily for DofE award expeditions, but also helps support other activities and groups, such as the Piccadilly project, Hanson School's International trips and Youth Service camps.

Over the last year the camp store has been able to meet the demand and has continued to replace and grow its stock with the help and support of volunteers. This year volunteers have taken steps to expand the camp store, from 40 sets of equipment to 50 + sets.



Voluntary organisation

In line with the 'New Deal' and 'People Can' initiatives, currently there is a group of volunteers undertaking training and forming a constitution for a charity in order to support the Award and provide wider access to the outdoors and outdoor education.

Ultimately, this group will support the Award across the city, recruit and train volunteers and take responsibility for the camp store.

Change of Licence

Working in partnership with the DofE Award National Charity the project is currently assisting schools to take direct licences with The DofE Award National Charity. For the 20 schools that was part of the Bradford MDC licence this now means that they will have to take a more independent way forward away from the local authority. These schools will be supported by the DofE Award Charity directly.

The Council has committed to retain a licence for delivery to the Youth Service and other voluntary partners. This will ensure that for those young people who either don't want to or can't participate in schools there is an alternative way to access the award.

Future Plans

Looking to next year, despite the clear changes in the way the Award will be delivered across the city; there are some clear goals for the project in its new structure:

- Achieve at least one open-access Award centre managed by the Youth Service in each Area.
- Achieve an increase of 25% in new enrolments within Council provision.
- Increase the number of volunteers involved in the project, this will be achieved by:
- Working in partnership with the newly formed 'Bradford Adventure Support Enterprise' (volunteer's charity) to recruit, train, retain and reward volunteers.
- Implement a Young Leaders programme



Appendix B

Equality and Diversity

The Youth Service continues to promote equality and diversity across the district by giving every individual the chance to achieve their potential, free from prejudice and discrimination. This year has seen an increase in project work across the district, particularly with young men and women, LGBT young people, new arrivals, migrants and refugees.

Provision and Projects

- The Youth Service continues to raise young people's awareness throughout youth club provision by encouraging healthy debates and discussions on a range of subjects including the global migrant crisis and adopting a tolerant and accepting approach.
- Inclusion projects are delivered weekly in each of five constituencies. Recently Young people with disabilities from Bradford West attended the Star residential. This involved team building challenges at Nell Bank aimed at raising aspirations and self-esteem. The weekend was subsequently evaluated at 'Outside the Box' in Ilkley town centre. Outside the Box is a dynamic, community café which is run by adults with learning disabilities. The weekend was instrumental in showing the group that it is possible for someone with a disability to lead a more fulfilled and independent life.
- Regular sessions are delivered across the district to encourage participation of new arrivals, migrants and refugees.
- Sound sessions are delivered specifically for young people who identify as Lesbian, Gay, Bi-sexual, Transgender or who are questioning their sexuality and /or gender. A Sound residential took place in October, which attracted young people from across the district and enabled them to explore issues around gender and sexuality. This has made an active contribution towards the development of the Youth Voice agenda and the development of the new transgender youth group in Bradford.
- Build a Girl Project (Bradford South), the Power Girls – 12 week course building resilience with vulnerable young women at risk. (.Bradford East) and gender work with young people (Shipley) where the film Suffragette was used as a tool to raise issues and awareness about the history of women getting the vote in Britain and the importance of voting as well as issues around the discrimination of women.
- Boy's nights (Bradford East) to encourage positive self esteem.
- Boys in the Woods – 12 week course which re-engages newly arrived pupils on the verge of exclusion from school. (.Bradford East)
- The Young Advisors Project is a group of 12 young people who are representative of the diverse communities of Keighley. These young people are aged 16+ and are currently involved in a programme of training where they meet with other Young Advisor groups from across the country. This is complimented by local training and development, such as volunteer training and young people have received inputs around equality and diversity and now they are in the process of identifying social action projects to work on in their local communities.



- Various community cohesion residential opportunities have taken place across the district, which has brought young people together. These have given young people a platform to meet people from other areas and explore the cultures, experiences and identities of the diverse population of Bradford in a safe, supported and positive way.

Events

- The Youth Service, in partnership with British Cycling and Sky Ride Local have delivered a programme of cycling events throughout the year aimed at young people with disabilities and their family and friends. Bradford West has enhanced their fleet of bikes to ensure that even more young people are able to access cycling opportunities district wide.
- International Women’s Day was celebrated with events at TFD and MAPA on the 19th of March delivered by Patwah Media and Community Arts, which involved inspirational speakers and role models.
- Involvement in the Black Heritage Project which had positive outcomes where young people were supported by role models from African and African Caribbean backgrounds.
- Various activities were supported and delivered such as the Star Project Christmas Celebration Party for young people with disabilities.
- A variety of activities took place during February 2016 to mark LGBT history month such as awareness workshops, discussions about positive role models
- Training has been delivered to the Youth Service team on Transgender awareness, 9 equality and diversity sessions were delivered as part of the volunteer training programme. Prevent briefings in addition to training on Ideologies and radicalisation. 30 young people have attended transgender awareness training.

The Youth Service continues to collaborate and strengthen links with partner agencies, such as the Equity Centre and Bradford Disability Sports. This work takes place in a variety of contexts and settings and is enhanced by its partnership approach with schools, partners, community and voluntary organisations to ensure that the needs of young people are creatively addressed. The aims for the forthcoming year:-

- The Youth Service will continue to respond to the new and emerging needs of young people, in particular facilitating and supporting the new arrivals and refugees.
- To ensure that the district wide Youth Service continue to engage with young people and promote a sense of belonging across all communities, particularly focusing on taking in the diversity of the local population.
- To work with Workforce Development to improve equality and diversity training for Youth Service staff.
- To continue involvement and promote engagement in various themed months and events such as Black History Month, LGBT History, PRIDE, and International Women’s Day etc.



Appendix C

Information, Advice and Guidance

The Youth Service runs two Information Shops for Young People which provide a district wide service for all young people aged up to 25.

The Shops are located in Culture Fusion, Bradford and Keighley Town Hall. They provide information, advice and related services on anything that affects young people's lives. The service is free, confidential and runs on a drop in basis.

The number of visits to the Shops by young people over the past 4 years was as follows:-

	2012-13	2013-14	2014-15	2015-2016
Culture Fusion	9,333	9,785	10,019	7,464
Keighley Town Hall	7,233	5,978	5,318	4,289

Young people are helped directly or guided towards the best place to get help. The delivery of the service to young people is done within the principles of youth work practice, including voluntary engagement, confidentiality, making informed choices and accessibility. Whilst footfall in the centres has decreased young people have been supported with issues. In 2015-16, 11,379 customer enquiries were dealt with in achieving positive outcomes and interventions for young people, enquiry times can range from 5 minutes to 3 hours. These can be face to face or telephone enquiries.

The majority of contact with young people is face to face and on a one to one basis. When a young person comes in to use the service, staff members engage with them, establish the reason for the visit and identify ways in which they can be supported.

As well the above, 14 school and college visits were carried out during the course of the year to undertake outreach work. The Youth Service were also involved in numerous events - the City Park Youth Event, Prince's Trust Programme, Pride Event, Skills House Launch, Bradford People Event, Apprenticeship Event, Youth Centres and the Queensbury Youth Event.

Depending upon their enquiry, in-depth one to one support, signposting to key agencies and access to information resources are available. Resources include; information that is available in a variety of formats plus access to computers and telephones that young people can use, for example, to apply for jobs or benefits.

To complement the provision, a number of partner organisations work from the Shops to deliver drop-in specialist services, including: support for young offenders, contraception and STI testing; benefits; housing and debt and also health for young men. Young people are able to access sensitive services in a confidential and non-clinical environment.



The Youth Service continues to work and network with numerous organisations including:- Bradford Nightspot, Blast Project, City Training Services, Health Inclusion Project, Bradford Counselling Services, BetterStart Project, Broadway Shopping Centre, Bradford Hate Crime Alliance, Youth Clubs, NEET Youth Contract, Public Conversations Information Session, Local Sexual Health Service Launch, Community Public Health and Digital Communications Working Group.

Events at the Keighley Information Shop have included open days, Voter registration events and a pop up week long health event. Visits were also carried out at Oakbank School and Leeds City College – Keighley campus. As part of our remit as a district wide provision an outreach session was set up at Shipley Youth Café. A member of the IAG team attended a weekly drop in session specifically targeted at NEET1 clients in Shipley and for those young people who needed IAG support. Young people got help with CVs, housing issues, personal statements for university and job search and training opportunities.

Partnerships have also been developed with a wide range of organisations and agencies across the district to ensure that young people can be referred appropriately. Other partners use the general Shop area or one to one rooms to see young people who need a city centre based provision, where they can access other services of benefit to them. One of the major benefits of this partnership working has resulted in a project called NEET free Keighley been developed which, alongside other projects, resulted in Bradford recording its lowest ever number of NEET young people.

Link work is carried out with the Youth Service to ensure that their information and advice provision is up to date and relevant.

An important part of ensuring that young people know about the services of the Shop is to constantly promote the services to young people and the adults they come into contact with. Apart from the usual mail outs and stands at events, recent publicity has included: the development of an Information Shop Bradford Facebook page, which is updated regularly; development and updating of an Information Shops entry on the Council App; holding apprenticeship and other events at the Centres and the development of a PowerPoint presentation on the Shop's Services.

Future plans include:-

- Training for Youth Workers across the Youth work Sector in Information and Advice.
- Increase the use of social media.
- Maintaining information pages for the Youth work sector.
- Development of a Youth information App to allow increased access to IAG services.
- Sharing IAG resources to increase accessibility in locality areas.



The IAG Annual report (2015-16) will be circulated to the Bradford West Area Committee when it has been produced.



Appendix D

District wide Voice & Influence work

Youth Voice & Influence Mechanism

The Commissioner for youth provision has played a pivotal role in bringing together key partners from across the district to develop a mechanism for youth voice. Prospects, Barnardos, young Lives and Youth Service have come together as a think group to facilitate a mechanism which would enable young people to have open dialogue with decision makers and engage in decision making processes.

In February half term over a hundred young people attended a world café event where they were able to discuss, education, employability, housing, health and active citizenship. During the world café young people were asked if they would like to further engage by acting on the findings of the word café. These young people have been invited to a further event which will take place in the Easter break. The findings will be presented & young people will action plan how they move forward and represent the voices of young people.

Future plan

- Continue to increase the numbers of young people on this virtual bank of youth voice.
- Offer training to increase young people's skills and knowledge base.
- To hold a district wide youth voice event each school break which young people will drive
- To publicize the youth voice 'brand' 'logo' and encourage all people working with young people to take ownership and use the brand/ logo making young people's voice more visible.

LGBT Youth Voice

The planned residential with Calderdale's Identity youth group to learn from their success took place in August last year. Fifteen young people from Bradford attended with 11 from the Calderdale group. The residential has been the Springboard to the development of the transgender youth group. Transgender young people on the residential spoke of the need to develop a transgender youth group, the need for transgender awareness raising amongst professionals working with young and the urgent need to review good practise guidelines to met the needs of transgender young people.

As a result young people have worked with youth worker:

- A youth group has been set up in partnership with the Equity centre
- All youth workers have undertaken a days transgender awareness training delivered by the Gendered Intelligence

Future plans

- Train young people as peer mentors to deliver workshop in schools for both students and teachers
- Put together a awareness raising session which can be delivered in youth clubs



- Deliver transgender awareness training to all part time youth work staff
- Develop young peoples skills and knowledge base enabling them to further engage with decision making bodies

Budget Reduction Proposal

In February, youth workers consulted 2470 young people about the Council's budget proposals. This information was fed into the Budget planning process.

Children and Young People's Plan

In February, over eighty young people from across the district participated in a consultation with the Children's Trust board feeding comments into the Children & Young People's Plan.

Voter Registration

The partnership with electoral services continues with youth workers running sessions across the district in youth clubs, schools, & colleges to raise young people's awareness of democratic processes & the importance of voting.



Appendix E

Volunteering

Volunteer Development

- A comprehensive system for recruiting, training and providing placements for volunteers has been developed over the past year and issues around completing DBS checks have been ironed out and so these checks are being completed in a timelier manner.
- Six training programmes have been run throughout the year as well as an additional full day session which was run specifically for volunteers on the befriending programme in Bradford West.
- 42 volunteers have been trained with 26 of these being young people, 16 have been adults and two of the young people have disabilities.
- Out of the 42 volunteers that have been trained, 4 young people went on to University, 2 moved into paid work and only 2 went off the radar and did not complete the training.
- 19 young people and 5 adults are currently volunteering in Units across Bradford.
- Each of these volunteers completes around 3 hours per week volunteering with some volunteers undertaking more hours and offering their services for larger events. On an average of 3 hour per week for each volunteer, there are a minimum of 72 hours per week undertaken on a voluntary capacity in the Youth Service which equates to 3,744 hours per annum.
- In financial terms, at the lowest rate of pay for an unqualified youth support worker, this equates to some £28,941. In real terms, this amount is much higher as this equates to the volunteers that have been recruited through the Volunteer Co-ordinators and does not encapsulate the work of senior members and already existing volunteers in the different constituencies.
- Two of the young volunteers that have been trained have won awards as a result of their volunteering.
- Some feedback from volunteers that have been trained includes,

'Thoroughly enjoyed the training, just wanted to learn more and more.'

'So looking forward to working now as a volunteer having been given all the training which has equipped me with knowledge.'

'I have been helped so much by the Youth Service; I can't wait now to give something back. My knowledge and confidence has just grown.'

'The course was pitched at just the right level.'

'Thank you for providing this opportunity for clients currently working with Families First. It has helped them gain access to vital opportunities.' (Families First Key Worker)



Volunteering Promotion Work

The Volunteer Co-ordinators have attended the following events to promote volunteering opportunities and to promote the work of the Youth Service,

- Bradford Pride
- Take over Day
- Shipley College Volunteering Fair
- Bradford College Volunteering Fair
- Bradford University Volunteering Fair#
- Bradford Urban festival
- Shipley Celebration Event
- Youth Voice event at Bradford College

Networking

The volunteer co-ordinators have networked with and provided information around volunteering to a range of agencies including,

Bradford Trident	Families First
Centre of Excellence	Stronger & Safer communities
Christians Against Poverty	Bradford Festival
Information Shop	Leaving Care service
Youth Offending Team	Active Citizens
Saffron Residents Association	Hand in Hand
Barnardos	Shipley and Bradford Colleges
Bradford University	Centrepoint
Social Care	Ministry of Food
The Arch (drug project)	Prospects
Holy Family School	The Hive
Victim Support	Advocacy, Advice, Action

The Future

The volunteering programme has now been well established and plans are now being put into place to help support other agencies with their volunteering requirements. The following training will take place over the next couple of months:

- Training for Centre of Excellence volunteers
- Bespoke Training for a group of 20 young people in Keighley
- Training for volunteers, the police and fire service who run the Police Holiday Activity Camps.

Although financial cutbacks to the Youth Service may compromise the Council's ability to sustain a dedicated Volunteer Co-ordinator post, the Youth Service will continue to encourage and support youth and adult volunteering over the coming year.



Appendix F

Delivering a new Youth Offer for Bradford District

Proposed by the Youth Offer Working Group



Introduction

This document proposes a way forward for establishing a new Youth Offer for the Bradford District in response to the recommendations made in the Youth Offer Review report of November 2014.

The Youth Offer Working Group was formed following the independent Youth Offer Review and reports and recommendations that were taken to the Councils Executive in March 2015. The aim of the Youth Offer Working Group was to bring people together from across the youth sector to explore the review findings, and develop closer working arrangements in order to enable recommendations from these reports to become reality. The Youth Offer Working Group has representatives from the voluntary sector, the council, the police, community and faith sectors and feeds into the Core Strategic Group of the Young Lives Bradford Network.

This document outlines the summary of discussions in relation to what are considered to be key elements of the Bradford Youth Offer, what this looks like now and where the opportunities are to make changes. It has used the findings of the review to formulate the recommendations in light of a changing environment in which youth work operates and of the pressures on public sector funding.

This document is intended to support the budget considerations in relation to Youth Work and its future in the District. It recognises the need to do things differently and to increase the sharing of expertise and resources across the whole youth sector.

What is the Youth Offer?

The Secretary of State for Education provides guidance to local authorities on services and activities to improve young people's well being. This guidance outlines the expectations in relation to young people's equality of access to a range of positive, preventative and early help services and activities that improve young people's well being.

We call this the Youth Offer, recognising that with the right supportive relationships, strong ambitions and good opportunities all young people can realise their potential and be positive and active members of society. Bradford's Youth Offer aims to ensure a range of activities and services that take place in safe spaces, where young people can develop a sense of belonging, socialise with their peers, enjoy social mixing, spending time with other people and develop relationships with adults they can trust.

The Group felt that in the Bradford Youth Offer it is important to include a range of services that support personal and social development for young people, raise aspirations and build resilience.

Who delivers the Youth Offer?

In Bradford the youth offer is delivered by a range of providers including Bradford Council, health, schools, voluntary sector, informal community groups, housing associations, faith groups, uniformed organisations, the police and private sector organisations.

Why a new offer?

There are a number of reasons why there needs to be a new youth offer



- **The Youth Offer Review** The Council conducted a review into the Youth Offer. It recognised strengths of the existing offer, but also recognised that there is a need for change. This document is part of the progress of moving this offer on.
- **The severity of the cuts** Bradford is facing in the public and voluntary sectors means that the current levels of funding for all services and activities need to be reviewed.
- **Bradford's New Deal initiative**, a response to the austerity measures this recognises that there is a need to do things very differently in the future which will involve increased partnership working and communities taking a more active lead. The Youth Offer therefore needs to reflect the New Deal principles:
 - **Principle 1: Enabling Community Leadership** – the District should have a culture and systems of governance which are vibrant, inclusive and democratic.
 - **Principle 2: Integrated Local State** – the Council and other public bodies which constitute the local state will integrate planning and delivery so that shared priorities, based on wellbeing outcomes, drive decision making, joint commissioning, resource allocation and joined up services and relationships with citizens and service users.
 - **Principle 3: Reducing Demand, Changing Expectations and Behaviour** – Policies and strategies will be focused on actively managing, and where possible, reducing demand for services in order to manage costs within reducing resources and to eliminate waste.
 - **Principle 4: Investing in Prevention and Early Intervention** – A critical approach to managing demand in ways which reduce cost, eliminate waste and develop more positive, co-productive behaviours is through shifting strategies upstream towards preventing costly problems occurring in the first place, or at least intervening in problems before they become chronic and intractable.
 - **Principle 5: Reducing Inequalities** - All policies and strategies will aim to reduce the inequalities in income, health, education and other aspects of wellbeing which have affected and excluded significant parts of the population and which limit opportunity and life chances.
 - **Principle 6: Subsidiarity: decision-making is devolved to the lowest appropriate level** – so that strategies and services can be tailored to meet the needs of specific individuals, families and communities.
 - **Principle 7: Productivity and Value for Money** – policies and strategies will be able to demonstrate a commitment to delivering improved outcomes or reduced social costs in ways which minimise financial cost and waste and maximise economic efficiency and societal impact.
 - **Social media and new technology** are already changing how young people access information and support. The youth offer needs to reflect that.

This paper explores some options for delivering the new youth offer. One thing is clear, however, is that “no change” is not a viable or sustainable option.



Foundations of a new Youth Offer

The Youth Offer review and subsequent council decisions recognise the need for greater strategic collaboration. The Youth Offer Working Group proposes that the key foundations to a successful youth offer for Bradford District are:

- **Variety of experience:** Central to the offer will be the concept of ensuring that there is a variety of experience on offer. This includes variety of provider, variety of setting and variety of activities offered in local neighbourhoods.
- **Safeguarding:** All provision irrespective of size and sector (public, private and voluntary) should meet minimum safeguarding standards as outlined by the Bradford Safeguarding Children's Board and be able to evidence this.
- **Ensuring quality across all provision:** Currently it is unclear what "good" looks like. Equally different provisions use different measures to demonstrate their work. Provision should use the same outcomes and measurement. A 'kite mark' should be developed which sets out from a young person's view, what good provision looks like and allows organisations to assess their strengths and weaknesses. It is, however, vital that any expectations are proportionate and reasonable. With the exception of meeting minimum safeguarding standards, expectations on a very small informal group operating a couple of hours a week should be different to expectations on large well established organisation working with vulnerable groups.
- **Young person led:** Young people should be central to the planning, delivery and decision making. This is explored more within the sections on youth voice and active citizenship. Arrangements should be in place to enable young people to be actively involved in inspections on the quality and accessibility of provisions.
- **Community cohesion:** Opportunities to interact with young people from different backgrounds are vital and contribute to building community cohesion. Organisations would be encouraged to create opportunities to link up with other groups of young people
- **Inclusion:** It is vital that barriers to participation are overcome. This has two aspects:
 - Individual support to young people to help them overcome barriers and be able to access open access provision.
 - Organisational development to help organisations and staff adapt their services and activities to be genuinely inclusive – this support includes access to resources and training and will help organisations working towards the kite mark, and to benchmark approaches and performance to identify how we might improve impact and cost effectiveness.
- **Supporting health and wellbeing:**

Activity under the youth offer contributes significantly to developing young people's health and wellbeing. Its contribution to improving the mental health and emotional wellbeing of young people is particularly important. The Group is working on strategic alignment with work to review CAMHS and mental health provision.
- **Learning Opportunities**

Activities should enable young people's learning and achievements to be recognised and learning outcomes to be achieved. This will be through a diverse range of formal and informal methods, including awards and accreditation. Young people should be supported to recognise and celebrate their achievements.
- **Pathways to Opportunities**



All activities should be seen as part of a continuum and young people should be encouraged to take ownership of their own pathway and to explore the variety of opportunities and settings. Underpinning this will be:

- Ways to help young people find out what is available
- Support to young people to access and explore the opportunities available
- Organisations, staff and volunteers taking active steps to understand the other provision available and promote it.
- **Cross-sector working**
Greater partnership across the whole of the youth sector and greater collaboration is a key tenet of the youth offer and new deal. Central to this is an increase in cross-sector working. There are two strands to ensure this is achieved:
 - An increased level of face to face contact between young people who are supported by different providers – a greater range of cross-sector young people’s activities that build on and increase partnership working.
 - Greater level of strategic co-operation, including, co-design, joint commissioning, joint delivery and embracing new ways of working
- **Capacity building:**
This would seek to:
 - Maximise the resources across the district and avoid duplication: sharing equipment, resources, staffing
 - Build on partnership working
 - Opportunities to maximise interaction and sharing
 - Capacity building support should be focussed around enabling organisations to work towards achieving the kite mark.
- **Commissioning Processes:** Commissioning for services to children and young people should:
 - be aligned and appropriate to the youth offer, referencing the key principles outlined including supporting information advice and guidance, developing young people’s voice and engagement and promoting active citizenship.
 - Use appropriate methodologies to secure appropriate services, including grant funding, alliance commissioning: selection of methods should depend on the service and activity being purchased.
 - Be designed to maximise external funding

Elements of the Youth Offer

The Working Group is proposing five elements to an improved Youth Offer. These are described in more detail below:

1. Information and advice
2. Voice and influence
3. Open access
4. Targeted provision
5. Active citizens and young people’s contribution to community life



1. Information Advice and Guidance (IAG)

This includes advice on education, skills, health and emotional wellbeing. It encompasses both formal provision and informal provision.

What does it look like now?

- Two Info Shops (Bradford and Keighley). These offer a service for those young people who don't access "youth clubs" or other provisions. Numbers accessing the Information Shops have reduced significantly in recent years.
- Lots of Informal IAG by Youth Workers, professionals, volunteers within other provision. There is variability in terms of how well connected this is with other provision and how the quality of this is ensured.
- Schools provide IAG but young people who don't fit in to mainstream schools have less access to IAG.
- Sometimes the offer is too "formal"
- Better use of social media and the internet would offer young people access to a wider range of services

What do we know from young people?

- Young people are voting with their feet and using the Information Shops less than previously. Combined visitor numbers for both Shops have gone down from 30,213 in 2010-11, to 15,337 in 2014-15.
- Increasingly young people are using social media and IT to access and seek Information, Advice and Guidance.
- The youth offer should focus on providing support and activities that make a difference to young people's lives and not simply provide access to leisure activities (Youth Offer Review)
- The youth offer should focus more on providing support for young people to develop their learning potential than current provision does. (Youth Offer Review)
- There should be better signposting and advertisement of provision, particularly around the areas of learning support and directed at young people who are NEET or unemployed. (Youth Offer Review)

Options for Change

1. New models of provision: District and sector-wide dispersed IAG model: develop a district-wide IAG service which supports other providers, as well as the Council, to provide IAG at a time and place convenient for young people to access (recognising that many organisations already do this informally as part of their provision). Move away from having just two dedicated drop in places to having a wider range of places where young people can drop in (like the help I am lost card). This would enable:

- More outreach work to be done – take IAG support to existing provision.



- Enable more pro-active sharing of information – focus on informing other organisations and providers.
 - Horizon scanning - identifying what young people want
 - Increase use of social media - recognising the changes in youth behaviour for accessing IAG
2. **Changes to commissioning:** Ensure all Council funded provision (whether in house or commissioned) provide a base level of IAG as a core part of their work – formally recognising the informal activity undertaken, and introduce a requirement to be up to date and collaborative.
 3. **Increased partnership working:** Explore options to undertake further partnership work (e.g. Prospects “What if I....”)

Recommendations:

- That IT solutions and technological responses are explored and maximised
- That Information, Advice and Guidance work is delivered using the ‘dispersed’ model set out above and embedded into all youth work provision in the District

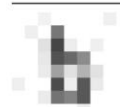
2. Voice and Influence

This encompasses:

- Influencing how provision is run: planning, governance, recruitment of staff
- Participating in decision making bodies and influencing local and national government
- Raising issues and campaigning on issues

What does it look like now?

- The Youth Offer Review recognised significant work needs to be undertaken to increase and improve youth voice.
- There is some youth voice provision but it is not co-ordinated or consistent. Opportunities for young people to feed in to existing ‘systems’ are difficult and sometimes too bureaucratic for them. Existing provision is not necessarily representative of all young people in the District. There are VCS forums that exist and are keen to link up to decision making processes, but there is no effective mechanism for doing so.
- There are pockets of consultation undertaken but not consistently and is not necessarily young person friendly. It is sometimes adult consultation with young people invited, rather than being tailored. Opportunities to be involved are not always well communicated; it is not always clear what is being asked, why it is being asked, what difference it can make and what the impact has been.
- Many organisations involve young people to some extent in the running of the organisation (governance, planning internal consultation, advisory committees).
- Organisations have forums that enable young people to discuss issues relevant to them but there are not necessarily opportunities for these voices to be heard outside the organisation.



- There is some involvement by young people in recruitment of staff but this is not consistent or across all provision.
- There are some good practice models of local young people and Area Committee Grant Giving Groups working together, e.g. YOF grants
- Youth service reports take young people to Area Committees and other meetings. It is much less common for other (non-Youth Service) groups of young people to be present at Area Committees.

What do we know from young people?

There is a need for a well resourced, central youth voice vehicle or mechanism such as a youth council or similar to allow young people to be involved at a strategic level in the development of the youth voice offer. Young people should also be involved in the monitoring and evaluation of provision, delivery of training for staff. As well as this be supported to volunteer generally in the running of the youth projects they attend and individual projects should make sure they listen to young people about the services they offer.

Young People identified that the chance to have their voices heard was an important element of the Youth Offer.

Options for Change

1. **Adapt consultation processes to make them more young people friendly:** Adapt language and approach to be more accommodating to young people. This includes reflecting on language used and how accessible existing consultation mechanisms are to young people. Consultation needs to be planned and invested in and appropriate for young people. This may involve social media, consultation in young people friendly environments, or going to where young people already are.
2. **Co-ordination and enhancing existing opportunities:** Link up what is already there – greater impact could be achieved by existing activities if they were better joined up.
3. **New opportunities for engagement:** Create opportunities for engagement that are meaningful, are achievable, have feedback and engage YP in what they can do.
4. **Nurture new and emerging youth voice opportunities and groups:** Some recent opportunities that young people have taken part in include:
 - December 2015 - 60 young people took part in a consultation with the members of the Children's Trust Board in identifying initial priorities for the new District Children and Young People's Plan.
 - February 2016 - 120 young people took part in the Youth Sector Partnership run Youth Voice Event looking at the priorities for the District Plan, the Children's Trust next steps and the Universal Safeguarding Board Anti Bullying survey.
 - February 2016 - 70 young people from across the Youth Sector have taken part in the first ever visit by the Home Office Select Affairs Committee to add their voice to the enquiry into the Prevent Policy.
 - March 2016 - the Children's Commissioner for England visited the District and undertook a series of visits to speak to young people living in Children's Homes, using Homeless Projects, young people on Supported and Independent Housing



Pathways, Children in Care and Youth Provisions and Information Service Users. This 2 day visit enabled young people who would not have routinely engaged with youth voice style events to be heard and influence directly those who have influence on National Youth Policy.

5. **Social media:** Greater use of social media to engage with young people. Could link with universities to offer student placements to develop social media, apps and other initiatives to support youth voice.
6. **Commissioning requirement:** All commissioning/commissioned services should have participation expectations
7. **Quality improvement:** Encourage organisations to reach/develop a Voice and Influence Quality Mark
8. **Area Committees and other Council Committees:** To ensure that when there are issues relating to young people, that opportunity is given for young people's voices to be heard.

Recommendations

- Build on the existing youth voice work and look to ensure pathways that enable this to become more joined up across the District.
- Develop a mechanism for sharing good practice and create opportunities for Youth Voice to be embedded into youth work practice across all sectors

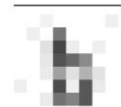
3. Open Access

This incorporates any activity that is open to any young person in the District. Whilst this activity may be aimed at particular communities of geography, identity or interest, open access provision is not exclusively for young people from that community. This could include:

- Provision by faith groups that is open to young peoples who don't hold that faith
- Provision by a disability group that is also open to non-disabled young people
- Provision by uniformed organisations
- Sports clubs
- Youth clubs serving a particular place

What does it look like now?

- There is a relatively strong provision of open access
- There are perceived and actual barriers to access including cost, transport and safety
- Some vulnerable groups face particular challenges accessing provision.
- There are some gaps in provision and some duplication.
- There is a wide range of providers Faith, VCS, Council
- There is a need for more/better understanding of what different VCS and Faith organisations can/



- do offer
- Open access is supported by small amounts of grant funding
- Varying ability to provide for additional support needs

What do we know from young people and the Youth Offer Review

- Overall young people are satisfied with the activities and support they are receiving and feel they have sufficient access to both. The most important areas of support to young people are personal and social development, activities and mixing and learning potential. Young people place substantially higher importance on the area of learning development than youth projects across Bradford.
- The Youth Offer Review young people’s steering group was in favour of a greater focus on the vulnerable groups that have been identified as underserved, funded by moving some resources away from general open access provision
- Provision of local focused projects in specific communities should be used to overcome the barriers to specific BME groups created by safety concerns and the need/desire to stay within your own community. In the long term steps should be taken to promote community cohesion
- The most important type of activity to young people was “leisure activities not including sports” followed by “sports”, “socialising with other young people” and “music” which were all broadly comparable. Young people believed they did not have enough access to “outdoor pursuits” and “workshops for groups” but this was only slight.
- Young people are happy to access youth provision in a variety of settings with open access youth specific settings being slightly more popular than others.
- Barriers to accessing provision are, cost of entry, cost of travel, safety concerns relating to the provision, concerns that staff would not understand your needs, or ensuring the environment was safe. These barriers applied to all young people groups but were more strongly pronounced for vulnerable groups. Safety concerns were more strongly pronounced for BME groups some of whom also highlighted not wanting to travel out of your own area/community after dark to access provision because of safety concerns.
- There were also additional barriers in relation to provision not meeting specific needs relating to specific vulnerable group categories (eg lack of personal care for young people with disabilities). Some BME group highlighted the need for culturally specific provision, but this is thought to be well met
- Asian/Asian British young people felt they were less well served with access to activities when compared to their peers. It is thought that community cohesion and safety issues appear to be a notable factor that affects the experiences and access to activities of Asian, Central and Eastern European and Roma groups of young people. Understandably these likely issues are likely to concentrate in Bradford West, which has the highest proportion of Asian heritage residents.

Options for Change

1. Reconfiguration of provision:

- a. The Council could work more closely with VCS and Faith providers to ensure consistent coverage and lack of duplication of open access opportunities



- b. Supporting local people to become volunteers in open access provision and take over the provision, enabling staffing resources to be prioritized on capacity building, outreach and addressing barriers.
 - c. Develop a collaborative/partnership approach – jointly planning provision and developing good practice together and to ensure open access activity is inclusive and open to all.
- 2. Collaborative work to seek resources and use existing resources more effectively.**
- a. Joint work undertaken to bring in external funding to support open access provision.
 - b. Increased sharing of existing resources (e.g. learning opportunities, facilities)
- 3. Innovative ideas to use resources more effectively.**
- a. For example: offer free leisure activities and have IAG outreach provision available
- 4. Develop common standards/outcomes for open access provision**

Recommendations

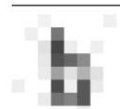
- Build on the existing mixed delivery model for open access provision which is part-funded by the local authority, and develop the Council's and the voluntary, community and faith sectors' delivery to agreed outcomes that align with the Youth Offer and guidance for services that improve young people's health, well-being and learning potential.

4. Targeted Provision

Targeted provision will usually be exclusively for people who fit certain criteria or where there is an expectation that a certain proportion of participants meet such criteria. This will often be provision that is issue or agenda driven and activity that is prioritized by particular funders.

What does it look like now?

- There are some good elements, which can be seen to deliver
- Current provision is generally based on historical arrangements and therefore may not always meet current needs. There is no clear system for refreshing/reviewing if the offer is still "sufficient"
- Targeted provision is generally funding and agenda driven and therefore less flexible. Where funded by grants there is often a greater element of flexibility.
- There is, in general, not a lot of innovation – although there are some emerging models
- There is a lack of clarity as to what is defined as targeted and why particular groups are targeted. Not clear what groups are defined as targeted groups / different definitions in the sector
- Targeted work is not always tied into the bigger picture



What do we know from young people and the Youth Offer Review

Young people place least importance on the area of aspiration and resilience and substantially less than projects in the area and adults who completed the stakeholder survey. However the nature of this category means that support in this area is less likely to be desired than other areas, but may still be needed.

Options for Change

1. **Develop new flexible and responsive delivery models within commissioned services**
 - a. Innovation partnerships – working together to achieve something
 - b. Social investment could be considered/explored (social investment bonds)
 - c. Targeted money could be ‘seed’ money with defined outcomes requiring other funding to support delivery (in kind and other grants)
2. **Review and redefine which groups are ‘targeted’** - this needs a process for identifying changes to need/targeted groups and being able to adapt to change and emerging needs
3. **Reduce duplication and co-ordinate activity:**
 - a. Need to consider who else is doing what to reduce/ensure no duplication
 - b. Where young people already have key workers (some statutorily) i.e. LAC could we reduce the other professionals working with these groups (i.e. youth workers, NEET workers)
4. **Ensure better support to young people to enable access to targeted provision/universal provision.** This includes more promotion to targeted groups of the offer available in open access provision and including actively breaking down perceived and real barriers to access for some young people.

Recommendations

- To ensure innovation is supported and developed
- To consider, through commissioning, to allocating small amounts of funding to groups where there are opportunities for additionality and increased opportunities to access other funding

5. Active citizens and young people’s contribution to community life

What does it look like now?

- **Pockets of good practice:** There are some pockets of good practice (e.g. the allocation of YOF grants by Area Committees, Play partnerships involving the community) but there is no consistent approach.
- **Young people’s volunteering opportunities:** Young people do volunteer already, but there are not necessarily ways to ensure progress, support them to the next steps or ensure the quality of the opportunities.



- **National schemes and award programmes:** NCS is available in the District, but this is only one model and will not be suitable for everyone. It is unclear how effectively NCS reaches a wide variety of different young people. Some citizenship opportunities are available as part of award schemes (e.g. DofE and uniformed organisations' schemes) but completing the award can be the main motivating factor.
- **“Enforced citizenship”:** Some activity has a community benefit but is undertaken as a result of a sanction, judicial process or other enforced process, e.g. reparation work, Restorative Justice work
- **Missed opportunities:** The private sector is not active in initiating opportunities
- **Insularity:** Opportunities and activities don't always look beyond the immediate boundaries or broaden young people's horizons beyond Bradford
- **Focus of activities:** Sometimes active citizenship activities are focused on those who are not performing well – need to balance this with supporting and engaging those who are high performers
- **Adult led:** Much of the activity is adult led or directed. Adults also can be perceived as providing too much for young people, rather than encouraging and facilitating young people to devise their own solutions. Some practitioners have forgotten the “bread and butter” of youth work and “do too much” for young people rather than facilitating young person led action.
- **Faith based action:** Faith groups have a strong ethos in activities that make a difference within a community and would be keen for young people to take a more active role in identifying opportunities.
- **Funding:** Currently very little active citizenship work is explicitly funded by the Council, although some funded activity will contribute to developing young people as active citizens.

What do we know from young people and the Youth Offer Review

- Volunteering was relatively low on young people's priorities.

Options for Change

1) Developing pride in the city and other parts of the District.

- a) Work could be undertaken to develop pride in Bradford and promoting the positives of living in Bradford District. This could include work around the City Park and other places where young people meet.
- b) By developing and maintaining contact with young people, including those who move out of the area, the achievement of Bradford District's young people can be celebrated. In the future these young people may be in a position to support Bradford's communities.

2) Greater expectations of young people to play a role as an active citizen

- a) There should be a greater expectation that young people take a role as an active citizen and develop their own solutions. “The offer” currently doesn't expect enough of young people.
- b) Back to basics youth work – only doing for young people what they cannot do for themselves



- c) Young people should be encouraged to generate funding themselves to support things they want to do.
- d) Rather than running activities for young people, a more facilitative approach should be taken which rewarded giving and taking independent action.
- e) A greater emphasis on encouraging informal action like putting older people's bins out.
- f) Celebrate active citizenship - support young people in understanding the impact of small acts of kindness/citizenship
- g) Sessions could have some time allocated when there is "consideration of others" – instilling this in to young people's thoughts.
- h) Empowering young people to make 'safe' decisions when taking active citizenship roles, thereby building young people's resilience.

3) Funding and financing:

- a) The Council should place more emphasis on active citizenship within funding arrangements for all young people's services.
- b) Encourage private companies to invest in young people in local areas where they are based.
- c) Encouraging local "giving" – create a community fund for young people.

4) Co-production and partnership: Focus on how young people and services can work together to achieve things in communities; learn how to build crowd support for ideas and influence people and build relationships.

5) Linking into faith groups and multi faith activities: ensuring these activities are visible and open offers to young people to participate. We need to learn from good practice e.g. Mosques/Madrassahs who are actively promoting active citizenship.

6) Increase networking and sharing of resources: to ensure that opportunities and ideas are shared and that young people have access to a wide range of resources.

7) De-specialising and de-mystifying how to engage young people – encourage all providers of active citizenship opportunities to consider how they can involve young people

Recommendations:

- Seizing opportunities that challenge young people to take social action
- Re-focus youth work practitioners towards ownership and towards young people being "creators not consumers"
- Influence and shape provision to develop opportunities for active engagement
- Developing initiatives and projects that are delivered by cross sector communities, VCS and the Council

Next Steps

The Youth Offer Working Group will continue to meet to oversee the implementation of the proposals and recommendations contained in this report.



Youth Offer Working Group

Heather Wilson (Chair), Commissioner (Youth Provisions), CBMDC

Jonathan Hayes, Keighley Area Co-ordinator, CBMDC; Mick Charlton, Bradford South Area Co-ordinator, CBMDC; Peter Horner, Strategy Development Officer, Young Lives Bradford; Insp. Jonathan Pickles, West Yorkshire Police; Anna Shepherd, Development Manager, JAMES; Leanne Ashworth, Senior Manager, YMCA; Nasim Qureshi, Chief Executive, Inspired Neighbourhoods CIC; Steve Grasham, Children & Young People's Advisor, Diocese of West Yorkshire & the Dales



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Report of the Strategic Director of Environment and Sport to the meeting of Bradford South Area Committee to be held on Thursday, 22nd September 2016.

Q

Subject:

2016/17 Bradford South Community Chest Grants

Summary statement:

This report details the Community Chest Grants awarded from applications received prior to the 31 May 2016 deadline.

Steve Hartley
Strategic Director of Environment and Sport

Portfolio:
Safer and Stronger Communities
Abdul Jabar

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Overview & Scrutiny Area:
Corporate



1. SUMMARY

This report details the Community Chest Grants awarded from applications received prior to the 31 May 2016 deadline.

2. BACKGROUND

- 2.1 The Community Chest Budget exists to support and enable a wide range of community based projects and activities to be developed to benefit communities across Bradford South.
- 2.2 Applications which meet the criteria outlined in Appendix I are considered from groups, organisations and individuals contributing across a broad spectrum of initiatives, to the wellbeing and development of communities within Bradford South.
- 2.3 A Ward Officer, within the Bradford South Area Co-ordinator's Office, assesses the received applications and prepares Officer Recommendations.
- 2.4 The applications from each Ward are sent to the individual Ward Councillors with a request for comments, which inform the decision making process.
- 2.5 The Area Co-ordinator, under delegated powers, is responsible for making decisions on the received applications. These decisions are made following guidance received from the Grants Advisory Group, whose membership is the Chair, Deputy Chair and Opposition Spokesperson of the Area Committee.
- 2.6 Decisions are currently made four times a year, following the closing dates of 31 May, 31 August, 31 October and 28/29 February.
- 2.7 It is also possible, when decisions need to be taken outside the formal process, that the Area Co-ordinator can decide on an application having consulted individually the Members of the Grants Advisory Group.

3. OTHER CONSIDERATIONS

- 3.1 The wide range of projects is outlined in Appendix 2 were awarded grants to a value of £2,150. This has enabled projects costing £8,348 to proceed which will benefit communities across Bradford South.

4. FINANCIAL & RESOURCE APPRAISAL

4.1 Financial

Whilst the grants awarded at the Grants Advisory Group meeting held on 30 June 2016 were £2,150 (see Appendix 2), this has enabled projects and activities costing £8,348 to take place.



4.2 Staffing

Support is provided from within the Area Co-ordinator's Office by Marie Copley, Ward Officer, from within existing resources.

5. **RISK MANAGEMENT AND GOVERNANCE ISSUES**

There are no significant risks arising from the proposed recommendations in this report.

6. **LEGAL APPRAISAL**

There is no legal requirement for the Council to provide small grants for the benefit of local communities.

7. **OTHER IMPLICATIONS**

7.1 **EQUALITY & DIVERSITY**

In awarding Community Chest Grants, special consideration is given to particular disadvantaged groups including the elderly, people with disabilities, youth, ethnic minorities and people who are unemployed. In addition, special consideration is given to particular areas i.e. inner city areas and Social housing estates.

7.2 **SUSTAINABILITY IMPLICATIONS**

Community Chest Grants enable local initiatives to be supported, thus encouraging groups and individuals to undertake activities that improve the social, economic and environmental well being of their communities.

7.3 **GREENHOUSE GAS EMISSIONS IMPACTS**

Greenhouse gas emissions and wider environmental impacts will be a consideration in assessing applications.

7.4 **COMMUNITY SAFETY IMPLICATIONS**

A number of the projects supported are either directly or indirectly concerned with improving community safety within local communities.

7.5 **HUMAN RIGHTS ACT**

There are no direct Human Rights implications arising from the recommendations below.

7.6 **TRADE UNION**

There are no implications for Trade Unions.



7.7 WARD IMPLICATIONS

Community Chest grants are awarded to projects and activities that support communities within the Great Horton, Queensbury, Royds, Tong, Wibsey and Wyke Wards.

7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS (for reports to Area Committees only)

Community Chest grants are awarded to projects and activities that support priorities within the Bradford South Area Committee Action Plan 2014-17.

8. NOT FOR PUBLICATION DOCUMENTS

None.

9. OPTIONS

9.1 That the report be noted.

9.2 There is only one option as the purpose of the report is to inform on the allocation of Community Chest Grants.

10. RECOMMENDATIONS

10.1 That the wide range of applications from groups, organisations and individuals across Bradford South are noted and welcomed.

10.2 That the Bradford South Area Co-ordinator's Office continue to ensure the effective allocation of the Community Chest budget by providing appropriate advice and support to applicants.

11. APPENDICES

APPENDIX 1 Current Criteria for applications

APPENDIX 2 Summary of Grants awarded 30 June Grants Advisory Group.

12. BACKGROUND DOCUMENTS

None.



CRITERIA FOR APPLICATIONS

1. Applications will only be considered from groups/organisations that either operate in, or benefit people who live in, the Bradford South Constituency area, or individuals living in the Constituency who are engaged in exceptional sporting, artistic or voluntary work endeavours.
2. Applications will be considered to assist community-based leisure/cultural activities that will be of benefit to the community, and where the activity could not go ahead without financial assistance.
3. Special consideration will be given to particular target groups including the elderly, disabled, youth, ethnic minorities, unemployed and to particular communities (e.g. inner city areas, Council estates, etc) and to new starts and innovatory schemes.
4. Bids from new groups or previously unfunded groups will be positively encouraged.
5. Grants may be used to complement other sources of funding (e.g.: Sports Council). Bradford South Area Co-ordinator's Office expects organisations to make every effort to be self-supporting and will favour grants where other funding/fundraising has been secured.
6. The maximum allocation from the Community Chest would not normally exceed £500 for any individual project. Projects that cross boundaries can be considered by a number of Area Co-ordinators' Offices, but the total grant will not normally exceed £500.
7. Projects should not contravene Council Policy Guidelines in areas of Equality of Opportunity (i.e., no discrimination of membership on grounds of sex, race, religion, occupation or opinion).
8. The organisation should be a non-profit making voluntary organisation where membership is open (i.e. no discrimination of membership on grounds of sex, race, religion, occupation or opinion).
9. Grants will normally be, under broad and flexible guidelines, on a one-off basis to cover capital or revenue expenditure.
10. Grants cannot be awarded for events/purchases that have taken place before the application deadline dates, i.e. retrospective payments.
11. No group that has applied for and received funding in consecutive years should automatically assume that funding will continue. Each application will be treated on its merits.
12. Groups/organisations should normally expect only one grant per financial year.
13. Community Chest cannot be used to fund religious or political activities, or capital expenditure exclusively connected with such activities.
14. Community Chest is not normally used to enable fundraising for a secondary body, unless within the terms of a loss guarantee.
15. Groups/organisations must ensure that all statutory (and/or legal) Health and Safety requirements are complied with and, where appropriate, advice must be obtained and followed.



APPENDIX 2

SUMMARY OF GRANTS AWARDED –MAY 31 2016 DEADLINE

WARD	ORGANISATION NAME	PURPOSE OF GRANT	TOTAL COST OF PROJECT	AMOUNT OF AWARD
Great Horton	Friends of Brackenhill Park	To assist with Party in the Park Great Horton Festival	£2,400	£300
Queensbury	Queensbury Life Church	To assist with community fun day	£1,100	£300
Tong	St Columba's Holiday Club	To assist with sewing and needlework classes	£400	£200
	Little Gems Baby and Toddler Group	To assist with purchase of equipment	£348	£200
Wyke	Wyke Christian Council of Churches	To assist with event to celebrate the Queen's birthday	£1,000	£250
Royds/Wibsey	Friends of Farfield	To assist with Community Fun Day	£225	£150
Great Horton/Queensbury/Royds/Wyke	Horton Bank Methodist Church	To assist with purchase of boiler and crockery	£525	£300



Royds/Wibsey/Wyke	Sedbergh Youth and Community Centre	To assist with purchase of safety helmets	£350	£200
	Bradford Park Avenue Supporters Club	To assist with equipment to promote the club and for community use	£2,000	£250
Total			£8,348	£2,150



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